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ABSTRACT

These Congressional hearings contain testimony given in Nashville, Tennessee, concerning the administration, execution, and effectiveness of four rehabilitation, education, and training programs relating to veterans and their dependents that are administered by the Veteran's Administration. Programs reviewed are Vocational Rehabilitation: the G.I. Bill, the Dependent's Education Program, and Post-Wietnam Era Veteran's Education Assistance. Focus is on how these programs are working at the local level in the Nashville, Tennessee, area and program problems as viewed at the grass roots level. Particular emphasis is placed on the problems of educational overpayments, payments of benefits to persons who do not cualify for them, and difficulties in collecting overpayments from veterans. Testimony provided by twenty-four individuals is included. These individuals include officials at the federal, state, county, and local levels who participate in the administration of veteran's rehabilitation, education, and training programs and representatives cf local veteran's organizations, educational institutions, and groups. Organizations represented include the American Legion, the Veteran's Administration, the Veterans of Foreign wars, the Disabled American Veterans, the Marine Corps League, Tennessee State University, and Aquinas Junior College. (MN)

HEARING ON THE REHABILITATION, EDUCATION AND TRAINING PROGRAMS ADMINISTERED BY THE VETERANS' ADMINISTRATION—NASHVILLE, TENN.

HEARING

BEFORE THE

SUBCOMMITTEE ON EDUCATION, TRAINING, AND EMPLOYMENT

COMMITTEE ON VETERANS' AFFAIRS
HOUSE OF REPRESENTATIVES

NINETY SIXTH CONGRESS

SEPTEMBER 26, 1980

Printed for the use of the Committee on Veterans' Affairs



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(III)



HEARING ON THE REHABILITATION, -EDUCA-TION, AND TRAINING PROGRAMS ADMINIS-TERED BY THE VETERANS' ADMINISTRATION

FRIDAY, SEPTEMBER 26, 1980

House of Representatives,
Subcommittee on Education, Training,
and Employment,
Committee on Veterans' Affairs,

Washington, D.C.

The subcommittee met, pursuant to notice, at 9:30 a.m., in room, 14, Legislative Plaza, Nashville, Tenn.

Mr. HEFNER. The Subcommittee on Education, Training, and Employment, Committee on Veterans' Affairs, will come to order. This is a continuation of oversight hearings that have been held by the subcommittee in Newark, N.J., Los Angeles, Calif., and

Atlanta, Ga.

The hearing today in Nashville will focus on the rehabilitation, education and training programs administered by the Veterans' Administration. I have made available copies of the purpose of the hearing, which provide a thumbnail sketch of the major programs for veterans regarding rehabilitation, education, and training which come under the jurisdiction of this subcommittee.

I will not take the time to read the purpose of the hearing at this time, but will have a copy made a part of the hearing record at the

conclusion of my opening statement.

In meeting our responsibility, the subcommittee reviews and studies on a continuing basis the application, administration and effectiveness of the laws passed by Congress regarding veterans' programs, and determines if these laws are being carried out by the Veterans' Administration, which is responsible for implementing these programs, in accordance with the intent of Congress.

Most distressing to the subcommittee has been the extremely high number of educational overpayments, presently totaling over \$400 million, which the Veterans' Administration has been unsuccessful in collecting from veterans. In this regard, there have been reports that the VA has paid \$1.8 million during the last year in educational benefits to Tennessee veterans who do not qualify for the payments.

We are not holding these hearings to be critical of the Veterans' Administration, which is extending its best efforts to collect these overpayments and make all veterans' programs work. We are here to obtain information and to find out what the problems may be as

viewed at the grassroots level.



Before I call the first witness, I would like to say how pleased we are to be holding this hearing in the congressional district of a distinguished member of our subcommittee and a good friend of the

veteran, the Honorable Bill Boner.

Bill Boner is one of the hardest working and a most dedicated member, of our subcommittee. His attendance at the hearings on veterans programs and very able assistance has been most helpful in the development of legislation to improve rehabilitation, education, training, and employment programs for veterans and their dependents.

It is a pleasure for me to serve with Bill Boner, whose cooperation and assistance has been so important in bringing veterans' legislation to a successful conclusion. A good example of this is a very comprehensive veterans education bill, H.R. 5288, which cleared the House of Representatives yesterday and will be sent to the White House in a few days.

[Statement of previous followers]

[Statement of purpose follows:]



RAY ROBERTS

S. House of Representatives ITTER ON VETERAND APPAIRS **Markingha, D.C.** 20515

> PURPOSE OF HEARING MASHVILLE, TENNESSEE

SUBCOMMITTEE ON EDUCATION, TRAINING AND EMPLOYMENT

W. G. (BILL) HEFNER, CHAIRMAN

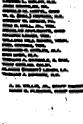
SEPTEMBER 26, 1980

The Subcommittee on Education, Training and Employment of the Committee on Veterans' Affairs, U. S. House of Representatives has jurisdiction over rehabilitation, education and training program relating to veterans and their dependents, administered by the Veterans Administration. During this year, it is expected that the Veterans Administration will pay over \$2 billion to more than one million veterans and their dependents for education and training assistance.

One of the responsibilities of the Committee on Veterans' Affairs is to review and study on a continuing basis the application, administration, execution and effectiveness of the laws passed by administration, execution and effectiveness of the laws passed by the Congress which come within the jurisdiction of our Committee and to determine if these laws and progress thereunder are being implemented and carried out in accordance with the intent of the Congress and to determine if these progress should be continued, curtailed or eliminated.

The programs which will be under review by the Subcommittee are as follows:

- 1. <u>Vocational Rehabilitation</u> This program suthorizes services and assistance including tuition, books, fees, equipment and a monthly subsistence allowance for service-connected disabled veterans to overcome their employment handicap caused by their service-connected disabilities.
- 2. <u>G.I. Bill</u> This program which involves more than 1,000,000 veterans is the most widely known veterans' education and training program. Veterans with more than 180 days of active duty military service during the Vietnam Era Conflict are entitled to educational assistance up to a maximum of 45 months under this program.





3. <u>Dependents' Education Program</u> — This program benefits' children of veterans who died of a service-connected cause or whose service-connected disability is personent and total. In addition, children of service persons missing in action or interned by a hostile foreign government for more than 90 days are also eligible under this program. In addition to the children, this program also provides benefits to spouses and widows or widowers of veterans, who die of service-connected causes or whose service-connected disability is permanent and total as well as wives of servicemen missing in action or interned by's hostile foreign government.

4. Pont-Victnam Kra Veterans Education Assistance — This program which was established October 15, 1976, is a voluntary contributory educational assistance program whereby service persons who participate receive matching funds from the Veterans Administration at the rate of \$2 for each \$1 contributed by the participant. The contributions by the service person are limited to a maximum of \$75 a month and a total maximum of \$2700. Eligibility for this program is for persons who have entered the service on or after January 1, 1977.

There are approximately 9 million Vietnam Era veterans, of which 65% have utilized the G.I. Bill and 35% have not. Of the 546,000 veterans receiving service-connected compensation, more than 300,000 were wounded in Southeast Asia. However, large numbers of these disabled veterans have not used their vocational rehabilitation assistance. While the majority of Vietnam Era veterans, as a group, have done quite well, some Vietnam veterans have experienced great difficulties in making a successful readjustment to exivilian life despite the readjustment and vocational assistance which the Congress has provided.

Most distressing to the Committee, for a period of years, has been the staggerlingly high number of educational overpayments presently totaling over \$400 million which the Veterana Administration has been unsuccessful in collecting from veterans. These overpayments occur when the veteran accepts a payment, to which the veteran is not entitled, for an education or training course. By the time the Veterans Administration has received notice from either the yeteran or the school, the veteran has already been paid a number of months for terminated education or training courses. In this regard, there have been reports that the Veterans Administration has paid \$1.8 million during the last year in educational assistance to Tennessae veterans who did not qualify for the payments.

These hearings will be focusing on these programs at the local level in the Nashville, Tennessee area to determine how these programs are working and to find out what the problems may be as viewed at the "grass roots" level. The Subcommittee will be hearing from officials at the Federal, & State, County and local level who participate in the administration of veterans' rehabilitation, education and training programs and representatives of local veterans' organizations, educational institutions and sproups.

Mr. HEFNER. The subcommittee will be hearing from representatives of the Veterans' Administration, the State of Tennessee, vet-

erans' organizations, and other individuals.

Our first witness will be Mr. R. S. Bielak, director of the Veterans' Administration regional office in Nashville, who is accompanied by Mr. Patrick K. Courtney, adjudication officer, and Mr. John Mask, finance officer, also with the VA regional office in Nashville.

I would like to say it is a real privilege for me to be here in Nashville, Tenn. My home is in North Carolina, but many, many years ago, more than I care to remember, I was born in a very small town in Tennessee. It is always a pleasure to come to the great State of Tennessee, and consider Bill Boner not only an able colleague but a very close and good friend.

Before I call the first witness, I would yield just briefly for a statement from Mr. Boner, if he would like to make a statement.

Mr. Boner. Thank you, Mr. Chairman.

I think for the benefit of those who are familiar with Tennessee, they should be made aware that the metropolitan area that you were born in is Elora, Tenn.

Mf. HEFNER. Elora?

Mr. Boner: I am sorry; most everybody here knows where Elora,

Tenn., is. You have probably passed there many times.

Mr. Chairman, speaking for the citizens of the Rifth District of Tennessee, we are honored to have you and my other distinguished colleagues on the subcommittee, Mr. Leath and Mr. Hall. I want to commend the efforts of the chairman in conducting these oversight hearings to look into the administration of the veterans' rehabilitation, education, and training programs.

Additionally, I want to thank the witnesses who have agreed to testify before this subcommittee to give us their views and recommendations as to the success or shortcomings of these programs. I believe these people, who are experts in their fields, will give the members of the subcommittee an overall view of how these programs are administered in Tennessee. The testimony that we will receive today will be a great help to the members of the subcommittee and full committee in formulating legislation to help our Nation's veterans who have given so much in the defense of their country.

I, like the chairman, am distressed at the extremely high number of overpayments in Tennessee and across the Nation. I do not like to see American tax dollars spent in such a senseless manner. The American taxpayer deserves the most for his tax.

The people who take advantage of the system should be exposed and the proper measures should be taken to insure that this injustice will not happen again. The veterans' education programs were designed to help our Nation's veterans better themselves by providing them the opportunity to attend colleges, vocational and trade schools. The people who abuse this program will only create hardships on those veterans who want to utilize the program in the future.

I am looking forward to hearing the witnesses we have today in hopes that they can help this subcommittee and the Veterans' Administration in solving the problems I have discussed.

Mr. Chairman, once again, to you, to Mr. Hall and to Mr. Leath and to the members of this subcommittee, we appreciate your taking the time to come to Nashville to hear some of the unique problems that the veterans of the different districts of Tennessee are incurring.

Mr. Hefner. Thank you, Bill.

I am not going to refer to you as Congressman. I am going to 'refer to you as Bill for the remainder of these hearings, because I

feel we are close enough to be on a first name basis.

We have two distinguished gentlemen with us from the great State of Texas and, on my immediate right, one of my very dearfriends, Mr. Sam Hall of Texas.

Sam, would you like to comment?

Mr. Hall. Thank you, Bill.

I was not born here. I have no relatives that I know of who live here. Had it not been for the great State of Tennessee, we could not have fought at the Alamo, and had it not been for Sam Houston leaving his first wife and coming to Texas, I don't know what the Republic would have done there without him.

It is a pleasure to be here, and I am especially glad to see an old friend of mine from Marshall, Tex., my hometown, Rudy Sasser, who is present in the audience, whom I have known for over 40

years and who is a veteran of World War II.

He is not here for any handouts but to renew old acquaintances. I am glad to be here with Bill Boner, who is a very fine, active young Member of the House of Representatives, who is serving his diştrict well.

With that, Mr. Chairman, I will turn it back to you.

Mr. HEFNER. Considering a Texan, that is a very brief statement. Our next gentleman is a very good friend of mine, Mr. Marvin Leath, from the great State of Texas.

Mr. Leath. I will not take a great deal of time. Although I was not born in Tennessee, either, I most likely have

some relatives here that I'don't know about.

The Leath family came down from Virgina in the late 1700's into Tennessee and Alabama. My branch of it migrated on over into Texas but, as I told my friend Bill, when we were setting up these hearings down here, I feel like I am coming to Mecca. I have been a country music fan all my life and used to wake up years ago listening to country music, and go to bed listening to it, so I am delighted to be in Nashville and delighted to be here in Congress-

man Boner's district. I am a freshman Member of Congress, as is Bill Boner. We have learned the trials and tribulations and worked hard in the 2 years. that we have been there, and I feel that there is no more outstanding member of this committee than Bill Boner. I am delighted to be

in your district today and participate in these hearings.

Mr. Herner. Thank you.

We have some very fine people from our staff. I would like to say ... that the Veterans' Committee is, in my opinion, one of the hardest working committees and has the most capable staff of any committee in Washington. I have served on Public Works, Commerce, and will be leaving next year to go to the Appropriations Subcommittee, which will be able to fund the programs that these fellows pass, but we have a very fine staff that has worked very hard to put this together, and everything that will take place here will be a part of the record.

The official record will be taken back, and every member of the Veterans' Committee and the entire House will have access to the

testimony here today.

I have noticed some of the statements are quite lengthy. To expedite matters, if you would like to summarize your statement, you can be assured that all of your statement will be a part of the permanent record.

Our first witness is Mr. R. S. Bielak, director, Veterans' Adminis-

tration, regional office, Nashville, Tenn.

We are happy to have you before the subcommittee.

STATEMENT OF R. S. BIELAK, DIRECTOR, VETERANS' ADMINISTRATION REGIONAL OFFICE, NASHVILLE, TENN., ACCOMPANIED BY PATRICK COURTNEY, ADJUDICATION OFFICER, JOHN MASK, FINANCE OFFICER, AND JERRY STRINGER, VADISTRICT COUNSEL

Mr. BIELAK, I have submitted a prepared statement to the subcommittee, and I will try to summarize some of it that I think

significant this morning.

First, I would like to welcome you and the other subcommittee members, as well as members of the staff, to Nashville. I would like to express on behalf of the 265 employees of the Nashville regional office their appreciation for your willingness in bringing your subcommittee to the grassroots level to receive testimony on veterans' programs and problems.

I am accompanied today by our adjudication officer, Mr. Patrick Courtney, our finance officer, Mr. John Mask, and the VA district

counsel, Mr. Jerry Stringer.

Mr. Courtney and Mr. Mask are prepared to provide you information about the Veterans' Administration educational assistance benefits and the educational loan programs. They will explain the operating procedures that are followed in determining eligibility for educational assistance benefits and educational loans.

Both Mr. Courtney and Mr. Mask will also discuss the causes of overpayments of education allowances to veterans as a result of their participating in the education program. As you know, the amounts of public funds representing overpayments of education allowances have been a major area of concern both to the agency and to the Congress.

We believe that the tightening of the policy in June 1977 for making advance payments and the discontinuance of prepayment of education benefits has had a major impact on alleviating this

program

I think it is important to note that during the year ending June 30, 1978, over \$61 million was paid to Vietnam veterans participating in the VA educational assistance program here in the State of Tennessee. The \$1.7 million overpaid during the period represented 2.8 percent of the total benefits paid. Talking to Miss Dorothy

Starbuck at a conference, she seemed to think that this figure represented somewhat lower than the national average, but I do not have available that specific figure.

The reduction of overpayments which have been effective since June 1977, because of the actions taken, does represent a significant improvement in performance prior to that time. I do, however, agree that everything possible should be done to reduce overpayments to an absolute minimum.

I would like to briefly talk about the Nashville regional office for a minute. It has jurisdiction over the State of Tennessee for veterans' benefits programs. When we talk about veterans' benefits programs, we are primarily talking about compensation, pension, education benefits, home loan guarantee programs, and vocational rehabilitation.

With 250 employees stationed at Nashville, we attempt to service 542,000 living veterans in the State of Tennessee. By the way, among that number, there are 167,000 Vietnam era veterans.

The VA regional office at Nashville has a good reputation within the Veterans' Administration. From time to time it has been recognized for its performance level. Just last week, for instance, our adjudication division was presented a certificate of commendation for its high level of performance which has been approved by our chief benefits director, Dorothy Starbuck.

In terms of workload and beneficiaries serviced, the Nashville regional office ranks 22d in the Nation, and usually processes

about 2 percent of the national workload.

Since this hearing relates primarily to education benefits, I think it is significant to note in November 1975, a high of over 38,000 veterans were in training in Tennessee. The number of veterans in training has declined steadily since that time, as you are aware, and we anticipate that there will be about 13,000 veterans in training this fall in the State of Tennessee.

The regional office has six operating divisions. For the benefit of the people here, I am only going to mention two that are of primary importance to this committee. One is the adjudication division, which processes applications; develops education claims and makes decisions on claims for various benefits, including the educational assistance allowance, and educational loans that are of primary interest this morning. The adjudication division also authorizes the payment of awards and makes appropriate input to the compensation, pension and education ADP systems.

Our finance division, which administers a comprehensive accounting system, including payments to certain veterans and beneficiaries, also conducts a program of payment of administrative expenditures incident to operations, and administers certain collection activities for the regional office, and that is what you are very

much interested in this morning.

In terms of activities outside the office, our veterans' assistance division provides information and assistance to beneficiaries on veterans' benefits programs. The division is usually involved where contact is made with the public, including operation of a statewide toll-free phone network where every beneficiary in the State can reach the regional office at the price of a local call, a vocational and rehabilitation service, a vocational and counseling and reha-



bilitation program, liaison with educational institutions and educational compliance survey programs. It also conducts field examinations and supervises payments to beneficiaries under legal disabilities. It also provides public contact services to six VA medical locations in this State—the hospitals at Nashville, Memphis, Murfreesboro, and Mountain Home, and the two satellite clinics, the one at Chattanooga and the other at Knoxville.

My statement does include some of their statistics relating to the extent of their operations. I am not going to repeat those this

I think it is important that I do mention Target. Target is an' automated compensation, pension and education benefits delivery service that the Veterans' Administration started to implement about 4 years ago. The Target system was activated at the Nash-

ville regional office in February 1979.

In. June of this year, we started training on the second phase and use of the Target system which related to claims processing. We have now fully completed that training and both phase 1, which is an information part of the system, and phase 2, which is the benefits delivery part of the system and, at this time, both the inquiry and claims processing portions of the system are fully operational in our office. Users of the system are generally enthusiastic about it, and we are confident as we gain experience in using the system. It should continue to improve job performance and more timely service to beneficiaries here in the State.

We do have représentatives of various service organizations here this morning. I think it is well to mention that we do provide them space within our regional office activity for them to assist veterans

and their beneficiaries in processing claims.

Here in Tennessee we do provide space to the American Red Cross, AMVETS, Disabled American Veterans, the Tennessee Department of Veterans' Affairs, The American Legion, Fleet Reserve Association, Military, Order of the Purple Heart, Veterans of Foreign Wars of the United States, and Veterans of World War I.

In terms of the statistics relating to the education loan program, since the inception of the programmy have disbursed 1,232 educa-

tion loans here in the State of Tennessee.

This represents an amount of about \$1.3 million. As of June 30, 833 or 67.6 percent of those loans have matured. We use the language "matured" in that veterans who received the loans have been out of training for 9 months. At that point the loans are considered matured and some repayment plan should be in effect

As of June 30, we had 518 such loans in default. This means that no proper arrangement, or no progress, is being made on repaying those loans. This represents 62.2 percent of the loans that have matured and is about very close to the national average in terms of

the defaults on the matured loans.

One other procedure that was implemented in April 1979, that the subcommittee should know about has to do with collection efforts relating both to educational assistance overpayments and education loan defaults. We now process all loan applications received from Vietnam era veterans against our finance records to determine whether they have an education overpayment or a defaulted education loan. If it is determined that they do have an

outstanding debt to the Government, arrangements for repayment , of this debt must be made before the loan application will be

approved.

Our experience in this program since April 6, 1979, has been that we have looked at or have received during the period 9,451 loan applications. We have identified 6,600 of those applications as having come from Vietnam era veterans. About 10 percent, or 632 of the 6,600 had outstanding debts, either educational overpayments or matured education loans. The 632 debts identified represented \$285,000 in overpayments. Since the inception of this program, we have been able to have 344 of those debts paid representing \$122,000, and arrangements have been made to pay an additional 14 representing \$8,000.

We feel that this program has been, to some degree, successful and, as it gains publicity, more and more veterans will realize the importance, we think, of making arrangements with the Veterans

Administration for repaying their indebtedness.

I did briefly talk about in my statement that we do have a career development center operating at the regional office. It provides assistance to veterans in terms of counseling on their careers. We provide job information, printing and job-planning skills, approaches, understanding of career development and the place of training in such development, and direction placement of contacts or appropriate referral for job placement assistance.

In this regard, we do have a microfiche provided by the State employment service which is updated almost daily that provides us information on jobs available in the State of Tennessee or in the local area, and we are able to make through the State employment service direct referrals to those jobs. Although our role in this endeavor is not a major one, we feel we are making a needed

contribution.

This concludes my statement, Mr. Chairman.

I will be available for any questions you or the committee members may have.

[Mr. Bielak's written statement follows:]

STATEMENT OF ROBERT S. BIELAK, DIRECTOR, VETERANS ADMINISTRATION REGIONAL OFFICE, MASHVILLE, TENNESSEE

Mr. Chairman: I would like to welcome you, other subcommittee members participating and members of your staffs to Machville, Tennessee. I would like to express on behalf of the 265 employees of the regional office, their appreciation for your willingness in bringing your subcommittee to the "grass roots" level to receive testimony on veterans' programs and problems.

I am accompanied today by our Adjudication Officer, Mr. Patrick Courtney, our Finance Officer, Mr. John Mask and the VA District Counsel, Mr. Jerry Stringer. Mr. Courtney and Mr. Mask are prepared to provide you information about the Veterans Administration Education Assistance Benefits and the Education Loan Program. They will explain the operating procedures that are followed in determining eligibility for educational assistance benefits and educational loans. Both Mr. Monthey and Mr. Mask will also discuss the causes of overpayments of education allowance to veterans as a result of their participating in the education program. As you know, the amounts of public funds representing overpayments of education allowances has been a major area of concern both to the agency and to the Congress. We believe that the tightening of the policy in June 1977 for making advance payments and the discontinuance of pre-payment of education benefits has had a major impact on alleviating this problem. I think it is important to note that during the year ending June 30, 1980 over 61 million dollars was paid to Vietnam Veterans participating in the VA educational assistance program. The 1.7 million overpaid during the period represented 2.8% of

the total benefits paid. While this reflects considerable improvement from prior performance, I do agree that everything possible should be done to reduce overpayments to an absolute minimum. Mr. Courtney and Mr. Mask will also provide some insight on the number of loans made and procedures for collection of overpayments and loans when due:

Mr. Chairman with your permission of would like to first give you a brief overview of our operations. The Veterans Administration Regional Office at Mashville, Tennessee is one of 58 regional offices in the Department of Veterans Benefits. The Nashville Regional Office has jurisdiction of veterans benefit programs throughout the State of Tonnessee. Benefit programs include: compensation, pension, education benefits, home loan guarantees and vocational rehabilitation. With about 250 employees located at Nashville we strive to provide quality service to the 542,000 living veterans in the state (with 167,000 from the Vietnam era). We like to think that we have been successful in this endeavor in that from time to time operating elements in this office have been recognized for their excellent performance. For instance, just last week our Adjudication Division was presented a Commendation for high level achievement approved by Chief Benefits Director Dorothy Starbuck.

In terms of workload and beneficiaries serviced, the Mashville Regional Office ranks 22nd in size and usually processes about 2 of the national workload. Statistical data for Tunnessee relating to Veteran Benefits can be found in Exhibit A. Since this hearing relates primarily to education benefits, I think it is significant to note that in November 1975 we reached a high of over 38,000 Veterans in training in Tempessee. The,

number of veterans in training has declined steadily since then. We anticipate that there will be about 13,000 in training during this Fall.

In the regional office we have six operating Divisions. They are:

Adjudication Division - Processes applications, develops evidence and makes decisions on claims for various benefits, including educational assistance allowance and education loans. Authorizes the payment of awards, and makes appropriate input to compensation, pension and education ADP systems.

Administrative Division - Provides support service to regional office elements in such functions as mail identification and delivery, establishment of records, file maintenance, control of forms and publications, telecommunication services, centralized transcribing and other services.

Finance Division - Administers a comprehensive and detailed accounting system for regional office operations including payments to certain veterans and beneficiaries. Conducts a program of payment of administrative expenditure incident to operations, and administers certain collection activities for the regional office.

Personnel Division - Provides service in all phases of personnel administration including recruitment, placement, training, employee relations and related activities.

toan Guardey Division - Processes applications, develops evidence, and makes determination relating to entitlement to loan entitlement benefits.



disposes of proporties, and assists certain physically handicapped veterans who purchase a home with the aid of a grant.

Veterans Assistance Division - Provides information and assistance to beneficiaries on veterans benefits. Veteran Assistance Division is usually involved where contact is made with the public including: operation of a statewide toll-free telephone network; vocational counseling and rehabilitation service, liaison with educational institutions and an education compliance survey program; conducts field exams and supervises payments to beneficiaries under legal disabilities; and provides public contact service at the following locations:

VA Medical Center 1030 Jefferson Avenue Memphis, TN 38104

VA Medical Center ' Murfreesboro, TN 37130

VA Outpatient Clinic Substation Bldg. 6200, Eastgate Center Chattanooga, TN 37411 VA Medical Center Johnson City Mountain Home, TN 37684

VA Medical Center 1310 24th, Avenue, South Nashville, TN 37203

VA Outpatient Clinic Substation 9047 Executive Park Drive Suite 100 Knoxville, TN 37919

Mr. Chairman, I would like to indicate the degree of participation of veterans and beneficiaries in a few of our major program areas:

EDUCATION PROGRAM

During March 1980 we had 16,227 trainees on the rolls who received \$5,603,184.4% in benefit payments.



COMPENSATION PROGRAM

As of June 30, 1980 we had 46,707 compensation cases on the rolls. Phyments amounted $_{8}$ to \$11,136,035.00 monthly.

PENSION PROGRAM

As of June 30, 1980 we had 56,648 pension cases on the rolls.

Payments amounted to \$8,693,398.00 monthly.

LOAN GUARANTY

During the first three quarters of fiscal year 1980, we guaranteed 3,773 home loans. The principal amount of these loans was \$156,891,426.00.

ADMINISTRATIVE

In administering the above programs as well as those of lesser magnitude, we receive and must process a large volume of mail from program participants. For example, during the past sis months of fiscal year 1979, we have received over 198,949 pieces of mail.

VETERANS ASSISTANCE

Our Veterans Benefits Counselors provide information and assistance to veterans and beneficiaries through face to face interviews and through our local and toll free telephone marrice. From October 1, 1979 through August 4, 1, 100 MC 1, 105 personal interviews and responded to 433,704 telephone inquiries.



TARGET

Target is an automated compensation, pension and education benefits delivery system. The Target system was activated at the Nashville Regional Office in February 1979. Since that time we have completed training on Phase I and Phase II of the system. At this time both the inquiry and claims processing portions of the system are in operation. Users of the system are generally enthusiastic about the system and we are confident that as we gain experience in using the system it should continue to improve job performance and more timely service to VA beneficiaries.

Mr. Chairman, within our regional office, we provide space and office facilities to a number of National Veterans and Service Organizations as well as the Tennessee Department or Veterans Affairs. These offices and their staffs, under powers of attorney, provide advice and assistance to veterans and other beneficiaries in presenting their claims to the agency. They provide a needed service to their members and non-members alike. I might add that they also provide to me and my staff, the type of constructive suggestions for improvements in our operations which serves to improve overall service to the organizations and the Officer-in-Charge

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SERVICE ORGANIZATIONS

VETERANS ADMINISTRATION REGIONAL OFFICE, NASHVILLE, TERMESSEE

American Red Cross: \Simon Rooks

AmVets: Raymond W. Gray

Disabled American Veterans: Donald L. Samuels

Tennessee Department of Veterans Affairs: David N. Gaither

The American Legion

Fleet Reserve Association

Military Order of the Purple Heart

Veterans of Foreign Wars of the U. S.

Veterans of World War I of the U.S.A., Inc.

Mr. Chairman, I would like to turn now to an area which I am sure is of great interest and concern to you and other members of the subcommittee I have referent are Education Loan Program. As I have previously attending accountation, Mr. Courtney and Mr. Mask, will present detailed information on this program.

As Mr. Mask will tell you, the Nashville Regional Office has since the inception of the program through June 30, 1980 disbursed 1232 education loans which represents a dollar amount of \$1,281,835.45. As of June 30, 1980, 833 or 67.6 percent of these loans have matured. This represents an amount of \$909,392.82. As of June 30, 1980, we had 518 such loans in default. This represents a total amount due to the government of \$525,059.00. The number of defaults represents 62.2 percent of the loans that have matured.

7

In April 1979 to initiated a program for reviewing all home loan applications received in the Loan Guaranty Division to determine if there was an education assistance overpayment or an education loan default. If either was found, efforts were to be made to collect monies due from the vetern. This applied to all veterans who had served in the Armed Forces after January 1, 1955.

Under this procedure, loan applications received were reviewed and those indicating that the veteran had previously filed a claim for benefits were forwarded to our finance of over to make a termination as to whe an overpayment or an education load in default existed. If so, the amount of overpayment or default is mished our Loan Guaranty Division. The weteren is notified by the Loan Guaranty Division that the home loan application will not be approved until such debt is paid in full or a repayment plan is submitted which is acceptable to the VA. At the same time, our Loan Guaranty personnel notify the lender that the loan application may not be approved at the present time, but because of the Privacy Act, we cannot disclose the reason. The lender is further informed that the information has been furnished directly to the veteran and we suggest that the lender contact the veteran for further details. There follows statistics on the result of our collection efforts for the period April 6, 1979 through August 31,

-	*	"Number		Amount
. To	tal applications received	9,451		5
Id	entified as Vietnam Era Veterans (approx)-	6,600		* * *
΄,	tal debts disclosed	632		\$285,450.85
De:	ots paid in full	344		122,313.19
Ar	rangements made for repayment plan	14	•	8,787.47
				_

Mr. Chairman, as you can see, this new additional means of collection of monies due to the government is having a positive effect. Too, Mr. Chairman, we believe that when this agency action becomes publicised in hroughout the nation, it will have an added impact on the attitude of veterans and their commitment to liquidate their debts to the VA.

I would like to mention briefly our involvement in assisting veterans in finding employment. As you know, the legal responsibility for assisting veterans in employment is placed in the Department of Labor. However, our, Administrator, Max Cleland, has urged that VA Offices provide whatever assistance possible in support of their efforts.

We have a fully functional Career Development Center operating at the regional office. The objectives of the Career Development Center of the provide disabled and other veterans with current career and job information, using not only printed but also audiovisual and, perhaps, computerized materials; training in job-finding skills and approaches; understanding of career development and the place of training in such development; and direct placement contacts or appropriate referral for job placement assistance.

At the Care's DevelopmentsCenter micro-fiche which is furnished to the Veterans Administration by the Tennessee Department of Employment Security is used to help veterens find jobs. This fiche contains current job openings available in Middle Tennessee. After identifying potential jobs for which they may qualify, the counselor makes telephone contact with the nearest veteran's employment representative and advises that the veteran is being referred. Although our role in this endeavor is not a major one, we believe we are making a needed contribution.

Mr. Chairman, this completes my statement. If there are eny questions, I will be glad to try and answer them.

EXHIBIT A

VETERANS BENEFITS - STATISTICAL DATA FOR ATENNESSEE

	, , , ,		•	1 4 4		
	ė		Aș of	<i>F.</i>	∧⊌ ∪	1
			12-31-78		12-3	1-79
Variation to Tono			540.000		444	
Veteran population in Tenn		186	340,000		541,	000
Total active compensation	and peneton.					
cases (live and death)			108,142		105.	154
Number of payees			118,5851	^.	112,	
		٠.			_	
Live (total)			68,864		67,	
Compensation (SC)			38,336	•	38,	246
Pension (prior law)			1,115	7		
Pension (PL 86-211) Pension (old law)	• • • • • • • • • • • • • •	********	29.413		- "	
renaton (PL 95-588)	, , , , , , , , , , , , , , , , , , ,	***************************************				841 477
Penaton (SEC 306)					22.1	
	-	/ .			22,	124
Death (paid to bemuficiarie	es) (Total)	*******	49,7213		4 46.	282 .*
Compensation (SC)	• • • • • • • • • • • • •	بيكنين	10,488		10.	
— Ç [™] Widowa, (, Σ,,			4,379		419	155
Children			1,894			179
Parents			A.215		, 1.5	124
Penston (prior law)	• • • • • • • • • • • • • • •	,	6 1,205			
· / Widows			1,190		1	
Children Pension (PL 86-211)		,	15			
Widows	* * * * * * * * * * * * * * * * * * * *	<i>A</i>	(37,995 ° 24,874 °/	+	•	•
Children			13,171		1	
Childreni,,,,,,,,,,,,	* * * * * * * * * * * * * * * *					
Pension (old law)			/.		. 1.0) 1 7
			/ '		1.6	
(Widowa				*	•	14
Pension (PL 95-588)			1		1.	12.1
Widowsiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiii		* * * * * * * * *	•		3,0	182
Children				`		14.1
Pension (SEC 306)			1 1	,	31.6	
Widows					* 20.9	
Children	***********				10.7	13
Average total monthly benef	1.20	**	111 646	4 .	19,488.	
wetage cotat montanty benef	************		, 373, 233		17,400,	17
Veterans and Servicemen in	education and	training				
Under G.I. Bill (Chapter			15,255		13,5	12
	4			•,		
College level			10.369		9 04	
Below college level Apprenticeship and OJT			3,341	*	2,9	
Apprenticeship and OJT	*********		1,545		1.3	12
Flight training (included	in pelow	,	181			03
college level)	* * * * * * * * * * * * * * * * * * * *	1	161		*	112
Vocational Rehabilitation	(Chapter 31)		201		1	97
Wives, widows and childre	n (Chapter 35),	117		1	02
16	= .		3			
%						
*				4.5		



Mr. Hefner. Thank you, Mr. Bielak.

I have no questions at this time. If you would like to introduce your colleagues, we will let them proceed in any manner that they see fit. They may want to summarize their statements. It will all be part of the record, as we said earlier.

Mr. BIELAK. Mr. Courtney is our adjudication officer. That division has the responsibility for processing out applications, developing claims and finally making awards, and then putting those awards to our ADP systems

Mr. HEPNER. At this time we will recognize Mr. Courtney. You can proceed. Your entire statement will be made part of the record.

STATEMENT OF PATRICK K. COURTNEY, ADJUDICATION OFFICER, VARO, NASHVILLE, TENN.

Mr. Courtney. Mr. Chairman and members of the subcommittee. it is indeed an honor for me to have the opportunity to appear before you today.

I have a prepared statement with attachments and exhibits which I would like to submit for the record. I would also like to

offer an oral summary of this statement at this time.

As Mr. Bielak has pointed out, the Nashville regional office services claims for gratuitous benefits for some 532,000 veterans in the State of Tennessee, as well as their dependents and survivors. We are responsible for determining eligibility for and awarding educational assistance to veterans under three separate programs, as well as to certain children, spouses, widows, or widowers of veterans. Specifically, these programs are as follows:

Vocational rehabilitation, which is under chapter 31, title 38, United States Code. This program authorizes services and assistance including tuition, books, fees, equipment, and a monthly subsistence allowance for service-connected disabled veterans to overcome any employment handicap caused by their service-connected

disabilities.

The second program is what is generally known as the GI Bill, chapter 34, title 38, United States Code. This program, which involves more than I million veterans, is the most widely known veterans' education and training program. Veterans with more than 180 continuous days of active duty military service subsequent to January 31, 1955, and prior to January 1, 1977, are entitled to educational assistance up to a maximum of 45 months. under this program.

The third program is the post-Vietnam era veterans' education assistance, chapter 32, title 38, United States Code.

This program, which was established October 15, 1976, is a voluntary contributory educational assistance program whereby servicepersons who participate receive matching funds from the Veterans' Administration at the rate of \$2 for each \$1 contributed by the

The contributions by the servicepersons are limited to a maxi-, mum of \$75 a month and a total maximum of \$2,700. Eligibility for this program is for persons who have first entered the service on or

after January 1, 1977.

The fourth program is the dependent's education program, chapter 35, title 38, United States Code. This program benefits children



of veterans who died of a service-connected cause or whose serviceconnected disability is permanent and total. In addition, children of servicepersons missing in action or interned by a hostile foreign government and have been so listed by the Secretary of Defense for more than 90 days are also eligible under this program.

In addition to the children, this program also provides benefits to spouses and surviving spouses of veterans who die of service-connected causes or whose service-connected disability epermanent and total, as well as spouses of servicepersons 🖫 in action ór

interned by a hostile foreign government. I am aware that the committee is deeply concerned over the number and amount of overpayments of educational assistance. I have, therefore, prepared as part of my presentation an overview of the education program and the process involved in awarding bene-fits in order to give you a picture of how claims are processed.

I have also prepared data to provide the committee with information as to how overpayments are created and for what reasons. These, together with the summary of the law under which we operate, are attached to my presentation.

Mr. Chairman, I have also prepared remarks on the education loan program. This program is intended to supplement the educational assistance programs. It affords eligible persons additional assistance to meet the ever-increasing costs of higher education. The education loan program is a complex one II is a description. We believe it is fulfilling its intent, which is to help those of him veterans

lieve it is fulfilling its intent, which is to help those of bur veterans and other applicants whose educational costs exceed their means. Mr. Chairman, this concludes my remarks. I will be happy to

respond to any questions that you may have at this time?

[Mr. Courtney's written statement follows: k

STATEMENT BY HR. PATRICK K. COURTNEY, ADJUDICATION OFFICER,
VETERANS ADMINISTRATION REGIONAL OFFICE, MASSIVILLE, TENNESSEE

hr. Chairman and members of the Committee, Italia indeed and honor to appear before you today. I have a prepared statement with attachment, and exhibits that I would like to submit for the record. Toward also like to offer an oral summary of this statement at this time.

Marketiness, the Mashvilla Regional Office services claims for gratuitous benefits for some 542,000 veterans in the State of Tempessee, as well as their dependents and survivors. Among the various programs we administer, we are responsible for determining eligibility for and awarding educational assistance to veterans under three separate programs, and to certain children, spouses, widows or widowers of vaterans. Specifically, these programs are as follows:

- 1. Vocational Eshabilitation (Chapter 31, 38 U.S.C.). This program authorizes services and assistance including tuition, books, fees, equipment and a monthly subsistance allowance for service-connected disabled veterans to overcome their employment handicap caused by their service-connected disabilities.
- 2. G. I. Bill (Chapter 34, 38 U.S.C.). This program which involves more than E,000,000 veterans is the most widely known veterans' education and training program. Veterans with more than 180 days of active duty military service subsequent to January 31, 1955, are entitled to educational assistance up to a maximum of 45 months under this program.

3. Post-Vietness Era Veterans Education Assistance (Chapter 32, 38 U.S.C.). This program which was established October 15, 1976, is a voluntary contributory educational assistance program whereby service parsons who participate receive matching funds from the Veterans Administration at the rate of \$2 for each \$1 contributed by the participant. The contributions by the service person are limited to a maximum of \$75 a month and a total maximum of \$2700. Eligibility for this program is for persons who have first entered the service on or after January 1, 1977.

4. Dependents' Education Program (Chapter 15, 38 U.S.C.). This program benefits children of veterans who died of a service-connected cause or whose service-connected disability is personent and total. In addition, children of service persons missing in action or interned by a hoatile foreign government for more than 90 days are also eligible under this program. In addition to the children, this program also provides benefits to spouses and widows or widowers of veterans who die of service-connected causes or whose service-connected disability is permanent and total as well as vives of servicement missing in action or interned by a hoatile foreign government.

I am sware that the Committee is deeply concerned over the number and amount of overpayments of educational assistance. I have, therefore, prepared as part of my presentation an overview of the education program, and the process involved in awarding benefits in order to give you a picture of how claims are processed. I have also prepared data to provide the Committee with information as to how overpayments are created and for what reasons. These, together with the summary of the law under which we operate, are attached to my presentation.

The education loss program is a complex one. It is a restrictive benefit, and its adjudication requires our closest attention. We believe it is fulfilling its intent, which is to help those of our vecerans and other applicants whose educational costs exceed their means.

. Mr. Chairman, this concludes my remarks. I will be happy to respond to May, questions that you may have at this time.

ATTACIONENT

The criteria for basic eligibility, entitlement and duration of eligibility and time limits for use of the G. I. Bill are as follows:

PLISITERY

Veterans who served on active duty for more than 180 continuous days, any part of which occurred after January 31, 1955, but before January 1, 1977, and who (a) were released under conditions other than dishonorable, (b) were discharged for a service-connected disability or (c) continue on active duty are eligible under the Veterans Readjustment Act of 1966, as amended. Also eligible are those individuals who contracted with the Armed Forces and were enlisted in or were assigned to a reserve unit prior to January 1, 1977, and who as a result of this enlistment or assignment, served on active duty for more than 180 days, any part of which began within 12 months after January 1, 1977, and who were discharged from active duty under conditions other than dishonorable.

The 181 days required active duty does not include any period when assigned full-time by the Armed Forces to a civilian institution for a course substantially the same as a course offered to civilians; served as a cades or midshipmen at a service academy. If a veteran has served in the Reservice or National Guard (but not at one of the Service academies) and later serves for one consecutive year or nor on active duty, the active duty for training time initially served shall be treated as active duty for VA education purposes.

ENTITLEMENT AND DURATION OF ELICIBILITY

Each eligible person (who initially entered service before January 1, 1977, or, in some cases, after that date under the Delayed Entry Program

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or a similar program) will be entitled to educational assistance for a period of 15 months (or the equivalent in pert-time training) for each month or fraction thereof of service on active duty after January 31, 1955, up to 45 months. The ending date for computing entitlement shall be no later than the date of the eligible person's first discharge or release from active duty after December 31, 1976. If he or she served 18 continuous months or more after January 31, 1955, and starting before January 2, 1977, and has been released under conditions satisfying the active duty obligation, he or she will be entitled to 45 months.

Also entitled to 45 months are those persons who pursuent to a contractwith the Armed Forces (entered into prior to January 1, 1977) serve 18 continuous months or more of active duty service (the beginning date of which service occurs between January 1, 1977, and January 1, 1978) and who are discharged or released from such active duty under conditions other than dishonorable.

THE LIMITS

Veterans (whe initially entered service before January 1, 1977, or in some cases after that date in the Delayed Entry Program or similar program) who are released from active duty after January 31, 1955, have eligibility for 10 years after discharge or release but not later than December 31, 1989.

For farm cooperative, apprentice or on-job training, or flight training, eligibility ceases 10 years from dere of last separation from service after January 31, 1955, or August 30, 1977, whichever is or was later.

Veterans who were prevented from beginning of completing their chosen program of education because of a physical or mental disability not

the result of their own villful misconduct may receive an extension of delimiting date.

In the State of Temmessee, there are 167,000 veterans of the Vietnam Era.

They comprise the bulk of our eligibles for Chapter 34 educational assistance. Through April 1980, 62 percent of these veterans have trained under the G. I. Bill, which is a higher figure than those who have trained throughout the United States. We currently have 609 active institutions and establishments approved for the training of eligible persons. See Exhibit 1 for a breakdown of these activities by type of facility.

The various programs of education that a veteran may pursue are outlined below:

EDUCATIONAL INSTITUTIONS

An educational institution approved for training may include any public or private elementary, high, vocational, correspondence, or business school, junior or teachers college, normal school, college or university, professional, scientific or technical institution, or any other institution which furnishes education at the secondary school level or above.

Veterans who have already qualified in a program of education may receive educational assistance for up to 6 months to pursue refresher training to update skills acquired prior to or during service. Entitlement is charged.

Each eligible person may select a program of training at any educational institution or training establishment which will accept and retain the individual as a student trainee in any field or branch of knowledge which the institution finds the person qualified to undertake.

29

Eshcational and vocational counsaling will be provided by the Veterana Administration upon request.

Generally a program of education outside the United States may be persued only at an approved educational institution of higher learning.

A change of program is permitted under some conditions.

COOPERATIVE PROGRAM

This progress combines formalized education with training in a business or industrial establishment with emphasis on the institutional portion.

CORRESPONDENCE PROGRAM

Allowence for a program of education pursued exclusively by correspondence and paid quarterly will be computed on the basis of 90 percent of the established charge paid by nonveterans for the same course or courses. Entitlement will be reduced at the rate of one month for each \$311 paid to the veteran.

FAIR COOPERATIVE TRAINING

An eligible veteran enrolled in an educational institution for a "farm cooperative" program consisting of institutional agricultural courses must be concurrently engaged in full-time agricultural employment which is considered to be related to the approved institutional courses.

The veteran may receive benefits for a full 12 months when instruction for the year is prescheduled for 44 weeks of the year.

APPRENTICESHIP OR OTHER ON-JOB TRAINING

An eligible veteran-may pursue, on a full-time basis only, an approved

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69-557 0 - 81 - 3

3.

program of apprenticeship or other training on-the-job. Apprenticeship or on-job training programs must be approved by a State approving agency. The entrance wages shall be at least one-half of the wages paid for the specific job and shall be increased on a regular schedule until the veteran is receiving 85 percent of the wages for that job by at least the last full month of the training period which cannot exceed 2 years. These limitations do not apply to apprenticeships.

FLIGHT TRAINING

An eligible veteran may take an approved course of flight training generally accepted as necessary to attain a recognized vocational objective in the field of aviation or where recognized as ancillary to the pursuit of another vocation. The veteran must possess a valid private pilot's license and meet the necessary medical requirements.

Educational assistance allowance for flight training is computed at the rate of 90 percent of the established charges for tuition and fees

which nonveterens are required to pay. Entirlement will be reduced at the rate of one month for each \$288 paid to the veteran.

Flight training as a part of an approved college degree program is also available.

HIGH SCHOOL TRAINING

A veteran who must complete high school training or pass the GED examination to qualify for higher education may receive educational assistance allowance without a charge against basic entitlement. It also permits additional secondary school training such as refresher courses or deficiency courses needed to qualify for admission to an appropriate educational institution.

ELEMENTARY EDUCATION

Vectories not completing the eighth grade may receive educational assists ance allowence without a charge against basic entitlement.

The rates of educational assistance psychle under Chapter 34 are so follows:

e e e e e e e e e e e e e e e e e e e	NO. DEPS.	1 DEP.	2 DEPS.	EACH ADD.
- USTITUTICAL:	· · · · · · · · · · · · · · · · · · ·			
Fell-Time	. \$311	\$370	\$422	\$26
Three-Quarter	233	277	317	19
Half-Time	156	185	211	13
COOPERATIVE	251	294	334	19
APPRENTICESHIP/OJT	*		<u>.</u> ,	
let 6 Months	226	254	277	12
2nd 6 Houths	169	197	221	12
3rd 6 Houths	, 113 ·	141	164	12
4th and any succeeding 6				· · · · · · · · · · · · · · · · · · ·
Honth Period	56	84	108	12
FARM COOPERATIVE		AN.	j. j. j.	1.
Pull-Time	251	294	334	19
Three-Quarter	188	221	251	15
Half-Time	126	147	187	10 🔨 💳

ACTIVE DUTY, OR LESS

THAN BALF-TIME

Tuition cost, not to exceed rate of \$311 for full-time; \$233 for 3/4 time; \$156 for 1/2 time or less but more than 1/4 time; \$78.00 for 1/4 time or less.



ATTACHED 1

Upon receipt of an application for adscational assistance, the regional effice will process the claim in the following manner: (Samples of the various application forms in use are attached as Exhibits 2 through A.) The claimant is saked to furnish evidence of completion of military service, usually by forwarding a copy of ID Form 21A, Notice of Separation, with his or her application. If this is not received with the application, or if all required information is not furnished, we will request the additional clarifying information directly from the service department involved.

Once we have this evidence, a determination is made as to whether the claiment is basically eligible for the benefit in question, the number of months of , benefits authorized and the delimiting date is computed beyond which benefits would no longer be psyable.

The claiment is asked on the application to specify the final educational, professional or vocational objective to be schieved through the course of study desired, along with information as to the name and location of the school or training establishment and the specific course or course required to attain the objective. He or she also provides information as to any prior experience gained that might have a bearing on whether or not the individual is already qualified for the objective sought. It is not contemplated that educational assistance be authorized when the individual is shown to be already qualified for the objective.

Assuming the program is approved for VA purposes and the course is appropriate to an authorized final educational, professional or vocational objective, the next step for the claims examiner is to review the enrollment certificate.

This is a document prepared by an authorized official of the school or training establishment which sets forth such things as the dates of the enrollment

period, rate of attendance expressed in clock, semister or quarter hours, and amount of cradit allowed for previous experience. See Emibit 5 for an example of an enrollment cartificate. Host enrollments are certified after a claimant has begun his or her course. In this way, the agency has evidence of pursuit prior to an award of benefits. There is an advance payment that can be made if the application and enrollment certification are received in sufficient time prior to the commencement of training at either an institution of higher learning or a non-college degree course. This provides for disbursement of a check covering the first partial month and next succeeding south to the school address for issuance to the student. There is a certification card enclosed along with the check that is to be completed and returned by the school after the veteran has enrolled, notifying us of any changes in the enrollment.

Assuming everything is in order, the claims examiner would then process an award. This involves input of essential information over a video display terminal which is linked to the agency's mail computer system in Rines, Illinois. The rate of payment is determined by the individual's rate of pursuit. Reimbursement for tuition and feem is made if training is at a less than half-time rate. Higher monthly rates are authorized for pursuit at a half-time, three-quarter time or full-time rate, with additional amounts authorized for dependents. The relationship of dependents is determined based on a paview of information furnished on the application along with any required documentary evidence.

Once an award is made, an award letter (see Exhibit 6) is released to the claimant notifying him or her of the rates authorized, the period in question, whether additional amounts are payable for dependents, the amount of original and remaining entitlement and the delimiting date for use of educational

. .

benefits. The veteran is also furnished appellate rights should there be any disagreement with the terms of our award, and a statement as to his or her responsibility to issediately notify the Veterans Administration as to say change in the enrollment. A check is usually generated covering any period from the beginning date of the award through the end of the month preceding the time of generation of the award.

As a control to prevent improper payment of benefits, cartification cards are forwarded for completion and return. In the case of students attending institutions of higher learning, which constitute the majority of our claimants, such cartifications are released to the schools periodically for completion and return certifying as to whether any changes in the veteran's enrollment (i.e., reductions or increases in training time, unscheduled termination, etc.) have occurred. Payment to these students will continue through the termination date of the euroliment whether or not the card is returned. Should the card not be returned, however, there is a computer control established that causes generation of a message to our Veterans Services Division for them to varify the required information.

for veterans pursuing enrollments for courses not leading to a standard college degree or a farm cooperative course, a certification card is sent for completion by the veteran and a school official on a quarterly basis, as is a similar card for veterans pursuing correspondence courses. A monthly card is mailed few those pursuing on-the-job and apprenticeship training, while a monthly cartification is completed for those pursuing flight training. Unlike the cartification cards for institutions of higher learning, certifications for each of these types of training are required for continued payment. Exhibits 7 through 11 are copies of the certification documents mentioned.

These cartification cards are not the only means by which the Veterans Administration is notified of enrollment changes. School officials are sware of the importance of prompt certification of an enrollment change and furnish information, usually on VA Form 22-1999b (see Exhibit 12). They are sware of their responsibilities and are familiar with the provisions of Title 38, United States Code, Section 1785, on school liability. The current guideline on prompt reporting is for a school to notify the Veterans Administration within 30 days of an event that affects an enrollment. This has been communicated to school officials and peoplish the quite well.

Generally, overpayments occur when we have issued payments for periods when, as it turns out, the student was no longer pursuing a course of education. They also occur when we have paid benefits at a higher rate, based on a student's original intention to pursue so many units of credit, and he or she subsequently drops to a lesser unit load.

We receive notice of such changes in unit course loads in several ways. The students themselves often rell us, the schools report such changes to us, and periodic compliance surveys we conduct with the schools sometimes reveal previously undetected overpayments. An example of this final way of overpayment creation is the occasional discovery that aducational assistance has been paid for a course that has been repeated by a student. Payments for course repetitions are specifically prohibited by law.

What are our procedures for handling drop or discontinuance notices?

First of all, we have changed the prior policy of prepayment to one of postpayment. Checks for educational assistance no longer are mailed in advance for the forthcoming month. They are issued after the fact. In other words, a check smiled on the first day of the month of payment for the previous south's educational primits.

Secondly, we act on drug or discontinuance notices as priority items. By doing this, we stop or reduce the next checks that otherwise would successfully be sent.

Approximately 70 percent of our trainess under Chapter 34 are pursuing a course at an institution of higher learning. See Emblot 13 for statistics on announces in training. Inassuch as there is no requirement for such schools to smintain attendence records, there are occasions when a veteran might cause attending classes a number of weeks prior to the school theing aware of this. While the principly responsibility of notifying the agency of a change in enrolls the restaurant the vergram, the school is expected to maintain sufficient as the course of the school is expected to maintain appropriate.

The Mashvilte Regional Office has a fine staff differentiance survey specialists shows responsibility it is to assist schools in certifying properly, reviewing school records in order to insure proper compliance with the law and document areas where schools may have inadvertently or incorrectly certified enrollments. Exhibits 14 and 15 outline the number of compliance surveys accomplished and the overpayments resulting from compliance reviews. Exhibit 16 outlines overpayments created by calendar quarran back to July 1, 1976, in the aducation program in the State of Temmessees. Pigures are available by institution for each quarter and are used by the compliance specialists for the purpose of sacertaining possible problems in a school's ability to notify the Veterans Administration of changes in student status on a timely basis. Copies of the

reports are also furnished the State Approving Agency to assist the in making supervisory visits to the schools.

An analysis of quarterly average amounts of overpayments reveals a significant improvement as a result of our change in policy from prepayment to postpayment in 1977. When comparing figures for the State of Tennessee with the national overage, we are doing fairly well.

Educational assistance overpayments are as unpleasant to us as they are to the students who receive our overpayment letters, but, unfortunately, they do occur. Our mission is to assist veterans and their dependents in obtaining an education leading to a career objective. We are charged with insuring that Government funds are used for this purpose. We will continue to do whatever is necessary to achieve this end.

ATTACIMENT C

Attached is the procedure applied at the time an education loan application is received by the Regional Office. Certain veterans have educational expenses which exceed their financial resources. Congress recognized this, and in Public Lew 93-508, the Vietnam Era Veterans' Readjustment Act, enacted December 3, 1974, established the veterans and dependents education loan program.

This program is intended to supplement the educational assistance programs. It affords eligible persons additional assistance to meet the ever-increasing costs of higher education. Education loans, unlike Veterans Administration's other educational benefits, must be repaid, and the program is a comparatively small one to administer. It is an important part of our overall education program, however, and its nature is sensitive because it directly addresses the financial problems people are confronting in this inflationary time.

Some important changes in eligibility and processing procedures have occurred since the program's inception. The purpose of the changes has been, of course, to insure the integrity of the loan program's intent, which was to provide additional assistance for students in high-cost educational institutions.

Before I discuss in detail our current requirements for eligibility and our procedures for processing applications, let me take a moment to give you an idea of the changes I am talking about.

The amount that an eligible person may borrow during an academic year has changed from \$600 to \$2,500. But, on the other hand, stringent restrictions

on what applicants may and may not claim as school-related expenses were implemented August 1, 1978.

These restrictions insure that loans are not approved if real financial need does not exist. This one change has caused a significant decrease in the number of applications being approved. Exhibit 17 to my statement compares the number of applications approved before and after Argust 1, 1978.

Additionally, to insure that borrowers are satisfactorily pursuing their courses of education, maximum enrollment periods to which loans may apply have been designated. When the program began in 1975, an applicant could seek a loan for the entire scademic year. Now, however, a separate application must be made for each semester or two quarters. We also now require a second signature on loan decisions. The concurring signature must be made by a senior claims examiner, or a higher level employee.

A requirement that the applicant must have been denied two guaranteed student loans from landing institutions has been eliminated, because it increased the likelihood of had credit risks. Also, we may no longer authorize a loan for an applicant who has an outstanding overpayment existing from educational assistance under Chapter 34 or 35.

A further change concerns the applicant's right to appeal an unfavorable decision. The program at first included a provision only for administrative review of denied loans. Such a denial may now be appealed to the Board of Veterans Appeals in the same manner as any other VA benefit.

As well, regulations have been amended to add an additional provision for determining eligibility for an education loan. Loans will be limited to veterans and eligible persons who are attending educational institutions which have relatively high tuition and fees. A full-time student must pay \$700 or

17.



more in tuition and fees for each year to be eligible for a loan. This amount is provated for less than full-time attendance and for approved loan periods.

This provision does not apply to loans granted when the applicant's delimiting date has expired.

· I want to outline for you now, as briefly as I can, our current requirements for education loan eligibility, as well as procedures we follow in processing an application.

We must concern ourselves with many details in administering this important benefit, and I have tried to include only those that are ceasential, to give you a clear, complete picture. So, let me start by telling you who may be eligible for an education loan.

The Veterans Administration education loan program is designed for veterans, spouses, children of veterans and surviving spouses who are entitled to and receive benefits under chapters 32, 34, and 35. Their educational expenses must exceed their financial resources.

Each of the applicants must be attending an educational institution on at least a half-time basis at the time the loan is authorized, lie or she must be pursuing a course of study that leads to a standard college degree. If the course does not lead to such a degree, it must lead to a predetermined vocational or professional objective. Additionally, it must require at least 6 months of study for completion. The 6-month requirement may be valved by the director at the regional office having jurisdiction over the area in which the school is located, but in no event can the course be one that requires less than 3 months completion time.

No eligibility exists for persons pursuing courses consisting of correspondence flight training, apprenticeship, or other on-the-job training and college preparatory training.

Another requirement is that loan entitlement may not exceed the applicant's number of remaining months of educational assistance allowance multiplied by the full-time monthly rate of VA assistance, currently \$311. If, for example, a vecteran has 5 months entitlement remaining, we can lend him no more than \$1,555.

Loans may not be authorized if the needed amount is less than \$50. They may not be authorized if the applicant has previously defaulted on a prior education loan, and there is a remaining payment due the Veterans Administration.

Applications for loans must be received by the VA during the period of study to which the loan will apply. If an application is received prior to the beginning of the term, and a loan is approved, payment may not be made prior to an enrollment confirmation made no earlier than the first day of the term.

The program also provides for loans to veterans, spouses and sufviving spouses who are no longer entitled to educational assistance. If their 10-year delimiting period has passed and they still have unused entitlement for educational assistance, they may be eligible for a loan ontil November 23, 1979, or for 2 years after their delimiting date. Children are excluded from this provision, which was enacted November 23, 1977, by Public Law 95-207

Eligibility for postdelimiting date loans requires full-time atterning in .

a course of study at the time the delimiting date v doing the period for which the loan is sought. The eligible post adducational program, additionally, must be the same one that was being pursued on the delimiting date.

Finally, a person who is authorized a loan must sign a promissory note payable to the VA. In this note, he or she promises to repay the loan by installments, or in lump sum, beginning 9 months from the date of discontinuance of school attendance or when the student ceases to attend on at least a half-time basis.

Interest is payable at the rate charged on student loans insured under Title

IV of the Higher Education Act of 1965. Currently, this interest rate is 7

percent, and it is computed from the date the loan becomes payable.

Now we come to the actual process of how we decide whether to approve or to deny a loan. A claims examiner must determine the following: (1) Does the applicant meet the basic eligibility requirements, those requirements that I have just outlined; and (2) Does the applicant demonstrate a real financial need, a need that must be met in order to enter or to remain in school?

When an application for educational loan arrives, we first review the applicant's eligibility. If there is no eligibility, the application is denied at that stage. When concurred in by a higher level employee, a denial letter is sent to the applicant. It informs him or her of the specific reason why the loan cannot be made.

On the other hand, if it is determined that the applicant meets the basic eligibility requirements, the application is carefully reviewed to make sure all necessary information is there and for the signature of the educational institution's financial mid official. This signature is our verification that the applicant's claimed expenses have been reviewed by the school and are reasonable and accurate. Occasionally, a delay is encountered if the claims examiner must contact the applicant for completion of the application.

Basic eligibility existing, then, the claims examiner directs his or her attention to the applicant's financial need for a loan. A minimum need for \$500 must be shown.

Loans may be authorized for as much as \$1,250 for a semester, \$830 for a quarter, \$1,660 for two quarters or for 6 months of a nondegree course if the applicant's need warrants. Under these guidelines, a claims examiner may grant loans to a single applicant for up to \$2,500 in an ordinary school year.

The basic formula for determining financial need, and, thus the loan amount, is to weigh the applicant's aducational expenses against his or her financial resources. By "financial resources," we mean all funds and easily negotiable assets available to the applicant at the start of the school term.

The following elements must be considered:

Non-WA financial assistance, including, but not limited to, such things as guaranteed student loans, national direct student loans, basic education opportunity grants, college work-study payments, and any other grants, fellowship, scholarships, and loans. Such resources are considered available to the applicant if he or she has applied for them and funding is expected during the period the loan will apply.

Also to be considered are all cash contributions toward educational and living expenses that the applicant receives from family members.

Cash assets, including, but not limited to, cash on hand, amounts held the checking or savings accounts, certifications of deposit, negotiable stocks and bonds, and any other liquid available assets are considered.

VA educational assistance, such as chapter 34 benefits, to be received during the loan period, and only the portion that applies solely to the student is counted. For example, if a veteran who is applying for a loan receives a monthly benefit that includes dependency silowance for a spouse and two children, only the portion of the monthly rate that would be payable if he were single is counted.

Also considered are VA work-study benefits to be received during the loan period.

The student's income for the current year is prorated for the actual loan period. Both taxable and nontaxable incomes are considered. The student shows on the application his or her adjusted grows income from wages, business, interest, and dividends reduced by the same authorized deductions that are allowed on the Internal Revenue Service tax forms. Nontaxable income includes all income the applicant receives from sources such as VA compensation and pension, disability retirement, unemployment compensation, welfare payments, and the Social Security Administration.

Those are the types of financial resources the applicant reports on the application, and the school financial aid officer verifies as accurate.

On the next part of the application form, the student lists school-related expenses to be incurred during the loan period. These expenses must be for the student only. Expenses for dependents are not included. The following items reflect our guidelines for allowable expenses:

Books and supplies required by the school for all students. Amounts claimed) in excess of \$200 per semester, \$111 per quarter, or \$266 per other enrollment period, such as a 6-month course, must be justified by the applicant and verified by the school official who signs the application.

22.

Other allowable expenses include room and board charges, on or off campus. If the student lives on campus, the charges are entered on the application form by the school. If the school does not provide room and board, or if the student lives off campus and commutes, the allowable expenses cannot exceed the room and board charges at the nearest State-supported university or college. Claims Examiners in the Nashville Regional Office have a guide which they consult in the processing of nearly every loan application. This guide includes a list of several schools in Tennessee giving the respective room and board charges for the current year.

A student who lives off campus may list his or her rent, utilities, and food.

If living arrangements are shared with others, only the student's provated share can be allowed. The claims examiner must then determine whether off-campus costs exceed the room and board charged at the nearest State school, and the claims must be used.

Commuting expenses may also be claimed. These should reflect the actual cost of the student for a daily round trip to the school. We allow students to claim up to 12 cents per mile for a maximum daily round trip of 110 miles. This figure is expected to include all incidental costs of running an automobile, such as repairs and insurance.

Other related school expanses that may be considered include such things as health insurance at the school and miscellaneous costs such as the typing of research papers. Expenses that are paid to the school, as well as tuition and fees, are listed by the school on the application.

In computing the amount of school-related expenses from the application, the claims examiner has been given guidelines specifically excluding certain expenses from consideration. Examples of excluded expenses are: (1) Living

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expenses of dependents; (2) debts, both legal and personal, including amounts owed on charge accounts and bank credit cards; (3) car payments; (4) life insurance premiums; (5) home improvements; (6) recreation and entertainment; (7) charitable donations; (8) legal fees; (9) court fines and costs; (10) dependent's tuition; and (11) gifts.

The resulting amount is entered on the worksheet as the amount of loan that is needed by the applicant. It is compared to:

- 1. The amount that the applicant has requested;
- 2. The maximum amount that is allowable for the particular period of study involved;
- 3. The maximum amount of the loan that is available for the application of the following the following the number of unused months of entitlement. The leaser of those four amounts is the approved loan, and it is rounded to the

At this policine chains examiner signs the inheet and the application, entering the approved loan amount on both. Instructions are given to the typing pool for preparing the promissory note and a cover letter to the applicant. Before the package is typed, however, it must be concurred in by a Senior Claims Examiner.

In the event the calculations have shown no financial need for the requested loan, a disallowance letter showing the specific reason for denial is sent to the applicant after the Senior Claims Examiner has agreed.

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when the applicant receives the promissory note, he or she signs it and dates it and returns it to us. Our finance division takes over at this stage.

If the applicant disagrees with the loan amount or with a denial, he or she may appeal our decision in the same manner as any VA denial may be appealed.

That is, we will send him or her a step-by-step statement showing how we made our decision. The applicant may then present new evidence to us, showing why our decision was not correct. We then review all evidence of record and if we still cannot approve the loan, we ask the Board of Veterans Appeals to make a final decision.

Occasionally, a student's anticipated resources and expenses will have changed since the original application. In the case, we can reconsider the request without resorting to the appeal process.

A loan, although needed, cannot be issued if the applicant has an outstanding overpayment of educational assistance. We notify the applicant that the Loan has received conditional approval, but that payment will not be made unless the overpayment is cleared before the end of the enrollment period for which the loan is being made.

The student then notifies us when the overpayment has been recouped from his educational assistance payments, and if finance division verifies this, the loan is made.

EXHIBITS

- Number of Active Institutions and Establishments Approved by Type as of April, 1980
- 2, VA Form 22-1990
- 3. VA Form 22-1990a
- 4. VA Form 1995
- 5. VA Form 1999
- 6. VA Form 21-8332a-2
- 7. VA Form 22-6553
- 8. VA Form 22-6553a
- 9. VA Form 22-6553b
- 10. VA Form 22-6553c
- 11. VA Form 22-6553d
- 12. VA Form 22-1999b
- 13. Education Activity State of Tennessee
- 14. Number of Compliance Surveys Per Fiscal Year by Type $_{\rm G}$
- 15. Number of Potential Overpayments and Dollar Amount
- 16. Report of VA Education Overpayments for the State of Tennessee
- 17. VA Education Loan Program Statistics
- 18. VA Form 22-8725
- 19. VA Form 22-8727
- 20. aft. 22-891

NUMBER OF ACTIVE INSTITUTIONS AND ESTABLISHMENTS APPROVED BY THE AS OF APRIL, 1980

A.	Institutions of Higher Learning	ř	105
B.	Non-college Degree		130
ъ.	1. Flight Schools	12	
-	2. High Schools	11	
	3. Farm Cooperatives	10	-
	4. Other non-college Degree	97	
	5. Correspondence	Ó	-
c.	Apprenticeship and on-the-job Training		374
	TOTAL		609,

EXHÍBIT 1

VETERAN'S APPLICATION FOR EDUCATIONAL BENEFITS

(Under Chapter 34, Title 38, U.S.C. , For Service Beginning Prior to January 1, 1977)

INFORMATION AND INSTRUCTIONS

How to Apply For Benefits

GENERAL: Read this information and instructions sheef earefully and then complete items I through 26B on the application fully and accurately. Show "N/A" (not applicable) where appropriate.

2. SERVICE VERIFICATION: Attach a copy of your DD 214 or other Armed Forces separation papers to this application. Failure to do so may delay processing of your application while the VA verifies your service. NOTE: If you plan to attend is chool while on active duty, do not use this form. Instead, complete VA Form 22,1990s, Service-person's Application For Educational Benefits.

COUNSELING: Vocational educational counseling 3. COUNSELING: Vocational-educational counseling from VA professionally qualified codinselors is agailable to you. Counseling can help you success your abilities and interests, learn about opportunities in different fields of work, and determine the kind of training and work which will best meet your needs and desires. There is no charge for counseling, but any necessary travel will be at your expense. You may request a vocational counseling appointment by entering "yes" in the box in Item 16 on the application.

(a) If you wish counseling <u>before</u> you select your school or training establishment, and this application directly to the neglect VA regional office.

(b) If you have already enrolled, you may still receive counseling, but your application should be taken to the school or training establishment for completion of the Enroll-ment Certification prior to forwarding to the VA.

4. ENROLLMENT CERTIFICATION: If you have selected a school or training estfoliament, have then complete the Errollment Certification attached to, this application. The entire package should then be sent to the nearest VA regional office.

5. ADVANCE PAYMENT: You may receive an advance payment for the initial month or partial month of your training plus the following month if: (a) You enroll in a school course on at least a half-dune basis; (b) Your school agrees to process the advance payment; (c) You request advance payment by completing items 16th and 16th on-the Enrollment Certification portion of this application (your school must complete all other items on the Enrollment Certification); and (d) Your application is received by the VA at least 30 days in advance of registration. Advance payment checks are maled to the school for tellivery to you upon registration but no earlier than 30 days before classes begin.

General Information

General information . , 9

6. ELIGIBULITY: You may be eligible to receive benefits if you served on active duty for a period of more than 180 days, any part of which occurred after January 1, 1955, and before January 1, 1977. You may also be eligible if: (a) You contracted with the Armed Forces prior to January 1, 1977 under a delayed entry program (such as the Delayed Enlistment Program) and your active service began within 1 year after January 1, 1977 and was for a period of more than

180 days; or if (b) You served during either of the period-indicated above for less than 181 days but were discharged for service-connected disability. Discharge or release under conditions other than dishonorable is also a requirement.

7. DELIMITING DATE: You must complete your program within 10 years after your last discharge from active duty after January 31, 1955, but in no event later than December 31, 1989.

8. ELIGIBILITY FOR, VOCATIONAE REHABILITATION: If you have a service-connected disability of 10
percent or more, you may be entitled to vocational rehabilitation under chapter 31, Title 38, U.S.C., which usually
provides more favorable benefits, Use VA Form 22-1900,
Disabled Veterans Application For Vocational Rehabilitation, to apply for chapter 31 benefits.

9. ENTITLEMENT: You will generally receive 1-1/2 months of entitlement for each month or fraction of a month served on active duty after January 31, 1955, up to a maximum of 45 months, If you had 18 months of continuous service, you will receive the maximum of 45 months of entitlement.

10. EDUCATIONAL ASSISTANCE ALLOWANCE: The law grants you a monthly allowance to help, you meet in part the cost of your subsistence, tuition, fees, books, supplies and other costs of the course. The amount of educational sasistance allowance will be based on your rate of training and, if half-time or more, on the number of your dependents. Checks will normally be issued at the first of each month for the preceding month's training, except for advance payment checks which are issued at the time of registration.

You will generally be paid through a break period of less than a calendar month between terms unless you request otherwise. If you wish to conserve entitlement by not receiving benefits during these intervals you should notify the VA. Students enrolled in a course not leading to a standard college degree will have their payments reduced for any excessive absences (i.e., absences in excess of 30, based on attendance of 5 days per week over a 12-month period). 10. EDUCATIONAL ASSISTANCE ALLOWANCE: The

11. SCHOOLS AND TRAINING ESTABLISHMENTS YOUR MAY ATTEND: You may attend elementary schools, high schools, 'vocational or technical schools, business colleges and universities, correspondence schools and final schools which have been approved by the State approving agency. Benefits are also payable while you are in training in a spproved apprenticeship, on the job training, or cooperative farm training program.

12. HIGH SCHOOL COURSES: If you do not have a high chool diploms or the equivalent or you need review of remedial courses to qualify for admission for a degree or vocational program, you may receive benefits without charge to your entitlement. 12. HIGH SCHOOL COURSES: If you do not have a high

13. HOME STUDY COURSES: If you are considering enrolling in a home study course or combination correspondence residence course, be sure the field is suitable to your abilities and interests before you sign a contract with the school. Information on home study courses is available at the nearest U.S. Veterans Assistance Center (USVAC) or VA

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SUBERSEDES VA FORM IS:1990, WHICH WILL NOT BE USED.

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CONTINUED ON REVERSE EXHIBIT 2



way knows serviced by the school prior to the date of thought the contract. If you decide not to earoll in a ordered course after signing a contract but before the affirmation, you are cuttled to recibe a full, from the school of any payment made for the course.

refund from the school of sky payment inside for the course.

14. FLIGHT TRAINING COURSES: If you are considering enrolling in a Bight training program you must have a wild private pileth Recase in order to needer VA henefits. In addition, you must have the required Medical Cortificate which thus to kept current throughout your course.

NOTE: A second-deam medical certificate is required for all course for which VA benefits are psychie with the exception of the Artine Transportation Flot course which requires a first-class medical certificate. A second-class medical certificate when non the certificate the month of the examination date shown on the certificate. A first-class readied certificate express on the last day of the sixth month after the month of the examination. You will not be entitled to VA benefits for any flight training pursued when either condition is not met.

15. RESTRICTIONS:

- (a). You may receive benefits only for courses approved for veterans by the State approving agency:

 (b) You may receive benefits only for courses leading to an educational professional or vocational objective for which you are not streetly qualified.
- (d) The law prohibits the approval of a program for recreational or an evocational purpose, such as dancing.

- (f) The law prohibits payment for any course or course taker and paid for in whole or in part by the Dirthed State noise the Covernations Employees Typicallis Act during an orded that full salary is being paid to you as an employee or
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- 16. CHANGE OF PROGRAM: You may change your program one time without commelting provided your program and conduct have been satisfactory. A change of program is a change in your educational objective. Additional changes may be approved only after VA counselling. You should plan your program carefully so that not more than one change is required.
- 17. CHANGES IN YOUR ENROLLMENT: You and your school must, inform the VA of any changes in your smrolment that would affect benefits. If you reduce your course load or withdraw from all courses, benefits will ordinarily be reduced or discontinued from the beginning of the term unless mitigating circumstances are shown. You will generally be held responsible for any overpayments resulting from changes in your enrollment.
- 18. CHANGES TO BE REPORTED TO THE VA: It is most important that you promptly inform the VA of any change in your address or in the number of your dependents. You should promptly sixtify your jetool of any change in your enrollment so that they can make the regulard report to the VA.
- 19. UNSATISFACTORY PROGRESS OR CON-DUCT: Benefits will be discontinued if you fail to maintain satisfactory progress or conduct. Resumption of benefits may be authorized if it is determined through gaugasting that the cause for the unsatisfactory progress or conduct has been removed and that the program relected is suitable to your aptitudes, interests, and abilities.
- 20. FURTHER ASSISTANCE: If you need amistance to complete this application form or if you require further information, contact the nearest VA regional office or the Vet Rep on Campius. Additional VA educational benefits for which you may apply are tutodal assistance, education loan, or a work study position. .

NOTE: PLEASE REMOVE CARBON SHEETS BEFORE
COMPLETING THE REVERSE OF THE APPLICATION.
RETAIN THIS INFORMATION AND INSTRUCTIONS.
SHEET FOR FUTURE REFERENCE.

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PRIVACY ACT INFORMATION

No benefits may be gaid unless a completed application form has been received (38 U.S.C. 1671). The information requested on this form is necessary to determine your eligibility to the benefits for which you are applying. The responses which are submitted may be disclosed outside the Veterans Administration as permitted by law.



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ERTIFICATIONS	- Read Certificati	one below below com	pleting Items 18A	through 18C on front	of this form.	
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r is hereby cu	RTIFIED THAT:	(1) The facts stated on	this form are true	and correct:		
(2). The course	or course certified	are approved by the	State approving a	gency and are genera	ly acceptable to meet	requirements for t
other reducation	sal, professorasi or v	ocational objective,				
(3) No course	ertified is a repetitic	on of any course previ	sunly entinfectswily	completed except m r	ermitted by VA result	ations:
		of attorney agreemen				
(5) This institu	tion agrees to repor	rt promptly to the VA	any enrollment d	panges which will all e	et the educational seri	stance allowance a
-u-		tes and/or conduct; an	F) :			*
(6) That all mic	b changes that have	come to our attention	have been reporte	d'to the VA if this stů	dent fra previously er	wolled at this scho
		ESTING ADVANCE				
diled to the scho	of for temporary car	re and delivery to the	student upon regist	ration but not earlier	than 30 days before th	o commencement
uning: It is under	stood that complete	on of a certificate of d	ailvery card will no	rmally be required up	on delivery of the adv	ance payment; \
		NCY, REMEDIAL OF				
condary school d	ploma or (b) neces	ary for the pursuit of	program of educa	tion for which the stu	dent would otherwise	be eligible.
-		OURSES: The non	· · .		7 4	_
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are some some	enter me a transferient		As a second		Carel Care in land Charles	***
(10) FOR FLIC	AFF TRAINING: 9	Student has private pic A VOCATIONAL OB- the preceding 2-year	it's acense and cop	y oznacie Wedical	Certificate is on file in	the institution;
(11) FOR ANY	COURSE WITH A	A VOCATIONAL OB	JECTIVE: As of	the last the same of the same	rt of employment, a	l least 50 percent o
budents who come	sleted the course in	the preceding 2-year	period, and Who W	deligioù untevatiable fo	er employment, had b	een employed in th
ocationes take for	munch framen.		•			
(12) FOR TEL	EVISION COURSE	3: The courses inclu	ded in this enrolls	nent which are offere	d by open-current tele	vision constitute, le
an '4 of the total	credit hours certified					
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(13) FOR ENR	OLLMENTS UNDE	G; R CHAPTER 34: All	of the 85-15 ratio		n statisfied.	
(13) FOR ENR	OLLMENTŚ UNDE	-	of the 85-15 ratio		n statisfied.	. •

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INFORMATION AND INSTRUCTIONS FOR COMPLETION OF SERVICEPERSON'S APPLICATION FOR EDUCATIONAL BENEFITS

(Under Chapter 34, Tish 38, U.S.C. - G.I. SSI For Service Which Began Before 1-1-77)

HOW TO APPLY FOR BEHEFITE

- GENERAL: Read this information and mentaly. Show "N/A" (not applicable) whe
- EDUCATION SERVICES OFFICER'S CERTIFICATION: Fast II of the application must be completed by your ed services offices to show that you have committed with him or her concerning your program.
- 3. COMMANDING OFFICER: Fast III of the application must be completed and signed by your commanding offlow or his designer.
- 4. COURSELING: If you are unducided about your program of education or training, or or you can also get vocational-oducational cousseling help from the VA. You may request These is no charge for counseling, but try secuency turned will be at your eleman. Counseling part try secuency turned will be at your eleman. Counseling part of the an appointment when scheduled and is not available in foreign countries except in the countries. dieg by completing Item 16A.
 sullable only to those who can
 white of the Philippines.
- 5. ENROLLMENT CERTIFICATION: If you have selected a separational certification attached to this application. The entire part
- 6. ADVANCE PAYMENT: You may master an advance payment of your educate course on at least a 1/2-time basis; (b) your echool agrees to process the advance; completing items 168 and 16C on the emollment certification portion of this application on the Enrollment Certification); and (d) your application is received in the Advance payment checks are mailed to the school for delivery to you at registrate. payment; (c) you requ plication (your school

GENERAL INFORMATION

ELIGIBILITY: You may be eligible to receive benefits if you entered service prior to January 1, 1977 and you have served more than 180 consecutive days on active duty.

You may also be sligible if (a) you had a prior period of honorable service of more than 180 days after January 31, 1955 and beginning before Jenuary 1, 1977, or (b) you contracted with the Armed Forces prior to Jenuary 1, 1977 under a delayed entry program such as the Delayed Enlistment Program and your active service began within one year after January 1, 1977, and was for a period of more than 180

- 8. ELIGIBILITY FOR VOCATIONAL REHABILITATION: If you are hospitalized pending final discharge from active service, you may be smittled to Vocational Rehabilitation under chapter 31, Title 38, U.S.C. which usually provides more favorable benefits. Use VA Form 22-1900 to apply for Vocational Rehabilitation benefits.
- ENITTLEMENT: You will generally receive 1-1/2 months of whittle we duty after Jenuary 31, 1965 up to a maximum of 45 months.
- 10. EDUCATIONAL ASSISTANCE ALLOWANCE: The amount of educational amintance illowance for institutional courses will be limited to reimbursement for inition costs but may not exceed the amount a single veteran would receive for the same course(s). For institutional courses of less that 5 months, full payment will be issued in a hump-sum check. Students enrolled in a course not leading to a standard coding degree of the course of the c
- 21. SCHOOLS AND TRAINING ESTABLISHMENTS YOU MAY ATTEND: You may attend elementary schools, high schools, vocational or technical schools, business colleges, colleges, and universities, correspondence schools and flight schools which have been approved by the State approving agency.
- 12. HOME STUDY COURSES: If you are considering enrolling in a home study course or combination correspondence residence course, be sure the field is suitable to your abilities and interests before you sign, a contract with the school. Information on home study courses is available at the nearest U.S. Veternan Assistance Center (USVAC) or VA regional office. VA counseling is available to you upon request. You may wish to further consider your decision or get help from a VA counseling is available to you upon request. You may wish to further consider your decision or get help from a VA counseling is available to you upon request you to pay for all or the majority of the course even though you complete only a portion of it.

(Continued on reverse)

YA FORM 22-1990a

SUPERSEDES VA FORM IZ-19908, SEP 1875, WHICH WILL NOT BE USED: - (

EXHIBÎT 3



NOTE: The law provides that a contract for enrollment in a home study course must be affermed by the student more than 10 days following the date the contract war ispect; for example, if the contract is dated on the 1st of a month, the affirmation must be dated on or lifer the 12th. No payments of educational enrollment callowance will be authorized by the VA for any lessons serviced by the school prior to the date of affinitiation of the contract. If you decide not be served in a correspondence course if the signing a contract but before signing the affirmation, you are entitled to receive a full refund from the school of enfragramment made for the course.

13. FLIGHT TRAINING COURSES: If you are collidaring enrolling in a flight training program, you must have a said grown plact's linear in order to menter VA jumella. In addition, you must have the sequined idedical Cartificate which must be buy survey thereafteen your courses for which VA busselfile are payable with the exception of the Aritims Transportation Pilot course which requires a first-class medical cartificate expens on the last day of the 12th month after the month of the examination date about on the cartificate expense on the last day of the 12th month after the month of the examination date about on the cartificate, A release medical cartificate expense on the last day of the 12th month after the month of the examination. You will not be entitled to VA benefits for any flight training purmed when either condition is not met.

14. RESTRICTIONS:

- a. You may receive benefits only for courses approved for veterans by the State approving mention.
- You may receive benefits only for courses leading to an educational, professional structural objective for which you are not absenty qualified.
- c. You may not receive benefits for sources which you have previously taken and successfully completed. (Exception You may take sefresher commes required for admission to a college or other school.)
 - The law prohibits the approval of a program for a recreational or an avocational purpose such as dancing.
- Coupes in bertanding or personality development are prohibited by law.
- The law prohibits payment for any course or courses which are paid for in whole or in part by the Armed Forces or the Public Health Service.
- g. The law prohibits a school from cashing your checks under a power of attorney from you.
- h. The law prohibits payment for auditing a course or payment for any course for which the grade satigned is not used in computing requirements for graduation.
- 15. CHANGE OF PROGRAM: You may change your program one time without counseling provided your progress and conduct have been satisfactory. A change of program is a change in your educational, professional or vocational objective, a Additional changes may be approved only after VA counseling. You should plan your program/carefully so that not more than ossichange is required.
- 16. CHANGES IN YOUR ENROLLMENT: You and your school must inform the A of any changes in your enrollment that upped affect benefits. If your reduce your course load or withdraw from all courses, benefits will ordinarily be reduced or discontinued from the beginning of the term unless mitigating circumstances are shown. You will generally be held responsible for any overpayments resulting from changes in your enrollment.
- 17. CHANGES TO BE REPORTED TO THE VA: It is most important that you promptly inform the VA of any changes in your address. You should promptly soully your school of any change in your enrollment so that they can make the required report to the VA.
- 18. UNSATISPACTORY PROGRESS OR CONDUCT: Benefits will be discontinued if you fall to maintain astinfactory progress or conduct in accordance with the standards of your school and VA guidelines. Resumption of benefits may be authorized if it is determined through counseling that the cause for the unsatisfactory progress or conduct has been removed and that the program selected is suitable to your aptitudes, intensits, and abilities.
- 19. FURTHER ASSISTANCE: Multary education services officers are your primary source of information and assistance concerning educational opportunities in the Armed Forces, including VA benefits, Additional information and assistance may be obtained from any VA office or United States Veterans Assistance Center (USVAC). Local representatives of the various veterans organizations and the American Red Cross also have information and forms ariable. You may wish to inquire about additional VA educational benefits such as tutorial assistance, education loans, or a work-study position.

PRIVACY ACT INFORMATION

No benefits may be paid unless a completed application form has been received (38 U.S.C. 1671). The information requested on this form is necessary to determine your eligibility to the benefits for which you are applying. The responses which are submitted may be disclosed outside the Veterans Administration as permitted by law.

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EXHIBIT 4



REQUEST FOR CHANGE OF PROGRAM OR PLACE OF TRAINING INSTRUCTIONS TO APPLICANT

- o. 1. PROTECTION OF PRIVACY No banefits may be paid unless a completed application form has been received (38 U.S.C. 1671). The information requested on this form is necessary to determine your eligibility for the benefits for which you are applying. The responses which are submitted may be disclosed outside the VA only as permitted by law.
 - 2. CHANGE OF FLACE OF TRAINING If you are pursuing the same course or program, you may change your place of training without restriction provides your program and conduct are mitiafactory, and the training can be made without substantial loss of credit.
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 S. CHANGE OF PROGRAM A change of program as change of your educational, professional or vocational objective from the objective you were last pursuing if the experience and/or credit you have accumulated are not transferable to your new program.
- a. You may be authorized one change of program your request if progress and conduct in your of program were satisfactory.
- b. You may apply for a second (or additional) change of program. However, benefit payments cannot be authorized for this change unless your program is found to be authorized to your aptitudes, interests and abilities by a VA counselor. Additional changes of program, beyond the second change, will be considered only if you submit acceptable swidence to establish the additional change is required by circumstances beyond your control.
- 4. VA COUNSELING Counseling is provided by the VA to assist you in selecting a suitable educational, professional, vocational or employment objective. Counseling is provided, without charge, but any necessary travel may be at your own expense. Counseling is not available in foreign countries except the Republic of the Philippines.
- a. You may request counseling by completing Item 12 of the application form.
- b. Counseling is required if.
- (1) You are requesting a second or additional change of
- (2) You are requesting reentry into training after your progress or conduct in a training program has been determined unsatisfactory.
- 5. SCHOOLS. AND TRAINING ESTABLISHMENTS YOU MAY ATTEND. You may attend elementary schools, high schools, vocational or technical schools, business colleges, colleges and universities, correspondence schools and flight schools which have been approved by the State approving spency. Benefits are psyable while you are training in an approved apprenticeship, on-the-job training, or cooperative farm training program.
- 6. HIGH SCHOOL COURSES If you do not have a high school diploma or the equivalent or you need a refresher or remedial course to qualify for admission for a degree or vocational program, you may receive benefits without charge to your entitlement.
- charge to your entitlement.

 7. HÖME STUDY COURSES' If you are considering enrolling in a home study course or a combination correspondence-residence course, be sure the field is suitable to your abilities and interest before you sign an agreement with the school. Information on home study courses and the percentage of students who begin courses and actually complete them is available at the nearest U.S. Veterans Assistance Center (USVAC) or VA Regional Office. VA counseling is available to you upon request. You may wish to further consider your decision of get help from a VA counselor before signing an agreement which may require you to pay for all or the majority of the course even though you complete only a portion of it.

- TO APPLICANT

 NOTE: The law provides that an agreement for enrollment in a home study course must be affirmed in writing by the student more than 10 days following the date the contract was signed; for example, if the centract is dated on or after the 12th. No payments of educational assistance allowance will be authorized by the VA for any lessons serviced by the school prior to the date of affirmation of the agreement. If you decide not to enroll in a correspondence course after signing an agreement but before signing the affirmation, you are entitled to receive a full retund from the school of any payment made for the course.

 8. RESTRICTIONS Benefits may be authorized only for
- 8. RESTRICTIONS Benefits may be authorised only for an approvag program leading to an educational, professional or vocations objective for which you are not already qualified. The taw prohibits the approval of courses for, recreational or avocational purposes, bartending or person-re-ality development courses, and audit courses.
- NOTE: If you are eveteran, however, you may take up to 6 months of refresher training to allow you to keep shreast of technological advances that have occurred in your field of employment during and since the period of your active military service.
- HOW TO APPLY Select the program in which you wish to enroll. Be sure the course at the school or training establishment is approved for the enrollment of reterans and eligible persons. If you need any assistance or further information, contact the nearest VA Regional Office.
- A. Complete the application and send it directly to the VA Regional Office where your records are located at the earliest pessible date before enrolling if you want vocational or educational counseling before you select a program of education or training, or if you are required to receive counseling (see paragraph 4).
- receive counseling (see paragraph 4).

 b. If you have already reenrolled, and if none of the conditions listed in paragraph 9s applies to you, complete this application and give it to the school or training this application and give it to the school or training ment Certification, VA Form 22-1999.

 c. You will be notified of the date, time and place to report for counseling if it is requested or required.
- report for counseling if it is requested or required.

 10. ADVANCE PAYMENT: You may be eligible for an advance payment for the initial month or partial month of your training plus payment for the following month. Advance payment checks are mailed to your school for delivery to you at the time of registration. You are eligible for an advance payment if: (1) You enroll in an approved school course on at least 1/2 time basis; (2) Your school agrees to process an advance payment; (3) You request an advance payment in writing; (4) Your application and request for an advance payment are received in the VA at least 30 days in advance of registration; (5) and your enrollment begins at least one eligible for an advance payment must be entered on the Enrollment Certification, or on a separate piece, of paper attached to the Enrollment Certification, which your school will submit to the VA:
- 11. CHANGE OF ADDRESS Keep the Veterans Administration informed of your latest address. Whenever you more, notify the Va immediately, Be bure to show your complete mailing address, including ZIP code.
- mailing address, including ZIP code.

 12. INFORMATION AND ASSISTANCE Additional VA 12. INFORMATION AND ASSISTANCE - Additional VA educational benefits for which you may apply are tutorial assistance, education loan, or a work-study position. Information and assistance may be obtained from any VA office or United States Veterans Assistance Center (USVAC). Local representatives of the various veterans organizations and American Red Cross also have information and forms arailable.

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SUPERSEOFS VA FORM 23-1999, NOV 1878

SCHOOL COPY



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NOTE - REVERSE CARRON PAPER REFURE CONFLETING THIS SIDE								
19. VOCATIONAL FLIGHT TRAINING (Chapters 12 and 14 only) A. CREDIT ALLONED FOR PREVIOUS THAINING (Show rating is and or number of house of instruction) 6. DATE TRAINING SEGAN IN CUM-								
	ED FOR PREVIOUS 1			hours of		B. DATE TRAINING BEGAN IN CUR-		
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	20. CORRE	SPONDENCE COURSE (C	Chapters 32, 34 an	d 35 (apo	uses and surviving spor	isea))		
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(6) That all su school;	ch changes that hav	re come to our attention	n have been rep	orted to	the VA if this studer	nt was previously enrolled at this		
(7) FOR ENRI mailed to the scho- training. It is under	DLLMENTS REQUI of for temporary car stood that completion	ESTING ADVANCE PA e and delivery to the stu- on of a certificate of deliv	VMENT: It to dent upon regists very card will no	agreed tration bu	that the initial check for it not earlier than 30 di e required upon deliver	or this enrollment period will be ays before the commencement of by of the advance payment;		
(9) FOR COR	RESPONDENCE C	OURSES: The norma	d completion U	ime for	the correspondence	course certified (includes the		
						e is on file in this institution;		
(11) FOR AN	COURSE WITH A	VOCATIONAL OBJE	CTIVE: As of	the mos	t recent report of em	ployment, at least 50 percent of ment, had been employed in the		
(12) FOR TELL	EVISION COURSE	Se The courses include i:	ed in this enrolls	nent whi	ch are offered by ope	n-circuit television constitute less		
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VETERANS ADMINISTRATION

110 NINTH AVE SO NASHVILLE TN 37203 UCTUBER 11, 19

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FKÈ NUMBER

YOU HAVE BEEN AWARDED EDUCATIONAL ALLOHANCE AS FOLLOWS
HONTHLY RATE EFFECTIVE DATE ENDING DATE
\$370.00 9-19-78 6-08-79

YOUR ORIGINAL NET ENTITLEMENT 15, 45 MONTHS.

AT THE END OF THE LAST PERIOD SHOWN ABOVE, YOU WILL HAVE USED 8 1/2 MONTHS OF ENTITLEMENT.

THE FIRST CHECK PROVIDES FOR PAYMENT THROUGH 9-30-78. IF YOU DISCONTINUE YOUR COURSE LEFORE THAT DATE, YOU ARE NOT ENTI-TLED TO FULL PAYMENTAND AN ADJUSTMENT WILL BE MADE.

IF YOU REGISTER AND CONTINUE IN SCHOOL, MONTHLY PAYMENTS WILL BE MAILED TO YOU AT THE BEGINNING OF EACH MONTH FOR THE PRECEDING MONTH'S TRAINING. IF ACTUAL TENDANCE IS DISCONTINUED PRIOR TO THE END OF A MONTH, YOU ARE NOT ENTITLED TO PAYMENT FOR A FULL MONTH. PERIODICALLY, WE WILL VERIFY YOUR CONTINUED ENROLLMENT WITH THE SCHOOL.

IT IS MOST IMPORTANT THAT YOU INFORM THE VA OF ANY CHANGE IN ADDRESS, ENROLLMENT, OR NUMBER OF YOUR DEPENDENTS.

YOUR AWARD INCLUDES ADDITIONAL ALLOWANCE: FOR YOUR SPOUSE.

THANK YOU, VETERANS ADMINISTRATION

important — see reverse for personal and appellate rights.

KEEP THIS LETTER FOR FUTURE REFERENCE

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VETERANS ADMINISTRATION OFFICE

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VETERANS ADMINISTRATION

QUARTERLY CERTIFICATION OF ATJENDANCE FOR COURSES NOT LEADING TO A STANDARD COLLEGE DEGREE

(AND FARM COOPERATIVE COURSES – UNDER CHAPTERS 34 & 35, TITLE 38 U.S.C.

Show XIP code.

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INSTRUCTIONS TO SECOCY.

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INSTRUCTIONS FOR STUDENTS

- 1. You and the school should complete this form on or after the last day of the month unless you interrupted or completed your course before the end of the month.
- We cannot release your check until we receive this form with all items completed. Prompt return of this form will facilitate an early release of your payment.
- 3. Check all entries to assure that they are correct. Wrong a or missing information can delay payment.

INSTRUCTIONS FOR FLIGHT SCHOOL OPERATORS.

- 4. You will expedite the student's payments by sending these certifications to the appropriate VA Regional Office marked for the attention of the Finance Officer. These certifications are due in the VA Regional Office as early as possible after the end of the month in order to effect prompt payments.
- 5. Show in Item 3 the beginning and ending dates for the reporting period during which the instruction was given
- 6. Indicate in Item 4B the name of the flight course in which the student is currently enrolled. If the student completed or interrupted the course for any reason, enter the date in Item 5, and state the reason in Item 11, "Remarks".
- 7. Report in Item 6 each type of instruction separatel , as shown in the example below. Plight time should be reported in accordance with Part). FAA Regulations, i.e., from the moment power is applied for the purpose of flight until the time the plane lands and taxis to a final rest.

. A. TYPE OF			
INSTRUCTION	B. HORSEPOWER		C. HOPAS
GROUND			5.5
DUAL	100		2.0
DUAL	159		1.5
ZOLO	-100		3.0
SOLO	150	÷.	2.5
			5.0.0

D. RATE		E. AMOUNT
\$ 3.00	,	\$44.00
25.00		50.00
30.00		45.00
15-00		45.00
20.00		50.00
4.0.00		

69-557 0 - 81

8. In Item 7 report the total charges for instruction given during the reporting period shown in Item 3. In Item 8 report the total charges incurred from the beginning of the course alrough the end of the current reporting period. If the student enrolls in a new flight course during the report period, a separate certification should be submitted for the period covered by the new course.

9. In Item 9 report the maximum hours approved and the total cumulative-hours given for each type of instruction through the end of the current reporting period. NOTE: Fight instruction in any category, including type of aircraft, may not exceed the approved maximum hours, subject to an allowable deviation of 10% where circumstances require, provided that the total flight hours may not be exceeded.

10. In Item 10 show the class of medical certificate currently held by the student and the physical examination date upon which it is based. Payment may not be made on the basis of this Monthly Certification-unless Item 10 his been completed. NOTE: VA Benefits are not payable for any flight training pursued on an expired medical certificate.

11. In Item 1) you should report any substitution, flight test or variance from the student's approved course or any change of student and training status. Examples of such changed (a) the student substitutes an aircraft not approved for the course; (b) the student's conduct or progress becomes unsatisfactory.

CAUTION: Willfully false reports concerning benefits payable by the VA indy result in fine or imprisonment, or both.

PROTECTION OF PRIVACY INFORMATION

Public Law 93-579 entitled the Privacy Act of 1974, requires that all claimants be informed of the purposes and uses to be made of the information which is solicited. The following is furnished to explain the reason why the information is requested and the general use to which that information may be put.

AUTHORITY: The Veteran Administration is empowered to solicit the information requested in this form under the authority of Title 38, United States Code.

PURPOSE: The information requested by this form is considered relevant and necessary to determine maximum entitlement to the benefit for which you have applied.

USES: The information will be used in your best interests in determining eligibility to the maximum benefits allowable by the law. The responses which are submitted may be disclosed as permitted by law outside the Veterans Adminis-

EFFECTS OF NON-DISCLOSURE: Disclosure of the requested information is voluntary. No penalty will be imposed for failure to respond. However, the decision as to entitlement for the benefit you are claiming must then be made on the basis of the available evidence of record. This may result in a delay in the processing of the claim, payment of less than maximum benefits, or complete disallowance of your claim. Failure to provide information in connection with the benefit currently being sought will have no detrimental effect on any other benefit to which you are entitled.



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EDUCATION ACTIVITY - STATE OF TENNESSEE (Taken from 3GA1, Recurring Monthly Report)

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	MARCH 1978	MARCH 1979	<u>MARCH 1980</u>

CHAPTER 31		er e	
Institutions of Higher Learning	216	173	164
Non-college Degree	27	22 .	20
•			
On-job Training/On Farm		10	<u> 12</u>
Total (Includes part-time)	253	205	196
	and the same		
CHAPTER 35			* * *
· Institutions of Higher Learning	1,140	1,084	1,053
Non-college Degree	151	· :'118	93
On-job Training - Apprenticeship	7 🕫	8	5
Farm Cooperative	•	* *	1 1 4 4 4 1 4 1 4 1 4 1 4 1 4 1 4 1 4 1
Other	2 *	1	
Total	1,300	1,211	1,151
	•		
HAPTER 34	$(T_{ij})^{-\frac{1}{2}}$	· ·	and the second
Institutions of Higher Learning	13,625	₂₀ 11,398	9,845
Non-college Degree	4,677	3,500	3,067
: One job Training - Apprenticeship	1,574	1,492	1,296
Farm Cooperative (included above)	(454)	(318)	(231)
Flight (included above)	(165)	(185)	(202)
Other (included above)			· ' ,
Total	19,876	16,290 - 4	14,208
Total (Three Chapters)	21,429	1	15,555
			* * * * * * * * * * * * * * * * * * * *



NUMBER OF COMPLIANCE SURVEYS PER FISCAL YEAR BY TYPE

	77 '78	21 179	PY '80: (Through August
. Institutions of Higher Learning	46	43	38
Non-college Degree			at the f
1. Flight Schools	14	14	13
2. Other Resident	101	128	118
3. Correspondence	None Approved	None Approve	None d Approved
* **Apprenticeship and other on-the-job	<u>54</u>	<u>56</u>	87
TOTAL	215	241	256

HUMBER OF POTENTIAL OVERPATHENTS AND DOLLAR AHOUNT

		1
· ·	Number of Cases	Total Dollar Amount
•		
*	7	±-5518.00
December 1978	* ·	
January 1979	24	34,291.00
		\$1,246.00
February	15	-
March	•	* \$579.00 ·
		\$15,805.00
April	19	
	10	\$4,813.00
Hay		\$19,283.00
June	-67	\$19,283.00
July	19	\$18,030.00
unity 5		\$8,027.00
August	17	* <u>a</u>
September	43	\$12,000.00
ab .		\$4,447.00
October	20	\$4,447.00
November*	4	\$712.00
C .	**	\$32,818.00
December	, n	74
January 1980	· 11	\$2,862.00
January 2300		\$3,489.00
February	19	
March	. 45	\$14,990.00
		\$10,628.00
April	** 24	
нф	8	\$1,898.00
	20	\$6,620.00
June .	29	The state of the s
July	-31	\$5,889.00
	50	\$3,916.00
August) U	
"TOTAL	537	\$172,901.00

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REPORT OF VA EDUCATION OVERTAINENTS FOR THE STATE OF TENNESSEE (Takes from COUN EDU 174, a Recurring Quarterly Education Report)

OCCUPATION CONTROL TRAIN		DOLLAR ANOUNT OVERPAYMENTS	AVERAGE AMOUNT OVERPAYMENT STATE NATIONAL	PERCENT OF OVERPAYMENT TO TRAINERS STATE NATIONAL
June 30, 1980 15,3	1,510	\$429,408.49	\$284.38 \$332.78	9.9 9.5
March 31, 1980 15,5	562 1,404	392,749.43	279.74 346.26	9.0 9.3
December 31, 1979 16,5	547 1,524	442,053.53	290.06 344.45	9.2 8.0
September 30, 1 13,2	209 1,586	449,503.86	283.42 364.44	12.0 10.5
June 39, 1979 16,9	1,528	450,317.36	294.71 333.54	9.0 9.0
March 31, 1979 - 17,6	602 1,571	4853670.86	338,26	8.9 8.7
d December 31, 1978 18,4	1,442	473,787,13 -, 1	328.56 326.58	7.8 8.0
Deptember .30, 1978 16,1	1,461	. 413,141.72	282.78 359.42	9.0 - 7.9
5 June 30, 1978 20,5	548 2,059 · · · ·	604,795.20	293.73 320.43	10.0 9.3
March 31, 1978 21,7	1,943	\$33,214,91	274.43 315.23	8.9 9.2
			Shirt And	
September 30, 1977 19,2	276 2,427	693,699.47	7285.83 344.21 .	12.6 11.5
		The second secon	- 1 AM	
June 30, 1977 29,7 (6 months)	7,185	2,907,090.19	A04.61 375.91 x	24.2 18.6
December 31, 1976 30,0 (6 months)	076 4,913	1,945,829.33	396.41 .392.	16.3 13.6
≌ •				

ERIC

Full Text Provided by ERIC

VA EDUCATION LOAM PROGRAM STATISTICS (Taken from RCS 22-10, Education Loan Report)

EDUCATION LOAN APPLICATIONS RECEIVED:

PERIOD	TOTAL	ALLOWED ' (I of Total)	DENIED (Z of Total)
January 1, 1975, through	Ž,,139	1,071 (54.52)	892 (45.5%)
Jaly 31, 1978		7	
August 1, 1978, through	843	256 (25.1%)	763 (74.9 %)
June 30, 1980		en e	
Total	2,982	1,327	1,655



INFORMATION AND INSTRUCTIONS FOR APPLICATION FOR EDUCATION LOAN

PRIVACY ACT REFORMATION : mid union a completed application & (20 U.S.C. 1788). The information re-

or terminated as a second root by additional loans if you are your program of education after your definiting to has your program of education after your definiting to has pessed.

Reservations. NO LOAN WILL BE MADE IP:

(1) You are petited in echool outside of the United States, its peritories self, consensions, the Commonwhight of PourtoRico or the Canal Zone.

(2) You have an outstanding overpayment in your VA education stoount. You may reapply for a loan office the overpayment has been cleared price to the bad of such enrollment period indicated, it, item, 2 unless the overpayment has been cleared price to the bad of such enrollment period indicated. (3) The are persuing any of the following trypes of training. Correspondence, flight, apprenticeship, outside the property of the loan of the loan period. (3) The are persuing any of the following trypes of training. Correspondence, flight, apprenticeship, outside your section of the loan of the loan period. (3) The are the period of the loan of the loan period. (3) The period of the loan of the loan period. (6) The period of the loan period. (6) The loan cannot be granted in an amount to exceed \$311 multiplied by your months of G.L. Bill antilement remaining as of the beginning date of the loan period. (6) Super 34 and 35 participants.oly.).

			Maximum
Tested of Euro	İment (İte	na 9A-9D)	Louis
Semester			\$1250
Quarter Two Còquecutive Qu	eriore#	gertanie.	1660
Summer Section**			830
, ,			

•	Longita	ot Lom	Period (10em	9F)	Loss , Amount
					,

. \$270 per month of enrollme

se Pwiod. You should submit your applies-spossible but sot more than 30 days before classes. An application will not be accepted a said of the period for which the loan is

Psymeot. If you are granted a loan, it can be after your school has verified your attendance. A for exceed 3 percent) will be withheld from your ment in order to provide a fund to insure against a defaults under this law (e.g., if a loan of \$200 is you will actually receive \$194).

P. Loen Repayment. You must begin to repay your loan, 9 months after you stop attending school on a halftime or more basis. You may repay in installments over the cext 10 years and 9 months after the daty you stop attending school on a halftime or more basis or you may prepay all or part of the loan amount, at any time, without penalty. Repayment is deferred if you reserved on a halftime or more basis.

approperted their program of education to use their ren-ing entitlement to cancel a portion of their loan indeed ness. These accelerated payments are not payable to but, are instead assigned to the VA to reduce y outstanding loan balance. In addition, accelerated payor can be made only if your state or local Government has the VA a portion of the loan. To find out y your state local government has been assistance reneram and

Offin, 22-8725 *

BUPERSEOES VA FORM 1845725, FEB 1878. HUICH WILL NOT SE USED.

EXHIBIT 18

· IL



2. COMPLETING THE APPLICATION (STUDENT)

A. Part L. Please provide complete information. Eligible pseudas receiving Dependents Educational Assistance must provide their full VA file sumber, including letter suffiz, in

Enter the name and address of your nearest living who does not reside in your household. If none, name of your nearest relative residing with you.

7 - Easter the telephone numbers, including great codes, our current and permanent address and of your negres

Boles \$ It is important to indicate the period for which you are requesting the loan since this governs the smount of income to be counted and the maximum loan smount.

Blums 10.A · 10F · List all other loans, firshts, scholarships, once, which you have applied for, even if you have not yet been notified of their application der these application for these of the benefit and a decision has not yet been made on your claim, easier the word "Fending" in the column estitled "Date Notified," Be sun materials the amount requested in the appropriate 17

12A Include regular G.I. Bill or Dependents Educa-Assistance allowance for yourself only.

m 18A - List carregt year adjusted grow income (waged, ary, dividends, interest, rental, business, etc.) for yourself

alary, dividends, interest, rental, business, etc.) for yourself only, less the following deductions:

(1) Authorised deductions for exemptions (currently 9750 per gastrylise).

(2) Itemised or standard deduction whichever is greater (however, the standard deduction, whichever is greater (however, the standard deduction which may be deducted for this purpose shall be \$2200 for a single veteran, \$3200 for a married veteran filling a joint return if the spouse has income, \$3200 for a curriving spouse with a dependent child, or \$1600 for a married veteral filling a separate return), and

(3) Mandaday withholdings such as Federal and the property technologies.

ary withholdings such as Federal and State

item 138 List current year nontarable income for your-self only. This includes moone from sources such as VA, combensation and peakon, disability retirement, "unem-ployment compensation, welfare payments, social security ployment compens benefits, etc.

C. Part III - Costs and Enrollment Data . .

0.0

them 14. Report only those expenses which you will include during the period listed in Rem 9. Only those expenses which are reasonably related to your school attendance may be shown.

Been 14C Complete this rism only if you are <u>not</u> paying room and board charges to the school. If living arrange-ments are shared with others (including spouse or other dependents), enter only your protected share. This item is limited to expenses for rent, food and utilities. [Utilities

.

on 14D-II you are not living on campus, complete in to show your actual costs of commuting from deleces to the school. These costs should be install commuting costs for the envolument power is your in Rem 9. (This item cannot exceed 12 cents to for each day of cleans.)

m 14E - Itsmine all other expenses related to your ethool indance, such as typing of research papers.

COMPLETING THE APPLICATION (SCHOOL)

The school will complete Fart III. Itselfs 15.4 through 15.7. It will also be responsible for reviewing the reasonableness of the student's entries in Inself 10 and 14. If the school resis that certain itselfs by the student are not accurate or reasonable, the school must list the itself numbers as exceptions in Inself 15.70, "Remirks." For example, if the student lists \$200 for books self-the school feels that \$75 would be reasonable, the school should indicate in remarks: "Exception to Itself 14.4 *\$75."

Hem 15C Certify the actual pursuit of the course only for the loan period shown in Item 9 (e.g., one semester, quarter, etc.)

fem 152 - if the student ires on campus or otherwise pays room and board charges to the school, report such charges room and board charges to the school, report such charges only for the period shown in Isem 9. If the student ires off campus, list the sewenge charges for foom and board which will be charged to students living on campus for the enrollment period shown in Isem 9. We he school does not provide room and board, list the room-sid board charges (it innown) at the names of the State school selected.

Them 157 - If the school agrees to receive the VA educational loss and deliver the payment to the applicant, check the box marked "yes" if a loan is awarded, the payment will be sent to the student in care of the institution. If this fistitution does not agree to receive and deliver the loan payment, check "no" and the payment will be sent directly to the student's current mailing address.

5. PROMISSORY NOTE (STUDENT)

5. PROMISSORY NOTE (STUDENT)
You will be notified of the decision made on your VA loan request. If a loan is approved, a promisory note will be sent to you shighing the logis amount approved, the interest terms (currently 7%) and repayment provisions. You must sign and return this note, to the VA before the loan payment may be feleased.

6. PAYMENT OF LOAN TO APPLICANT. If your school agrees to receive the VA education loan payment (see liem 187 on application) the check will be sent to youeshadary of the school. Accompanying the check will be a VA Form 4-5240s. Certification of Delivery of Education Loan Payment. This form will serve to verify to the VA that you received-your education loan check. After both you and the appropriate school official have signed able dated the form it will be forwarded to the VA. My, the school, for processing. If your school does not agree to receive and deliver the education loan payment to you, the loan check will be lent directly to your burrent mailing address. A VA Form 4-5220 will not be included with checks sent to your current mailing address.

IMPORTANT: For essistance or information from Vet Rep On Campus II one has been essigned school, or the Veterans Services Division of the Administration Regional Office for your erea. (Co local telephone book for the number or check a Veterans Affairs Office on the campus.)



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DEPORTANT: Before completing this form, plots space in microsory, attach separate abouts and	e contaily	د منة لدي محدة ما ا	garbet isstructio	s sheet. Type or	print surve	n in int. F	
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190 9th Avenue South Nashville, TN 37203





Your received for a VA-education loan has received conditional approval.

The enclosed Promissory Note (VA Form 22-8726) states the amount and conditions of your loan. Rea

- To be encided to this loan, you must either be currently enrolled on a halftime or more basis, or have

If you understand and agree to the terms of the promissory note, you should sign, date and return the original and one copy to the Finance Office at the address shown above. The second copy should be retained for your records. The signed promissory note must be returned to the VA within 30 days from the date of this letter, or the conditional loan approval will become void.

If you do not agree with the terms of the note, you may file a Notice of Disagreement, which is the target in the appeal process. Your procedural and appellate rights are described on the reverse take of this letter, If you do file a Notice of Disagreement, you may choose to submit the enclosed note for payment letter, If you do file a Notice of Disagreement, you may choose to submit the enclosed note for payment letter, If you do file a Stated conditions) while your appeal is in progress.

Once the completed promissory note is received in the VA, we will expedite the processing of your loan payment. The promissory note is effective when you cash the loan payment check—liease note, you must still meet the requirements of school attendance, etc., as outlined in the promissory note, at the time you cash the loan check. If you do not meet these requirements, return the check unsigns J to the address—hower on the check envelope.

Secrely yours,

Adjudication Officer

Enclosure

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TICE OF PROCEDURAL AND APPELLATE RIGHTS

We have based our decision on the evidence of resord in your case and the applicable law. This replaces your procedural and appellant rights in consequent with this decision.

REFRESTITATION. You may be represented, without charge, by an accretized representative of a vertrant organization or other service organization recognized by the Administrator of a vertical property an attorney to assist you with your claim. Typical enamples of coping and the property of a second property in private practice or legal and services. The services of a recognized attorney are subject to a maximum fee limitation of \$10, set forth in 38 U.S.C. 3404(c). Expanses incurred in the prosecution of a claim must be approved in accordance with 38 C.F.R. 14,650 prior to demanding or receiving reimbursement from the claimant. If you desire representation, let us know and we will send you the necessary forms. If you already designated at Michaelectric, no further action on with part is required.

NEW EVIDENCE. You may submit difficient evidence to strengthen your claim, it is in your interest to send us any new evidence as promptly as possible. We will carefully consider it and let you know whether it changes our decision.

PERSONAL HEARING. If you desire a personal hearing to puston evidence or argument on any point of importance in your claim, notify this office, and we will arrange a time and place for the hearing. You may being witnesses if you desire and their testimony will be entered in the record. The VA will furnish the hearing room, provide hearing officials, and prepare the transcript of the proceedings. The VA cannot pay any other expenses of the hearing, since a personal hearing is not required.

APPEAL. You may appeal our decision to the Board of Veterans Appeals any time within one year from the date of this letter if you believe the decision is not in attoord with the law and the facts now of record. You can start the appeal process by allies a Notice of Disagreement. You may do this by writing a Vetter to this office stating the You wish to appeal. If more than one benefit is involved, you should identify the benefit or benefits for which you are appealing. If you decide to appeal, we will advise you further as to your procedural rights as your claim progresses through the several stages of the appeal process.



Mr. HEPNER. Thank you, Mr. Courtney, your entire statement will be part of the record. We appreciate all the time that you have spent putting this together. We are happy to have you here today.

At this time I would yield to my colleague for some questions. Mr. Hower Can you give us the approximate number of Tennessee veterals who are presently enrolled in VA education and train-

ing programs? // Yes, sir, as of March 1980, there were approximately 15,550. Currently I would estimate that figure to be some

where around 14,000

Mr. Boner. Do you have information as to the approximate number of Vietnam veterans or percentage of Vietnam veterans in the State of Vennessee who have received this training?

Mr. Courtney. Yes, sir, as Mr. Bielak pointed out, there are appreciated to the veterans in the State of Tennessee, and approximately 16,000 Vietnam veterans in the State of Tennessee, and approximately 52 percent of those have taken advantage of the educational beauty. educational beliefets

Mr. Bosen, Are overpayments of educational benefits a problem

in your rea?
Mr. Commerce. Yes, sir, I would have to conclude that they are, inasmuch as the size and numbers of accounts that are affected are significant.

Mr. Bonek Do you have any information as to the approximate total number of or percentage of veterans who have been enrolled in educational and training programs in which and overpayment has occurred and the approximate total dollars of such overpayments?

Mr. Courtney. Wells sir, I would estimate that in the last year, there was an overpayment in approximately 6,000 accounts, and that would represent approximately-8 to 10 percent of all of those eligibles. The dollar amount I am not sure of, sir.

Mr. Boner. You said there were 6,000 accounts that were over-· ***

paid? Mr. Courtney! In the last year, 6,000 overpayment actions were

Mr. Boner. What do you mean now when you say overpayment

actions?" ·

MacCourtney. That probably would not involve 6,000 individual veterans. There were 6,000 overpayment actions taken, and it is conceivable that in an individual veteran's case, there could be several overpayment actions in a year.

Mr. Boner. Can you briefly tell us the basic causes of overpayment and who you feel is primarily responsible for such overpay-

Mr. COURTNEY, Well, sir, I would conclude that the primar reason for an overpayment is that an individual terminates la training earlier than that which was stated to us originally on an enrollment certification. Another primary area would be when an individual reduces his or her credit hour load in the middle term. Those are the two primary areas.

In terms of responsibility, I would have to conclude that first of all, the student has the primary responsibility for notifying the Veterans' Administration when an overpayment occurs, or rather



when a change in his or her enrollment occurs that might affect

the benefit payment.

Thereafter, I think, based upon our experience in the State of Tennessee, school officials, primarily certifying officials, have done a very fine job in notifying us promptly when a change in enrollment occurs so that we can timely adjust an account.

Mr. Boner. When you say that the schools promptly notify you about a change of enrollment, are you saying that the school will tell you if the student has quit or if the student has reduced the

number of hours that the veteran is taking?

Mr. Courtney. Yes, sir, the school has a responsibility to the Veterans' Administration to notify us promptly, and by that I mean within 30 days of the happening of an event that results in or could result in a change in educational assistance benefits pay-

I would estimate that no more than 5-percent of all adjustments that take place that result in overpayments are late reports within

the meaning of that 30-day period.

Mr. Boner. Let me make sure I am with you. You are saying, then, that the school has the responsibility to notify the Veterans Administration within 30 days after there has been a change?

Mr. Courtney. That is correct.

Mr. Boner. What was the figure, the 5-percent figure?

Mr. Courtney. The 5-percent figure is a comparison of the total number of changes that occur in a year that are reported to us, only 5 percent of those or less exceed the 30-day limit.

Mr. Boner. So you are saying that most of the institutions do

report promptly what this change is?

Mr. COURTNEY. Yes, sir.

Mr. Boner. May a school be held liable for overpayments and, if

so, how do you determine their liability?

Mr. Courtney. Schools may be held liable. That reference in the statute is title 38, U.S.C. 1785. The school officials in the State of Tennessee are very familiar with that provision. We have discussed the importance with them of prompt reporting on numerous occasions. The procedure by which we go about determining whether a late report will subject a school to a holding of potential school liability is an elaborate one taking into account the variety of situations that can occur in an enrollment change.

Once there is evidence that a school either willfully or negligently or fraudulently has certified an individual enrollment or several enrollments, that is the point in time at which I as an adjudication officer exercise responsibility and authority in proposing a poten-

tial holding of school liability.

Thereafter, a school liability committee in the regional office would conduct a hearing on the issue and render a decision in the

Mr. Boner. If you determined that a school is liable and the veteran does not repay the overpayment, do you then attempt to collect the overpayment from the school?

Mr. Courtney. Yes, sir.

Mr. Boner. How many instances in the last year in Tennessee. have you been able to collect or prove that an institution was willfully misrepresenting the facts?

Mr. Courtney. In the last year we have attempted collection in two such instances, and in each instance it resulted in a compromise offer by the school for payment of the amount in question.

Mr. Boner. Approximately how many schools, institutions, would

you say that has involved?

Mr. COURTNEY. On a monthly continuing basis, They en stances of reported late reports to determine whether any drout schools fall into the potential category of school liability. The schools that I mentioned are the only two schools current

are in question.

Mr. BONER. As a teacher, an ex-teacher, I should say, institution of higher education here in Nashville, I am espe interested in this. Given the fact that most schools power not take attendance or keep accurate attendance rolls of students attending classes, do you find this to be one of the d ties in a school not promptly and properly notifying the VA v veteran drops out of school or when there is a change enrollment status?

Mr. COURTNEY. Well, sir, in my opinion, yes. That can give a lengthy delay in terms of the school's ability to notify the

ans' Administration of a change.

Mr. Bones. Do schools receive any payment from the certification that a veteran is enrolled in a school or change

of his courses or drops out of a school?

Mr. COURTNEY. Yes, sir, there is an annual reporting fee tha provided the schools for furnishing the certification service to the Veterans' Administration, and that is computed on the basis of the number of students enrolled.

Mr. Boner. I want to come back. You say that approxi percent of the institutions are failing to report promp

30-day period.

Mr. COURTNEY. Pardon me, sir. I believe that what there are instances totaling approximately 5 percent of the total cases that we handled; that was not a reference to 5 percent of the schools in the State of Tennessee.

Mr. BONER. You are saying then that 5 percent, the figure you were using was 5 percent, that those are just the fault of the school not notifying the VA promptly that a veteran has changed his or her status?

Mr. Courtney Yes, sir.

Mr. Boner. In your opinion, why are we not able to determine how we have this prolonged period of 2 or 3 or 4 months before we stop the benefits, before we recognize that the veteran has changed his status, and that he or she is receiving this money when m fact they are not enrolled in school or they are receiving money when they are going on a part-time rather than a full-time basis?

Mr. Courtney Well, sir, one of the points that you alluded to earlier was that there is no requirement for a school to maintain attendance records, and I think that that is one of the primary

areas where schools have difficulty.

Basically, though, it seems to me that the responsibility is on the individual veteran to notify the agency whenever a change in his enrollment occurs that might affect the benefit payable. They are notified of that at the time that an award notice is issued.

Mr. Boner. From your position with veterans, what recommendations would you give to the institutions to more promptly deter-

mine if and when a veteran has changed his or her status?

Mr. Courtney. Well, a number of the institutions in the State of Tennessee have established, and I would guess every institution has established, a procedure whereby they receive information from the instructor, when it comes to their attention, that an individual has no longer chosen to come to the course or has terminated the course for some reason. Indon't know specifically how I might suggest strengthening that.

Mr. Boner. Thank you, Mr. Chairman. Mr. HEFNER. Thank you, Mr. Courtney.

I have a couple of short questions.

At an institution in the State of Tennessee, do they have the same attendance requirements for a veteran as for a nonveteran?

Mr. Courtney. If there are attendance requirements, yes, sir. The attendance requirements to my knowledge in every situation are the same.

Mr. HEFNER. Just because someone was going to the University of Tennessee or wherever there would be no more requirements put on a veteran than on somebody who was taking on an athletic scholarship?

Mr. Courtney. Not to my knowledge.

Mr. HEFNER. Legislation that affects veterans we have to do on a

nationwide basis, and it has to be this way.

Do you believe that the loan program, as it is presently administered, is adequate for the veteran who is in need of additional funds to meet his educational costs? Is it sufficient for colleges in this area? Now, we have some areas of the country that they refer to as high-cost areas, but the program has to be uniform. Is that adequate for the schools and the colleges in this area?

Mr. Courtney. Sir, in the State of Tennessee there are very few schools that meet the criteria of "high-cost institutions" which is figured on the basis of \$700 tuition and fees for a school year. In that respect, I would have to conclude as a personal opinion that the education loan program perhaps is not as responsive to those

individuals.

I think high cost institution is a relative consideration. When an individual's assets do not allow that individual to pay for an education, strictly comparing available assets with education-related expenses, then I would think that an education loan would be appropriate, and I believe that that was probably Congress intent.

Mr. Hefner. The question is, do you think that they are adequate for the majority of the schools?

Mr. Courtney. As I pointed out, in the State of Tennessee there are very few schools that have tuition and fees in excess of that \$700 limit. Therefore, I would conclude on that basis that perhaps the education loan program is not adequate for the veterans of the State of Tennessee.

Mr. Hefner. I have no further questions.

Mr. Hall?

Mr. HALL I want to thank you for a very fine presentation that you have made today both orally and in your written statement. I

would like to ask one or two questions, however.

What additional assistance or aid do you think that the Congress might be in a position to do that might help you to recover those overpayments that we are talking about? What tools do you need that you don't have now?

I will say at the outset in one of the bits of testimony that we will hear, something was said about the need to have the social security number of a veteran in order to try to locate him and get

more information on him.

I understand the bill that was passed yesterday, which Chairman Hefner has mentioned, will give you that information, in other words, to get around the Privacy Act that heretofore has kept you from getting into that field.

What additional information do you think may be of assistance

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Mr. Courtney. If I understand your question, are you asking what additional avenues might I suggest that we have in order to collect overpayments?

Mr. Hall. Yes.

Mr. COURTNEY. Certainly that would be one area that would be

of great help.

The finance officer perhaps could respond to this question better than me. I understand that the greatest number of cases where we have difficulty in collection it is a result of our inability to identify the current location of a claimant. That would certainly be an area. If we could identify where the person was, either through the use of the information available through the Internal Revenue Service, or through the Social Security Administration, as well, that might be helpful.

Mr. Hall. When a student enrolls in a college, university, or trade school, how long does it take the Veterans' Administration to know about that transaction as to when that person/is enrolled and what courses and what length of time he will be in that school?

Mr. Courtney. Normally the application process begins with a person completing an application for the benefit in question, and generally speaking the form is completed at the school and an enrollment certification is forwarded at the same time the application is submitted. We also receive applications for benefits through the mail from claimants directly without an/enrollment certification, and we also avail ourselves of the service organization representatives in our Veterans' Services Division.

Mr. Hall. You verify the applications, and do you verify the legitimacy of the schools that these people may be attempting to

enroll in prior to approving these applications?

Mr. Courtney. Yes, sir; one of the first steps is a careful screening of the application to determine what the individual is requesting in terms of a final educational, professional, or vocational goal and then determine whether the courses that that individual is requesting to take are commensurate with that final objective, and that the school in question can offer such courses toward that objective.



We verify military service to insure that there is basic eligibility and we currently have 609 educational institutions in the State of Tennessee that are approved for veterans benefits.

We do review the application very thoroughly and any support-ing documents before an award is made.

Mr. Hall. When a person makes an application and you perform 🔔 all of the functions that you have just mentioned, and assuming that everything works out properly and is in order, how long does it take that veteran to receive his first check or the school to receive their first check?

Mr. Courtney. From the date that we receive an application, assuming that all of the paperwork is in order, and that we have proper verification of service, an individual can receive a check

within 2 to 4 weeks.

Mr. Hall Do you keep any type of control, and I don't mean day-to-day operations, but do you keep any type of supervision or control over that person's whereabouts during the time that he or she might be enrolled in school, or do you leave that up to the college or university?

Mr. Courtney. In the case of a student attending an institution of higher learning, there is essentially a recertification process. We send the school a certification card that purports to verify that that student actually attended as he originally was enrolled. This

is usually done once a year, once a school year.

Mr. HALL. Is that often enough? Could you have better control over that particular person if you had a followup more often than

once a year?

Mr. Courtney. Understanding that approximately 70 percent of our veterans are enrolled in institutions of higher learning, and a great number of the overpayments that we are talking about today stem from those enrollments, yes, sir, I would conclude that in my opinion an increase in the certification process might be desirable.

Mr. Hall. Is the certification process something that you cannot verify? Do you have the authority under existing law to have a verification process more often than once a gear? Can you initiate

that yourself?

Mr. Courtney. No. sir.

Mr. Hall. Is that something that will take congressional action to give you that additional authority?

Mr. COURTNEY. I don't believe that that would require congres-

sional action.

Mr. Hall. I thought you had the authority under existing law to make additional verifications as often as you thought might be necessary to confirm or deny the fact that an individual may or may not be in school.

Mr. Courtney. I was perceiving your question to be me as opposed to me representing the agency when I responded to that

question.

I believe that the agency does have the authority to add those

additional certification requirements.

Mr. HALL. From what I understand of the prior testimony, you have close to 2.8-percent overpayments now in the State of Tennes-

Mr. Courtney. Yes, sir.

Mr. HALL Do you think that if you had those verifications twice a year that it might cut down on that 2.8-percent overpayment? Would it not give you a better handle on what you are dealing

Mr. Courtney. Yes, sir; it might!

The understanding that schools review their records at the end of each term certainly, and in a number of instances, more routinely than that, may well not add too much to the process in terms of its effectiveness.

Mr. HALL. Well, do the colleges or universities usually contact you on any occasions prior to the expiration of that 1 year to tell you that a student or students has changed his enrollment in that

Mr. COURTNEY. Yes, sir; with the understanding that they have 30 days from the occurrence of an event that results in a change in enrollment that might affect the benefits, and they generally are very timely in meeting that requirement. Yes, sir; I think that indicates that they are responsible.

, Mr. HALL. Are those students told at the time they receive the loans that at the expiration of 9 months after they matriculate or leave or change, the loan will mature? How are they given that vinformation?

Mr. COURTNEY. In terms of the education loan program and student notification that an education loan should be repaid, they are notified of that on the instruction sheet to the application. They are also notified on the promissory note itself that they sign as their agreement to repay of the conditions of the repayment.

Mr. HALL. Are they given a copy of that note for their own permanent records? I see someone nodding. I assume that they are?

Mr. Courtney. Yes, sir; they are.

Mr. HALL I notice in someone's testimony, that at the expiration of 9 months, and that person maybe has left, you notify them by letter and use a certain form that you prescribe?

Mr. Courtney. Yes, sir.

Mr. HALL. If you have not had a followup or reply, then you follow up at another interval with another letter requesting payment in full?-

Mr. Courtney. Yes.,

Mr. Hall. If you do not hear anything from that second letter, you then consider that as uncollectable?

Mr. Courtney. That is my understanding.

Mr. HALL. Does it ever occur to you that some of these cases should be referred to the Department of Justice?

Mr. COURTNEY. In terms of the regional office collection efforts, I

would have to determent the finance officer on that question.

Mr. Hall. Do you have any independent recollection of any cases ever having been referred to the Department of distice?

Mr. Courtney. As to education loan defaults, I do not have personal knowledge of that, sir.

Mr. HALL, If one of these cases was referred to the Department of Justice and publicity given to it, it could have a chilling effect and may bring others who are in that same position around to making some payments. They are not going to come voluntarily to

you and say, I owe you some money, if you have the same kind of folks in Tennessee as we have in my part of Texas.

Thank you, Mr. Hefner.

Mr. HEFNER. I would like to mention that under the bill that we passed yesterday, we anticipate what could be \$170 million in cost savings as a result of provisions to allow the Veterans 'Administration to disclose names and addresses of veterans and other information to consumer reporting agencies for debt collection purposes and to authorize the Veterans' Administration to charge interest on debts owed the Federal Government, plus additional charges to cover the cost of the debt collection procedure. Another provision eliminates time limitations on debts owed the United States for programs administered by the Veterans' Administration.

Perhaps these provisions will be of some help in this area.

I yield to the gentleman from Texas, Mr. Leath.

Mr. LEATH. Thank you for outstanding written and oral testimo-

ny and excellent responses to the questions.

As-pointed out earlier and as the committee already knows, there is a 70-percent default rate nationally and a 62.2 percent default rate in the educational loans in Tennessee.

Do you know, or could you project the reason why that default rate is so high? That is just an abhorrent thing to me, that we would have a default rate nationally of 70 percent and in Tennessee of about 62 percent.

What really do you think is the reason for that?

Mr. COURTNEY. I think that is a question that is very difficult to respond to. I think that the agency has properly notified claimants of their responsibilities. Perhaps there is a true misunderstanding in the general population that this is not a benefit, like our educational assistance program, in that the education loan needs to be

Mr. LEATH. Of course, Mr. Hall questioned at some length along

Do you think that there needs to be a greater effort on the part of the agency, the VA, to make certain that those students understand, or do you perceive that that is indeed a problem, that we are doing something wrong somewhere in the administration of the process so that the recipient does not act like this is a loan as opposed to an educational benefit that is not to be repaid?

Mr. COURTNEY. I am not sure what the agency could do in addition to its current efforts inasmuch as we have communicated on more than two occasions to an individual claimant that we have disbursed a loan, to have his or her responsibilities in that regard.

Perhaps there could be additional publicity given that particular aspect of the education loan program.

Mr. LEATH I would think it would be imperative that any me who is going to sign a note understand all the terms of that note and I would certainly hope that the VA across the country is . insuring that veterans understand their responsibilities.

It appears that possibly we are not, and perhaps that is something that you might give some thought to. We would be delighted for you to submit some written testimony into the file of the hearing at a later date, after you have had time to think about it a



little bit, about what might be done here in Tennessee and on a national level at the initiation of the loan.

Also, as Chairman Hefner pointed out, in the legislation that passed the House yesterday, we gave authority for the VA to report to credit rating bureaus on the location of individuals.

Of course, we are talking about the other end of the loan now, not the end when the veteran receives the loan initially but after it has gone into default. Do your records indicate that lack of ability to locate those veterans is a significant problem?

Mr. COURTNEY. Yes, sir; that is my understanding.

Mr. LEATH. What percentage?

Mr. COURTNEY. I don't have information to that effect. Perhaps

the finance officer would.

Mr. LEATH. It is also my understanding that the VA will not authorize a loan if the claimant has defaulted on a previous loan or if there is an outstanding overpayment for educational assistance. allowance. Do you find that many veterans are applying for loans who have in fact defaulted on previous loans or who have an overpayment from the educational assistance allowance?

Mr. COURTNEY. I don't have any specific figures in terms of that. The majority of the loan applications that we have handled since August 1978 that resulted in a denial, where as a result of the comparison of assets to education-related expenses, assets exceeding the expenses involved and, therefore, there was not a specific need for the benefit as determined by the rules, more so than the provision that there might have been an overpayment in the ac-

We will make a conditional approval of a loan as long as the education-related expenses exceed the available assets, and notify the claimant that when the overpayment is liquidated that we can in fact disburse that loan.

I think the number in that regard is very few.

Mr. Leath. Has your office received applications for loans under a program which provides loans and in certain cases the veteran's 10 years delimiting date has expired and, if so, you recall the approximate number of such applications and the number of that might have been applications and the number of that might have been approved?

Mr. COURTNEY. Yes, sir; since January 1, 1979, we have received

40 such applications and approved 11 of those, 27 percent

Mr. LEATH. Thank you again, Mr. Courtney, for your fine cooper-

I have no more questions.

Mr. HEFNER, Thank you, Ir. Courtney. We have no further questions.

Thank you very much.

Our next witness will be Mr. John Mask, Finance Office of the Veterans' Administration.

We have your statement; it will be entered in the record in its entirety.

STATEMENT OF MR. JOHN MASK, FINANCE OFFICER, VARO, NASHVILLE, TENN.

Mr. MASK. I will be brief on this. Much of it has already been

The educational allowance overpayment takes two routes. If the veteran remains in school, we deduct it from his or her future payments to recoup the overpayment. If the veteran has terminated training, then it is transferred to what we call CARD, Centralized Accounts Receivable Division in St. Paul, and they have their

procedures that they go through to collect it.

If it is under \$600 and they are unsuccessful in collecting it, they rule it uncollectable and transfer it back here to the regional office. Those over \$600 they refer to the U.S. attorney for collection. On those cases that are transferred back to this station, we make no effort to collect it per se. If a veteran comes in for another benefit such as veteran's compensation, further education allowance, then we withhold this overpayment before we pay him or her any

We have at the present time in excess of 21,000 overpayments totaling \$6.8 million. Here in this regional office, the—

Mr. HALL. Would you repeat that figure, please? Mr. Mask. That is 21,302 overpayments for \$6,847,303. This is since the program began.

Mr. HALL Is that under \$600?

Mr. Mask. Sir?

Mr. Hall. Is that the amount of the overpayments that are less than \$600?

Mr. Mask. That is all of it, over \$600 and less than \$600.

Mr. HALL. What is the amount under \$600 that has been report-

Mr. Mask. Just a second:

I don't have the percentage here, but the ones that have been reported back, of those 21,000, in the chapter 34 program, those returned to the regional office, 18.715 for a total of \$5,279,024.

Mr. Hall. That is \$5 million reported returned to the regional

office collectable.

Mr. Mask. The chapter 35, 673 overpayments total \$188,591.

Mr. Hefner.-Would the gentleman yield?

We hate to keep interrupting you; up until a short time ago, the under \$600 overpayments, if they were sent back, were forgiven, and that was the last of it. Now I understand that if a veteran applies for a home loan or whatever, there is a record that shows he is in arrears and owes money to the Government.

Mr. Mask. When you say forgiven, that is not exactly right: no

overt effort is made to collect it.

Mr. HEFNER. And it was not a permanent part of his record?

Mr. Mask. Yes; it is.

Mr. HEFNER. There was not a threat, but he still did get benefits and a loan, even though he still owed the \$600?

Mr. Mask. Until recently he could get a home loan, because we had no way of cross-referencing it.

Mr. HEFNER. Now you do?

Mr. Mask. Yes.

Mr. HEFNER. Also we have said under this new legislation that the time limitation does not run out.

Mr. Mask. Are you saying statute of limitations?

Mr. Hefner. Right.

Mr. Mask. Bless your heart.

Mr. Hefner. I say this, and I want to make this point so I won't forget it because there have been people who have been critical of

the hearings we have had.

We have made a real effort to try to tighten these programs up. We are not trying to persecute the veterans, but we feel that the veterans who are getting the loans, paying them back on time, and making the effort are doing a tremendous job, and we don't want to see those who are not doing that to reflect badly on the program.

We have had some criticism that our hearings were not effective, and we believe some of the things we have done have resulted in saving a tremendous amount of money for our veterans, and I

wanted to make that point.

Mr. Mask. I would like to cite an example on that. There was a World War II veteran who had about a \$1,700 overpayment, and there was no way of collecting it, but in about 1972 he applied for a pension. He called us because he didn't get a check. What he had forgotten was that he had that \$1,700 that remained in the computer, and when they authorized a pension for him they held on to each one of those monthly payments until they had recouped the amount of his overpayment.

Mr. Hefner. They had some instances where people were applying for a loan for a \$200,000 home and owed the Government \$700

or \$800.

Mr. Mask. We discussed the promissory note earlier, and I won't

go into that unless you have some questions on it.

The 9-month termination, now we do send out notices prior to his termination date, and then prior to the maturity date we send out actually three letters, to remind him of the fact, another one asking for a repayment plan, and at that time if we have not received any response from him, we send one out after the maturity date. Within 30 days after that, we declare that one in default, so he has been notified on several occasions this is a loan and not a grant.

We notify him that he has five options for repayment. He can pay the full amount interest-free or he can spread it monthly, quarterly, semi-annually or annually over the next 10 years to pay

it, and that is at either 7 or 8 percent.

As you have heard here before, our biggest problem is in locating the veteran. In most cases it is his school address that we have, and when he leaves school he knows he is going home, and he does not feel any need to tell the post office, I suppose, where he is going because his mail will go back home, and we don't have a satisfactory system of locating him.

Mr. LEATH. May I interrupt?

Mr. Mask, that bothers me a little bit, that we say all we have is his school address. Does that mean on the information that we take on the student that is the only address we take? We don't ask them for their permanent home address?

Mr. Mask. That is my understanding.

Mr. Leath. Is that a determination that has been made by the

Mr. Mask. That is the way the form is printed.

Mr. Leath. That is not anything statutory? Probably the determination was made in central office?

Mr. Mask. I would have to assume, I wouldn't think that that would be statutory.

Mr. LEATH. I certainly think we need to reprint that form.

Mr. Mask. My personal opinion would be that I think not necessarily a home address but the name and address of the nearest relative not residing in his household on both the school application and on these educational loans.

Mr. Leath. Well, I would certainly hope, as we alluded to earlier,

that the legislation that we recently passed will assist you.

As you say, I suffer from somewhat the same problem you do. After all these guys' questions, there are no questions left, and after you have had the regional director and some others preceding.

you, there is not much left.

Excuse me for interrupting, but in addition to the authority that was in the legislation that we passed yesterday where those things can be reported to credit rating bureaus, as a finance officer, would there be any other things that you would think that we in the Congress and in this subcommittee could particularly point out to the full committee next year that we might also give you the authority to do that would be helpful to you? I am not seeking for anything that would be a harassing thing for the veteran, but I just happen to believe that people all across this country believe that people should still stand up for their obligations.

As the chairman alluded to earlier, there are some that would say, well, a hearing like this is not a productive thing. I would totally disagree with that. One of the things that grated Bill Boner and myself a great deal, on numerous occasions we sat in back of the House Chamber and talked about it when some of our colleagues would stand up and say, "Oh, my colleagues, this is only a

small program, it only involves \$50 million."

Bill and I would look at each other, because in Texas and Tennessee that is a hell of a lot of money, and so we feel like any way or anything that we can do that we cannot only help the deserving veterans but also at the same time make our programs tight enough so we don't have abuse in them.

Is there anything else that we could do that would assist in this? Mr. Mask. The Justice Department and, I suppose, the General Counsel of the VA worked out an arrangement where in the case of debts under \$600, the district counsel would go into court and prosecute for collection.

Mr. LEATH. I am speaking more in terms of location now than I

am of collection procedures.

Mr. Mask. In location now——

Mr. Leath. In other words, if we found out at least one and possibly two significant addresses in addition to the student's school address as we go into the program.

Mr. Mask. I would like to have a next of kin on the form, but also I would like to have the ability to go either to the Social

Security or IRS and get the current address.

Mr. Leath. Would this, and there again that may be out of your purview, would it be a fairly simple and fairly inexpensive thing with the computers that we have to do cross-checking with these other services?

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Mr. MASK. I would have to speak from ignorance, but I would have to think that we could do that with the computers and not involve a large increase in the Federal assistance.

Mr. LEATH. Probably involve the sending of the tape, to show your \$13,000, \$14,000 overpayments and your x number of defaults on loans to the agency and let them just do a cross-check?

Mr. Mask. Probably....

Mr. LEATH. Thank you, and Lapologize for interrupting.

Mr. Mask. We have pretty well covered mine.

Mr. HEFNER. Mr. Mask, I think that this is kind of unprecedent-

We usually give a witness a chance to finish, but the people who preceded you kind of preempted you. On this new legislation we passed, there is a provision that authorizes the VA to use its own attorneys, subject to the Department of Justice, to seek collection of the bad debts owed the VA in court. We had some of our colleagues on the Judiciary Committee disagree with this.

Mr. Mask. Without any limit?

Mr. HEFNER. The way I understand it, as long as it is subject to the Department of Justice, there would be no limitation. That is the way I understand it.

Mr. Mask. That would cover the bulk of it. I would like to bring to your attention just one thing. I guess it is the last exhibit in here.

When we started to cross-reference the home loan applications, due to the overpayments, and as I said we could only do this after the Target equipment was in place and in operation, we collected 46 percent of those discovered by deferring approval of the application until such time as they made arrangements for repayment.

Mr. HEFNER. Thank you, Mr. Mask.

I would like to change the procedure just briefly since Mr. Leath alluded to the fact he is always last. I would like to limit the members to 3 minutes until everyone has had one chance.

I would yield 3 minutes to the gentleman from Tennessee, Mr.

Boner, if he has questions.

Mr. BONER. You made reference to the collection of the letters that are sent. If they are returned to St. Paul because a veteran didn't leave a forwarding address, what happens?

Mr. Mask. St. Paul retains a letter up there. If we send it out and it comes back, it is filed in the folder. There is not much

Mr. Boner. It is put in the computer and the next time the veteran were to enroll in school?

Mr. Mask. The amount is already in the computer at the time he or she terminates, and say he or she has been paid through September 1 and we find out he or she terminated July 15, when that gets into the computer it sends a letter to the last home address telling him or her what his or her overpayment is.

Mr. BONER. Once his or her name, we have women veterans, too, but once his or her name is put into that computer, any time that individual is to receive any benefit does the computer always cross-

reference debts owed, obligations owed when this occurs?

Mr. MASK. No, sir. We have in effect two programs in the computer, the compensation and the education.



Now, they are not interchangeable. Periodically, Hines-to use an in-house term since the computer is located in Chicago-will run a cross-check and send us a listing of those drawing compensation and pensions who have ducation overpayments or vice versa.

Then at that time we set up a deduction withholding either all or a portion of their compensation or pension to apply to the education overpayment. Currently, we are withholding or deducting from 298 veterans for a total of over \$14,000 a month from their compensation or pension to apply to the educational overpayment.

Mr. Boner. I would say that that obviously is an area that we

need to look into.

Mr. Hefner. The gentleman from Texas, Mr. Hall. Mr. Hall. You mentioned a moment ago that there were 18,715 uncollectable debts referred back, overpayments less than \$600; that covers what span of time?

Mr. Mask. From 1966 to date. That is everything that we have

Mr. HALL. The \$1.7 million that Mr. Bielak mentioned on the bottom of the first page of his testimony-

Mr. Mask. Yes.

Mr. Hall [continuing]. Speaking of the \$1.7 million overpaid represented 2.8 percent of the total benefits paid, so \$1.8 million occurred in fiscal year 1980 in Tennessee?

Mr. Mask. Yes.

Mr. Hale. And \$5 million has occurred since 1966 under \$600? Mr. Mask. Well, the \$1.7 million may be more or less than \$600.

Mr. Hall. What is the \$1.7 million?

Mr. Mask. That is the total amount of the overpayments.

Mr. Hall. Under and over \$600?
Mr. Mask. Yes, sir.

Mr. HALL. Your \$5 million figure is under \$600 since 1966? Mr. Mask. If you would like the grand total for the program, it is \$6,847,303.

Mr. HALL. That \$6' million figure is the total sum?

Mr. Mask. It includes everything.

Mr. Hall. That is the total of 21,000 plus overpayments?

Mr. Mask. Yes, 21/,302.

Mr. HALL. It is obvious that the largest portion of this \$6 million

is for amounts-under \$600?

Mr. Mask. Yes; the bulk of the overpayments are under the \$600\ figure, both in number of overpayments as well as the money involved. The average overpayment for those under \$600 would run about \$270.

Mr. Hall. Of course, I realize you reach a point of no return from an economic standpoint. It does appear when you have \$5

million on the books that is a substantial sum of money.

Mr. Mask. I do think that a letter from the attorney for the VA, whether it is district counsel or general counsel or whatever, would carry more weight than a letter from the finance officer. That is why I am anxious that the pilot program that the VA has in operation now expand to include Nashville.

Mr. MALL. Don't you think that it would be much more impressive to the debtor if that letter came from the Department of

Justice?

Mr. Mask. It might be, but just from the magnitude of it, and as I understand it, the personnel limitations of the various U.S. attorneys, as mentioned, gets to a point of diminishing returns and whether they could cope with that quantity.

Can you suggest a better way to collect this \$5 million than what

we have come up with in the Congress?

Mr. Mask. No, sir; not according to what you just told me passed

in the Congress yesterday.

Mr. HALL The bill that passed yesterday authorizes the VA to use its own attorneys, subject to the Department of Justice, to seek collection of bad debts owed to the VA in the court.

Mr. Mask. No, sir; I have no quarrel with that. I am delighted. Mr. Herver, The gentleman from Texas, Mr. Leath.

Mr. LEATH. Mr. Mask, on page 3 of your statement you pointed out that 518 loans are in default, and you also stated that there were 833 matured loans.

Mr. Mask. Right.

Mr. LEATH. Does this mean that we have 315 loans that have either been paid in full or payment is occurring?

Mr. Mask. That is correct.

Mr. Leath. No further questions, Mr. Chairman.

Mr. Hefner. Thank you, Mr. Mask, for your excellent testimony.

Mr. Mask. Thank you, sir.

[Mr. Mask's statement follows:]

STATEMENT OF JOHN C. MASK, FINANCE OFFICER, VETERANS ADMINISTRATION REGIONAL OFFICE, NASHVILLE, TENNESSEE

Mr. Chairman and gentlemen! I very much appreciate this opportunity to inform this Subcommittee of the House Veterans Affair Committee regarding our procedures for collecting education allowance overpayments and the administering of the Education Loan Program. I have prepared a brief statement which I would like to submit to you for the record, and with your permission to read from this statement.

Mr. Chairman, when an education allowance overpayment is created, it will take one of two directions: If the student remains in training, the overpayment is deducted from future payments until it is recovered. However, if it is caused by the student terminating his/her training, the overpayment becomes the responsibility of the Centralized Accounts Receivable Division (CARD), located at the VA Center in St. Paul, Minnesota. CARD will attempt to collect the overpayment through a series of collection letters. Of those receivables that CARD is unable to collect, overpayments of \$600.00 and greater are forwarded to the appropriate office of the U.S. Attorney for collection. Those less than \$600.00 are declared uncollectible and are returned to the Regional Office.

Presently, for training allowances paid by this Regional Office, we have 21,302 overpayments totaling \$6,847,303.64. This includes training under Chapters 31, 34, and 35 of Title 38 U.S.C. (Exhibit A). Chapter 34 overpayments account for 97% of the total. Although these debts have been accumulating since the inception of the program in 1966, they amount to 10.25% of the total paid (\$66,774,044.00) through these programs during Fiscal Year 1979.

Although we do not actively pursue collections on those that have been declared uncollectible, the debt remains in the computer. In this way when the veteran applies for and is awarded a VA education benefit, the full amount of the debt is deducted before any payments are made. Compensation and pension benefits are periodically cross-checked so that the debt can be withheld.

Mr. Chairman, if I may, I would like to turn now to the Educational Loan Program and give you a brief explanation of the Finance Division's procedure for making the Educational Loan.

When the signed Promissory Note (Exhibit B) is received by our Division, it is compared to the loan application (Exhibit C) to insure that the amount being paid agrees with the amount requested and approved by the Authorizer. In the Adjudication Division.

It is then reviewed against the veteran's claim folder to see if he/she has reduced or terminated training subsequent to being approved.

We next check our loans already made to determine, first, that he/she does not have a loan that is already in default, and secondly, to see that if he has already received a loan; that the one being processed will not exceed the statutory limit of \$2,500.00 per regular academic year (Exhibit D).

If any of the above conditions are unsatisfactory, the application and the claim folder are returned to the Adjudication Division for review. If all of the conditions are satisfactory, we then process the loan for payment. We do withhold from payment a 3% fee to provide a fund to offset defaults.

Mr. Chairman, as of June 30, 1980, we have made 1,232 loans, totaling \$1,281,835.45 (Exhibit E, Col. 1-4). Of the 833 matured loans, totaling \$909,392.82, 518 totaling \$525,059.00 are in default. This represents a 62.2% default rate (Exhibit E, col. 9-16).

As you are aware, the requirements to obtain an educational loan were tightened, effective August 1, 1978. Through June 30, 1978 (3-1/2 years) we have made 952 loans, totaling \$1,101,923.60. Since that date, through June 30, 1980 (2 years) we have made only 280 loans, totaling \$19,911,35. We feel that the new regulations more nearly comply with the intent of Congress and, hopefully, will reduce the high default rate. This means that our average annual approval rate has been reduced by 71%.

Mr. Chairman, I would like to briefly explain our collection procedures when the loan matures. The loan matures nine months after the student terminates training, or reduces his training to less than half-time. At this time, a VA Form 4-432a (Exhibit F) is mailed to the veteran telling him when the repayment will be due and to keep us informed of his current mailing ddress and any re-entrance plans. Three and a half months following termination, we send VA Form 432b (Exhibit A) requesting the same information as previously requested. Mr. Chairman, forty flandays prior to the end of the nine month grace period, we send VA Form 4-322 (Exhibit H) requesting that he submit a repayment plan.

Mr. Chairman, the veteral has five payment options, so that he can choose the one host suited to his situation. He may pay the loan in

(1) On lump sum (interest free)

Quarterly Semi-annuall

Annúal Payment



These payments may be spread over ten years with an interest rate of 85 on loans made prior to October 1, 1976, or 7% on loans made after that

If we have not received as reply to VA Form 4-322 (Exhibit I), a second one stamped "Second Request" is mailed to the veteran. If we do not receive a reply within thirty days following the due date, the loan is declared in default and becomes due and payable immediately. At that time, we check for any other benefits the veteran might be receiving. If he is receiving compensation, or pension, we establish a deduction to offset the defaulted loan.

Mr. Chairman, our most aggravating problem is locating the veteran once he has left school. In most cases, he does not furnish a forwarding address to the Post Office when he moves. Only when we have a correct address is the credit bureau able to supply us with any income information. What we desperately need is to be able to use the veteran's Social Security number in obtaining his current address.

Mr. Chairman, up until this point my testimony has been rather bleak.

However, there are some encouraging changes taking place.

The success that we have had in deferring approval of home loan applications has given us leverage in collecting debts that did not exist before. Mr. Chairman, the procedure for that method is as follows: All applications that are determined to be Vietnam era veterans are referred by the Loan Guaranty Division to us for comparison with overpayment and loan regault information in the computer. When a debt is found, Loan. Guaranty defers approval until we inform them that the debt has been paid, or the veteran has made arrangements to pay the debt over a period of time,

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usually one year or less. We have collected, in full, 46.23% of the dedts of the discovered (Exhibit J). The others failed to follow through with their home loan request.

Mr. Chairman this concludes my testimony on education and education loan overpayments. I will be happy to respond to any questions you have at this time.

EXHIBIT A

EDUCATION OVERPAYMENTS BY PROGRAM

JUNE 1980/

EDUCATION PROGRAM	NO. OVERPAYMENTS	OVERPAYMENT BALANCE	AVERAGE OVERPAYMEN
Chapter 34 - Pursuing collection	_ 307	\$ 123,014.30	\$ 400.69
" " Uncollectible to GAO/U.S. Attorney	1,504	1,237,411.37	82 2∉ 75
" Uncollectible returned to R.O.	18,715	5,279,024.98	282.07
TOTAL! Chapter 34	20,526	\$6,639,450.65	\$323.47
	79-41		
Chapter 35 - Pursuing collection	2 19	6,470.19	340.53
" Uncollectible to GAO/U.S. Attorney	26	15,250.84	-586.57
" " Uncollectible ' . returned to R:O.	673	166,591,34	247.53
TOTAL, Chapter 35	718	\$ 188,312.37	\$262.27
			7
Chapter 31 - Pursuing collection	58	19,540.62	91
- A.	21 302	GE 847 303 64 "	\$371 44

EXHIBIT B.

Veterans Administration				
	PROMISSO	RY NOTE	*11:	
Tanks Crience as a mart remain state	(Veterana de Eligible Person:	Kilucation Loan Progra	mil auto i la companie de la companie de la companie de la companie de la companie de la companie de la companie d	- B-(-)
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	and the second			
	W		3 1°	
1,		istes Veterans Administra	tion the sum of \$	
with comple interest at the rate of	percent per year on the appeal tale		4	_
I understand and agree that	•			. w
1	*	•	* :	A.
I. Repayment of the loan, with interest, that acrees until the start of the man repayment acree on that amount. The maximum repayreverse of this note.	: ment being will in detribiting by	te full loan amount actus cthe raggregate) botal amo	nly authorited plus the a sunt of my leaves las shu	iternt charges which wn in the table on the
II. A fee, not to exceed 3 percent of the local moduled in the principal lists are out; will me.	in amount, will be withheld from a be deducted by the Voterans Admi	ny loan to provida a fund materian from the loan (against defaults under th PAS ment prior to the rele	e law. This fee, which are of this playment to
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INFORMATION AND INSTRUCTIONS FOR APPLICATION FOR EDUCATION LOAN

PRIVACY ACT INFORMATION: No benefits may be paid unless a completed application fo.m has been received (38 U.S.C. 1798). The information requested 8n this form is necessary to determine your untitlement to a VA education loan. The responses which you submit may be disclosed outside the Veterans Administration as permitted by law.

2. GENERAL INFORMATION .

A. Eligibility. To qualify for an education loan you must

(1) receiving G.I. Bill benefits (under Chapters 32, 34 or 35, Title 38, U.S.C.); and (2) attending school on at least a half-time basis, and (3) enrolled in one of the following types of courses:

(A) A course leading to a standard college degree;

or,

(B) A course leading to a professional or vocational objective which requires a least six months of full-time training for completion; or (C) A course leading to a professional or vocational objective that requires less than six months for completion but which has been granted a waiver of this (six month) requirement by the VA.

waiver of this (aix month) requirement by the VA.

IMPORTANT. (Veterans, spouses and surviving spouses
only) Education loans may be granted sum if your 10-year
period of eligibility to C.I. Bill benefits (delimiting date)
has expired. To qualify you must have been receiving G.I.
Bill benefits on a full-time basis when this period expired. A
loan or loans may be granted after your delimiting date for
full-time enrollments only and will be based on anyunused
entitlement (remaining months of benefits) which you have
left at that time. If you meet these requirements your
eligibility for loans may be extended to the serilest of the
following three dates:

(1) Two years after your delimiting date (NOTE: If
your delimiting date was price to November 23, 1977,
you have until November 23, 1979 under this provision):
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you must unto voogmoer 23, 1979 under this provision; or, (2) The date your remaining months of G.I. Bill loan entitlement are used up (entitlement is reduced one month for each \$311 borrowed); or (3) The date your program of education is completed or terminated. You would not be entitled to any additional loans if you change your program of education after your delimiting date has passed.

B. Restrictions. NO LOAN WILL BE MADE IF:

(1) You are attending school outside of the United States, its territories and possessions, the Commonwealth of Puerto Rico or the Canal Zone.

(2) You have an outstanding overpayment in your VA. sducestion account. You may reapply for a loan once the overpayment has been cleared. However, a loan may not be made for the enrollment period indicated in Item 9 unless the overpayment has been cleared prior to the end of such enrollment period.

(3) You are pursuing any of the following types of training: Correspondence, flight, apprenticeship, on the job, or PREP training.

C. Loan Amount. Your loan will be based on the amount by which your educational expenses exceed your income. The minimum amount which can be granted is \$50. All loans are also subject to the following limitations:

(1) A loan cannot be granted in an amount to exceed \$311 multiplied by your months of G.I. Bill entitlement remaining as of the beginning date of the loan period. (Chapter 34 ang 35 participants only.)

YA FORM 22-8725 SUPERSONS VA FORM SE-5728, PER 1975, WHICH WILL NOT BE USED,

(2) If you are a participant in the "Post-Vietnam Era Veterans Educational Assistance Program" (Chapter 32), you cannot receive a loan in excess of the amount remaining in your education fund (including VA & Dept. of Defense contributions) as of the beginning date of the loan period.

(3) The maximum loan which can be granted is also limited by the length of your enrollment period. The maximum enrollment period to which a loan may apply is a seemster, two quarters, a summer session (8 or more weeks), or 6 months for a course not operating on a tegm basis. A separate application is required for each period.

(A) Courses Organized on a Term Basis

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"Two Consecutive Quarters" means fall winter, winter-spring, or spring-summer,

**"Summer Semion," means a designated summer enroll-ment period of at least 8 weeks duration.

(B) Course not Organized on a Term Basis

-	- Appendix	
	Period (Item 9F)	Maximum Losa Amount
. 3 through 5 months		. \$270 per
6 months	····› 🔏 · · · · · ·	of enrollment 1660

D. Application Period. You should submit your applica-tion as soon as possible but not more than 30 days before the start of classes. An application will not be accepted later than the end of the period for which the loan is requested.

E. Loan Payment, If you are granted a loan, it can be paid only after your school has verified your attendance. A fee flot to exceed 3 percent) will be withheld from your loan payment in order to provide a fund to insure against repayment defaults under this law (e.g., if a loan of \$200 is approved, you will actually receive \$194).

P. Loan Repayment. You must begin to repay your loan 9 months after you stop attending school on a halftime or more basis. You may repay in installments over the next 10 years and 9 months after the date you stop attending school on a halftime or more basis or you may prepay all or part of the loan amount, at any time, without penalty. Repayment de deferred if you reenroll on a halftime or more basis.

more basis.

O. Accelerated Payments. You may be eligible to repay part of your VA education loans (granted after January 1, 1978) through the use of accelerated payments. This program permits those persons who have successfully completed their program of education to use their remaining entitlement to cancel a portion of their loan indebtedness. These accelerated payments are not payable to you but are instead assigned to the VA to reduce your outstanding loan balance. In addition, accelerated payments can be made only if your state or local Government repays the VA a portion of the loan. To find out if your state or solosi government has such an assistance program and to the part of the control of th

contact your school financial aid in Campus," or the Veterane Services officer, "Vet Rep on Campus," or the Vetera Division of the VA Regional Office in your area.

3. COMPLETING THE APPLICATION (STUDENT)

A. Part I. Please provide complete information, Eligible persons receiving Dependents Educational Assistance must provide their full VA file number, including letter suffix, in literal.

Item 3.

Resn 6. Enter the name and address of your nearest living relative who does not reside in your household. If none, eater the name of your nearest relative residing with you.

flam 7 - Enter the telephone numbers, including area codes, of your current and permanent address and of your nearest tiving relative.

hem 9 It is important to indicate the period for which you are requesting the loan since this governs the amount of income to be counted and the maximum loan amount.

B. Part II - Resources

Items 10A - 10F - List, all other loans grants, icholarships, etc., which you have applied for, even if you have not yet been notified, of their approval-or denial. If you have filed an application for these other benefits and a decision has not yet been made on your claim, enfer the word "Panding" in the column entitled "Date Notified. "Be sure to indicate the amount requested in the appropriate

Bern 12A · Include regular G.I. Bill or Dependents Educational Assistance allowance for yourself only.

Bern 12B · Include VA work-study benefits.

hem 13A List current year adjusted gross income (wages, salary, dividends, interest, rental, business, etc.) for yourself only, less the following deductions:

(1) Authorized deductions for exemptions (currently \$750 per exemption);
(2) Itemized or standard deduction, whichever is greater (bowever, the standard deduction which may be deducted for this purpose shall be \$2200 for a single veteran, \$3200 for a married veteran filing a joint return if the spouse has no income, \$1800 for a married veteran filing a joint return if the spouse has income, \$3200 for a surviving spouse with a dependent child, or \$1600 for a married person filing a separate return, and
(3) Mandatory withholdings such as Federal and State income taxes, esocial security, and other mandatory deductions. (1) Authorized deductions for exemptions (currently

Item 13B - List current year <u>nontaxable</u> income for your-self only. This includes income from sources such as your compensation and pension, disability retirement, unem-ployment compensation, welfare payments, social security benefits, etc.

C. Part III - Costs and Enrollment Data

Rem 14 Report only those expenses which you will incur during the period listed in Item 9. Only those expenses which are reasonably related to your school attendance may be shown.

them .14C Complete this item only if you are not paying room and board charges to the school. If fiving arrangements are shared with others (including spouse or other dependents), enter only your prorate share. The item is limited to expenses for rent, food and utilities. (Utilities

may include electricity, gas (or fuel oil), water, arwage and trush collection.)

Item 14D -If you are not living on campus, complete this item to show your actual costs of commuting from your residence to the school. These costs should be your settimated commuting costs for the earoilment period, shown in Item 9. (This item cannot exceed 12 cents per mile for each day of classes.)

Item 14E - Itemize all other expenses related to your school attendance, such as typing of research papers.

4. COMPLETING THE APPLICATION (SCHOOL)

The school will complete Part III, Hems 15A through 15F. It will also be responsible for reviewing the reasonableness of the student's entries in Items 10 and 14-1f the school feels that critain items listed by the student are not accurate or reasonable, the school must list the Item numbers 'as exceptions in Item 15O, "Remarks." For example, if the student lists \$200 for bloks and the school feels that \$75 would be reasonable, the school should indicate in remarks: "Exception to Item 14A, \$75." Item 15C. Certify the actual pursuit of the course only for the Soan period shown in Item 9 (e.g.; one semester, quarter, etc.)

Item 15E - If the student lives on campus or otherwise pays room and board charges to the school, report such charges only for the period above in Item 9. If the student lives off campus, list the average charges for room and board which will be charged to students living on campus for the enrollment period shown in Item 9. If the school does not provide room and board, list the room and board charges (If known) at the nearest State university or State college and the name of the State school selected.

Item 16 F. If the school agrees to receive the VA educational lean and deliver the payment to the applicant, check the Boo marked "yes"; if a loan is awarded, the payment will be sent to the student in care of the initiution. If this institution does not agree to receive and deliver the loan payment, check "no." and the payment will be scht directly to the student's current mailing address.

5. PROMISSORY NOTE (STUDENT)

You will be notified of the decision made on your VA loan request. If a loan is approved, a promissory note will be sent to you showing the loan amount approved, the interest terms (currently 7%) and repayment provisions. You must sign, and return this note to the VA before the loan payment may be released.

Ayment may be released.

6. PAYMENT OF LOAN TO APPLICANT - It your school agrees to receive the VA education loan payment (see Item 15F on application) the check will be sent to you in care of the school. Accompanying the check will be a VA Form 4-5220a, Certification of Delivery of Education Loan Payment. This form will serve to verify to the VA that you received your education loan check. After both you and the appropriate school official have signed and dated the form if will be forwarded to the VA, by the school, for processing. If your school does not agree to receive and deliver the education loan payment to you, the loan check will be sent directly to your current mailing address.

IMPORTANT: For assistance or information contact your "Vet Rep On Campus" if one has been assigned to your school, or the Veterans Services Division of the Veterans Administration Regional Office for your area. (Consult the local telephone book for the number or check with your Veterans Affairs Office on the campus.)



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11803042	•		1	310.00					: 1					·		230.00				
11803142	1	80.00	24	22,005.00		_	٠.,	. 1	1	2,000.00	10	9,315.00	1	2,000.00	10	310.00 9.545.00				
11803942			17	14,328.00			9		`ı '	480.00	3	1,719.75	ī	2,030.00		8,048.00			:	
11580042	1	110.00	52	53,724.00			3	2440.00	2	1,980.00	٠,	11,430,00	İ		24	27,710.00	,	1500.00	1 1.50	ia.or
11906142			18	11,446.00		,	2	636,00	1	400.00	7	3,479,29	1	2,475.00	13	9,346.00				
11908142	3:	1,490.00	151 1	172,939.60	. 2	2752.62	13 .	1.2008,60	#	31,110.00	62	75,280,68	7	6,100.00	94	113,239.62	1	1	1	
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24942		1	. 1	400.00							-1	400.00			1	950.00			1	- '
24442			1	1,020.00		-					1	1,020.00		,	1	1,020.00		•		
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0026AZ		1 .	4	2,750.00			٠,	4	1	1,500.00	. 1	1,590.00	1	1,500.00	1	1,500.00			,	- ?.
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003442		1	9.	6,470.00					2	611.31	. 4	1,811.31			7	4,200.00			1	600.00
003542	1	1,250.00	32	26,662.00	<u>. </u>		3	4050.00		1,637.00	11	5,418.69	1	2,075.00	14	12,937.00				-
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14002242			16	17,898.00			· *•	600.00	1					,					11	
4003242	. '		3	134,800.00					1	1,230.00	15	5,930.00	1	2,500.00	12	16,830.00			H	
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Dear.

EXHIBIT F

Our records indicate that you have completed your program of training. For the purpose of keeping your VA records up to date, please indicate your current mailing address on the return portion of this form.

Repayment of your VA education loan will become due on Prior to that date, we will ask you for a schedule of repayment.

If you plan to reenter a further program of training, please indicate your prospective date of reentrance on the return portion of this form.

Sinterely yours,

XXXXXXXXXXXXXXXXX

J.C. MASK

Finance Officer

FL 4-4324

VETERANS ADMINISTRATION 110 9TH AVE SOUTH /242B NASHVILLE, TN 37203

OFFICIAL BUSINESS
/ PENALTY FOR PRIVATE USE, SMI

POSTAGE AND PEES PAID VETERANS ADMINISTRATION

VA-401



VETERANS ADMINISTRATION 110 9TH AVE SOUTH /242B NASHVILLE, TN 37203

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VETERANS ADMINISTRATION 110 9TH AVE SOUTH /242B NASHVILLE, TN 37203

OFFICIAL BUSINESS
PENALTY FOR PRIVATE USE, 596

POSTAGE AND FEES PAID VETERANS ADMINISTRATION

VA-401



ADDRESS CORRECTION REQUESTED

Dear

EXHIBIT G

Our program of training some months and For the purpose of keeping your VA records up to date, please indicate your current mailing address on the return portion of this form.

Repayment of your education Idan will become due on . Prior to that date, we will ask you for a schedule of repayments.

M you plan to reenter a further program of training, please indicate your prospective date of reentrance on the feturn portion of this form.

Sincerely yours,

EXXXXXXXXXXXXXX J.C. MASK

Finance Officer

VETERANS ADMINISTRATION

OFFICIAL BUSINESS

POSTAGE AND FEES PAID VETERANS ADMINISTRATION

VA-601



V. A. REGIONAL OFFICE 2428 110 9th AVENUE SOUTH NASHVILLE, TENNESSEE 37203





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SIGNATURE,

VA EDU. LOAN NO.
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DATE

FL 4-432b

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VETERANS ADMINISTRATION 110 9th AVENUE SOUTH 2421 NASHVILLE, TN. 37203

POSTAGE AND FEES PAID,
VETERANS ADMINISTRATION

VA-E

THE MALE

OFFICIAL BUSINESS

ADDRESS CORRECTION REQUESTED

ERIC

EXHIBIT H

Regional Office

110 9th Avenue South Nashville, Tn. 37203



	This just a reminder that your VA Education Loan(s) in the amount of
, .	1. One payment, total amount on or before due date. This would be the total amount of loconly, since no interest accrues until due date.
¥7,	2. Monthly payments of due on or before the of each month. This option cannot be used if the total loan(s) is \$950.00 or less. First payment is due on or before
	3. Quarterly payment of due on or before the due on or before the due on or before the due on or before the due on or before the due on or before due of due on or before due on or before due or
	4. Semiannual payments of for 19 payments and a final payment of due on or before the of each month after the end of each 6-month period. First payment is due on or before.
	5. Annual payments of due on or before the of each month after the end of each 12-month period. First payments due on or before
	Please indicate on the attached sheet the repayment schedule you wish to use. Your selection should be returned within 30 days from the date of this letter. To insure that all payments are properly credited to your account, identify on each payment your VA loan number and your VA lie number as shown below.
	If you are presently enrolled as at least a half-time student-in resident training at an educational institution and no-longer entitled to VA educational assistance allowances, the loan repayment cabe deferred. School certified evidence of your enrollment and your anticipated date of completion must be provided to substantiate this determent.
	Sincerely yours,
	Finance Officer
	FL 4-322 Cec 1979(RS)
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RETURN THIS FORM IN THE ENCLOSED SELF-ADDRESSED ENVELOPE Retain the letter as a reminder of the due date of your payment under the repayment option you selected.

☐ I select option No as my method of repayment of my loan(s).	ø
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I understand that it is my responsibility to submit my payments timely in accordance we option I selected.	ith th
April 1	
	*
(Signature) (Date)	
ADDRESS: (Only if changed from above)	
	, a,

VA Lo**ž**n No. EL VA File No. Fl. 4-322, Page 2 Dec 1979(RS)





REGIONAL OFFICE

EXHIBIT I 110-9th Avenue South Nashville, IN 37203

VA...MAY I HELP YOU?

FL 4-322a Dec 1979(RS) 444

Veterans Administration

SECOND REQUEST

This is the second and final reminder that your VA Education Loan(s) in the amount of under PL93-508 was due on As stated in your promissory note you agreed to repay the loan within a 10-year period from the above due date. The following repayment options are open to you:

1. One payment, total amount on or before due date. This would be the total amount of loan only, since no interest accrues until due date.

2. Monthly payments of due on or before the S950.00 or less. First payment is due on or before the is due on or before the is due on or before the payment is due on or before

4. Semiannual payment of due on or before

5. Annual payments of due on or before

5. Annual payments of due on or before

5. Annual payments of due on or before

6. First payment is due on or before

9. Please indicate on the attached sheet the repayment schedule you desire to use. Your selection must be returned within 30 days from the date of this letter. Failure to provide your/selection and the first payment within 30 days from the date of this letter. Failure to provide your/selection and the recovered in accordance with existing laws. To insure that all payments are properly credited to your account, identify on each payment your VA loan number and your VA file number as shown below.

6. Finance Officer

Finance Officer

ERIC

RETURN THIS FORM IN THE ENCLOSED SELF-ADDRESSED ENVELOPE. Retain the letter as a reminder of the due date of your payment under the repayment option you selected.

understand that it is my responsibility to submit my payments timely in accordance with priori I selected.	th th
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(Signature) (Date)	•

VA Loan No EL FL 4-322s, Page 2 Dec 1979(RS)

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EXHIBIT .

DEBTS COLLECTED IN COOPERATION WITH THE LOAN GUARANTY DIVISION

		46.				VETERAN ARRANGED	
		S DISCOVERED				Amount	
1979	No.	Amount	No.	Amount	<u>No.</u>	Amount	
April, May, June	56	\$24,395.13	25	\$ 8,549.33	2	\$ 860.64	
July	66	34,638.93	34	14,040.85	3 .	1,018.29	
August	88	36,063.17	58	17,987.43	1	-105.07	
September	54	28,954.92	45	18,735.93	1	916.20	
October	63	28,887.28	36	11,598.57	2	1,123.79	
November	43	17,879.47	22	7,367.08	1	401.53	
December	34	15,639.18	15	4,744.49	1	897.81	
1980		•		* *			
January	33	15,979.60	22	7,999.65 🐪	1	822.98	
February	30	10,485.82	16	5,197.23	-0-	-0-	
March	24	8,503.55	8	2,741.43	-0-	-0-	
April	19	9,691.93	11	5,254.18	-0-	-0-	
May	21	8,611.80	13	4,201.51	-0-	-0-	
June	23	8,508.57	7	4,370.59	-0-	-0-	
July'	42'	18,844.91	11	2,141.81	-0-	-0-	
August	3,6	18,326.59	21	7,383.11	4	3,369.42	
TOTAL	632	\$285,450.85	344	\$122,313.19	16	\$9,645.73	
	100%	100₹	54.43%	42.85%	2.53%	3.38%	

Average Percentage of Paid and Arrangements - 56.96% 46.23%

* Includes two veterans who re-entered training.

Mr. HEFNER Our next witness is Mr. Donald Samuels, national service officer, Disabled American Veterans.

If you can, please summarize your testimony; it will all be a part of the record.

STATEMENT OF DONALD L. SAMUELS, NATIONAL SERVICE OFFICER, DISABLED AMERICAN VETERANS

Mr. Samuels. Chairman Hefner and members of the committee. the DAV in the great State of Tennessee appreciates this opportunity to present our views on the Veterans' Administration educational program, more specifically the subject of collection of debts owed to the Veterans' Administration.

It would not be appropriate if I did not mention what DAV Department of Tennessee thinks about Congressman Bill Boner. We feel that in his district he has done an outstanding job for the veterans, State and Nation. He participates when called upon in all

of our DAV functions.

I sincerely believe Bill Boner realizes the true American ideals and aims to advance the interests and works for the betterment of all wounded and injured and disabled veterans and their dependents. I know of his personal concern and the problems of the young Vietnam veterans and the older veterans' geriatric needs.

I would like to indicate that the DAV in Tennessee is proud to

have him as our representative.

Briefly, the DAV includes itself in the ranks of those who wish to see this indebtedness recovered. Not only do we ascribe to the basic tenets of paying one's debts, we realize that the present situation lends the degree of credence to those who unjustly characterize VA benefits and services as being insufficient, costly, subject to abuse.

· Evidence has been received which indicates that interest charges do act as an incentive to encourage debtors to respond and participate in the payment proceedings. The DAV would not object to this practice being applied to the VA situation; however, in consideration of the payment tion of the method to be used in financing interest rate charges, we very definitely do not believe the veterans should be treated more harshly than any other categories of Federal debtors.

We, therefore, would support method B, of which you have a copy in my testimony which is in accordance with section 327(b) of the Higher Education Act of 1964, section 1077(b), title 20 of the United States Code which would require a flat 7-percent interest

One additional point, if the law is to be modified so the veterans must pay interest on outstanding debts owed to the VA, we believe the VA should be required to pay interest on moneys that have been erroneously withheld from veterans.

I am specifically referring to those instances where a prior adverse benefit determination has been set aside by VA on the basis that such briginal decision was clearly and unmistakably in error.

Section 3.105(a) CFR of VAR 1105(a) specifically, in reference to the VA educational debt recovery changes that are in the educa-

tional bill now, the DAV does not object to them.

We are, however, seriously concerned and worried about how the administration costs are going to be computed. For example, if the veteran's claims file is laying on an adjudication officer's desk, in



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transit to another VA, in a VA hospital, et cetera, which could involve a substantial amount of time during the debt recovery process, this time involved should not be counted in the administrative costs.

This completes our comments for the hearing record.

I wish to thank you very much for giving our organization the opportunity to state its views on this important subject.

I would like to recognize David Gray, who is the assistant supervisor of our national service office.

Dave, thank you.

[Mr. Samuels' statement follows:]

STATEMENT OF DONALD L. SAMUELS NATIONAL SERVICE OFFICER DISABLED AMERICAN VETERANS TO THE SUBCOMMITTEE ON EDUCATION TRAINING AND EMPLOYMENT HELD IN NASHVILLE, TN ON September 26, 1980

CHAIRMAN W. G. HEFNER AND MEMBERS OF THE COMMITTEE:

The DAV in the great state of Tennessee appreciates this opportunity to present our views on the Veterans Administration educational program; more specifically, the subject of the collection of debts owed to the Veterans Administration.

Noting your request for our organization's views on this matter, I am pleased to provide the following comments for incorporation into the hearing record:

The failure of some veterans to repay debts owed to the Veterans Administration, the bulk of which were created due to educational assistance overpayments, has resulted in an accumulated indebtedness well into the hundreds of millions of dollars -- a matter of no small import both to the VA and the American taxpayer.

The DAV includes itself in the ranks of those who wish to see this indebtedness recovered. Not only do we ascribe to the basic tenet of "paying one's debts," we realise that the present situation lends a degree of credence to those who unjustly characterize VA benefits and services as being inefficient, costly, subject to abuse, etc.

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It was primarily on this basis that the DAV took a favorable stand on H.R. 4764 during House Veterans Affairs Committee hearings, that were conducted in July of last year. As you know, the purpose of H.R. 4764 (since placed as a provision in the House passed bill, H.R. 5288) is to provide additional methods of locating VA debtors and, in appropriate cases, affecting their credit standing if they fail to cooperate with VA debt collection, compromise and waiver procedures.

The evidence of record indicates that a vast majority of debts owed the VA are in amounts of \$600 or less. Recovery of this category of indebtedness is pursued by the VA itself, while recovery of amounts in excess of \$600 is referred to the Department of Justice. In the former category, it has enumerated several additional steps that could be taken (steps which would require statutory authorization) towards the goal of debt recovery. They include:

- 1. The charging of interest, on outstanding debts in order to provide more incentive for veterans to reput
 - The recovery of the indebtedness through recoupment from other VA benefit entitlement that the be receiving or entitled to receive in the 40
- In the cases where the ve debtor is a federal employee, the recovery of the indebtedness through offset of (federal) salaries.

Mith respect to item 1 above, is cited two possible methods of formulation for the interest rate to be charged:

In accordance with Section 6621 of the Internal Revenue

Gode--which would fix a rate of interest identical to the

prime lending in article rate in effect in October of each

year (as adjusted back to the preceding month of September),

or

B. In accordance with Section 427(b) of the Higher Education Act of 1965 (Section 1077(b), Title 20, USC)--which would require a flat 7% interest charge.

Evidence has been received which indicates that interest charges do act as incentives to encourage debtors to respond and participate in repayment proceedings. The DAV would not ob, at to this practice being applied to the VA situation, however, in consideration of the method to be used in fixing interest rate charges, we very definitely do not believe that veterans should be treated more harshly than any other categories of federal debtors. We therefore would support method "B" cited above in determining interest rate charges.

One additional point: if the law is to be modified so that veterans must pay interest on outstanding debts owed to the VA, we believe the VA should be required to pay interest on monies that have been erroneously withheld from veterans. I am specifically referring to those instances where a prior adverse benefit determination has been set aside (by the VA) on the basis what such original decision was "clearly and unmistakably in error." (Section 3.105(a), CFR 38; VAR 1105(a))

In "1105(a)" cases, all benefits erroneously withhold from the claimant are paid. However, these retroactive payments do not fully compensate the claimant, as they are not adjusted to reflect such factors as the loss of pur-

chasing power due to inflation, interest and dividends that could have accured had the money been saved, invested, etc.

Therefore, our support of legislation that would require interest charges being applied against VA indeptedness is contingent upon the passage of legislation authorizing similar interest payments in the above-cited category of VA claim.

Regarding the two other proposals of recovery of indebtednesses through the apportionment of other VA benefits and/or federal salaries—the DAV would pose no objection, provided that such apportionments would be approached from the standpoint of not causing the veteran and his family undue financial hard—ship. Should any one or all of these contemplated proposals be enacted into law, we naturally assume that existing rights and procedures relative to waivers of indebtedness would remain in effect.

In reference to the VA educational debt recovery changes that are in the Educational Bill now in the process of being passed by the Congress. The DAV does not object to them. We are, however, seriously concerned and worried about how the "administration costs" are going to be computed. For example, if the veteran's claims file is laying on an Adjudication Officer's desk in transet to another VA Regional Office at the VA Hospital, etc., which could involve a substantial amount of time during the debt recovery process. This time involved should not be counted in the administrative costs.

This completes our comments for the hearing record. I wish to thank you very much for giving our organization the opportunity to state its views on this important subject.



Mr. HEFNER. Thank you, Mr. Samuels.

I will yield briefly to my colleague from Tennessee, if he has

questions.

Mr. Boner. I have no questions except to say that Mr. Samuels, I certainly appreciate your kindness, and I think you, along with those from the VFW and The American Legion and other areas that our congressional office worked with very closely, do an outstanding job. We appreciate the service you are in.

Mr. HEFNER. Mr. Hall?

Mr. HALL. I have no questions.

Mr. HEFNER. Mr. Leath?

Mr. Leath. No questions, Mr. Chairman.

Mr. HEFNER. We will move to our next witness.

Our next witness is Mr. Barney W. Greene, department adjutant,

The American Legion.

Mr. Boner. Before this individual speaks, I have to ask for a personal liberty here, because I think you and the members of this subcommittee ought to know that my relationship probably goes back when I was a mere child in the cradle. Barney was as active as he is now and I had the opportunity to serve in The American Legion as the Governor of the Boys State in 1962 and probably was motivated to go to Boys State and do things as I did as the result of a guy who was head of The American Legion across the State of Tennessee.

I can't tell you how much this man has had an impact not only on my life personally, as a friend and as a veteran, but on the lives of many veterans across the State of Tennessee, and I appreciate your allowing me the opportunity to do this.

Mr. HEFNER. Mr. Greene, you may summarize your statement

and proceed in any way you see fit.

STATEMENT OF BARNEY W. GREENE, DEPARTMENT ADJUTANT, THE AMERICAN LEGION

Mr. GREENE. Thank you, Mr. Chairman.

I consider the Honorable Bill Boner a great friend of mine, and may I correct his statement as running The American Legion in Tennessee to being errand boy for the American Legion in Tennessee.

We wish to extend a warm welcome to you and your staff to Nashville. Furthermore, we wish to thank you for your vast contributions in the area of veterans' affairs as members of the House

Veterans' Affairs Committee.

We wish to extend a warm welcome to Bill Boner, our Congressman from the Fifth Congressional District. We have followed the career of Congressman Boner since he was elected American Legion Boys State Governor in 1962. We were a close observer and supporter of Bill when he ran for the house of representatives in the Tennessee General Assembly and later during his successful bid for a seat in the senate of the General Assembly.

Congressman Boner, we wish to thank you for bringing your

colleagues to our home town for this hearing.

We wish to convey to you this morning that The American Legion shares a warm cooperative working relationship with Mr. Robert Bielak, director of the Veterans' Administration regional

office and his entire staff.

We feel we would be very remiss if we did not share with you the high esteem and working relationship that we have with the Tennessee Department of Veterans' Affairs. We sincerely feel that this State agency has some of the most knowledgable and capable people of any state in the field of veterans' affairs.

Now, I will address myself to education and vocational rehabilitation. In the field of education and vocational rehabilitation, we commend the 96th Congress for approving legislation which will substantially improve, and essentially modernize, the vocational rehabilitation program for service-connected disabled veterans.

We were disappointed, however, that veterans enrolled in that and other education programs were granted only a 10 percent cost-of-living increase. That increase, the first in 3 years, was inadequate to make up for even 1 year's inflation. We call upon Congress to provide adequate and realistic increases in monthly payments to keep pace with increases in the cost of living. We hope that the 97th Congress will act to redress this deficiency.

We in The American Legion in Tennessee feel that appropriate increases in financial allowances are not being made to Vietnam era veterans endeavoring to further their education in higher educational institutions. We hope that you would agree that this group of veterans were the victims of a mismanaged and political war, causing many of them to be ridiculed unjustly for various reasons.

We feel that financial allowances for education under the GI bill for this group of veterans should keep pace with the inflation rate commensurate with the allowances made under the original GI bill of World War II veterans.

We are greatly concerned about reports stating that overpayments of nearly \$2 million have been made to veterans in Tennessee who did not qualify for the educational payments. Certainly, The American Legion does not condone this type of abuse, and we would hope that the appropriate agencies would pursue to the limit their efforts to collect these moneys.

Now, Mr. Chairman, on the subject of employment, we are vitally concerned about the unemployment rate of veterans in Tennessee. The first group to which we address ourselves is the disabled and older veteran. The advancing age of World War II and Korean veterans is, in our opinion, creating serious employment problems for this group.

During the current recession and layoffs, disabled and older veterans nearly always encounter difficulties. We understand that the responsibility for providing specialized services to meet the employment problems has been given to the U.S. Department of Labor, its veteran employment services, and the State employment agencies.

We sincerely hope that the Department of Labor, its Employment and Training Administration, the veterans' employment service, and the State employment agencies intensify their efforts to resolve these problems.

Unemployment among Vietnam veterans is exceedingly high in Tennessee. The American Legion for a period of years has endeavored to have created a position to be identified as the Assistant Secretary of Labor for Veterans' Employment. We feel that under



the present system the Deputy Assistant Secretary of Labor for Veterans' Employment within the Department of Labor, charged with the responsibility of implementing labor employment policies and procedures pertaining to veterans' programs, is so far down on the table of organization that he is not effective. We urge your committee and the Congress to approve legislation authorizing creation of the position of Assistant Secretary of Labor for Veterans' Employment.

We feel that the CETA program should be revised regarding veterans. The specific recommendation is that veterans be added to the priority groups now identified in CETA regulations; that any unemployed veteran, regardless of the length of time of unemployment or of income, be eligible to participate in CETA programs, and that CETA regulations be amended to provide that the State director of the VES be involved in planning the CETA programs.

We further recommend that the Congress enact legislation that would expand eligibility for the targeted jobs tax credit program wherein eligibility for the program would include economically disadvantaged veterans, regardless of period of service or age; remove the precondition of enrollment in, or completion of, a program of vocational rehabilitation for eligibility of disabled veterans; extend the program to 1985 and extend indefinitely the employer tax credit for hiring disabled veterans.

Finally, Mr. Chairman and members of the subcommittee, I will address myself to a vital concern of ours and that is the question of veterans' preference. We in The American Legion in Tennessee feel that veterans in many instances are being discriminated against to the extent that they are not being given the preference that the statute mandates. This pertains to Federal employment and Federal contractors. We solicit the cooperation of this subcommittee and the Congress in seeing that these abuses are eliminated.

In conclusion, I might add most of the items I have alluded to are mandates of the national organization, and I can furnish documentation resolutions on the same.

Mr. Chairman, I thank you and the committee for your indul-

Mr. Herner. The legislation we passed yesterday, H.R. 5288, elevates the position of Deputy Secretary of Labor for Veterans' Employment to the Assistant Secretary of Employment so that is going to be of some importance to you.

Also, we proposed in the bill last year, and the proposed bill that came out of our subcommittee called for a 15-percent increase in GI bill rates. Under the budget restrictions and reconciliation requirements which the full House approved, my particular subcommittee was called upon to try to come up with a combination of savings and cost cutting of some \$400 million for fiscal year 1981, and it is regrettable to us.

We would have liked to have had a 15-percent or more cost-ofliving increase, but under the restrictions of the first concurrent budget resolution there was just no way that we could get 15 percent. So, we had to go with the 10-percent cost-of-living increase. Very regrettable. Every member of this committee supported the 15-percent cost-of-living increase, but if we were going to get a bill

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through the House in line with the the Budget Committee resolution, we had to take the 10 percent.

ill not be on the committee next year, but I feel sure these

men are going to do their very best for the veterans.

Mr. Greene We in The American Legion understand you and the Members of Congress position, and are cognizant of the restraint that was asked of you, and we appreciate your efforts in this area. Mr. Hanks. We have tried. One of the things we looked for in

these field hearings, especially in New Jersey and California, is the reason that some Vietnam era veterins are not taking advantage of the programs that are available.

It is very difficult for us to find out what we need to do. Some people suggest that the Veterans' Administration run ads in Playboy magazine. I don't know what that magazine is, I am, not familiar with it. Also, some wanted ads run in some of the automobile magazines and the drag strip magazines to try to get the Vietnam veterans to take advantage of some of these programs. We had people come and suggest we go outside of Veterans'

Administration programs and just make it into a grant or a welfare program. You would just have an outreach program, with the hole in the wall, have the veteran come in and you give him some money, which we refuse to do. We can't do that. We have to operate in the system.

Some of the Vietnam veterans testified and said, "We are not,"

going to take part in the establishment and we are not going to go that route." If we begin to take those veteran programs and fragment them, then we are going to lose the whole ball of wax. We absolutely refuse to go that route. We are trying to find a way to get those people, the ones that I refer to as those that are falling through the cracks, not taking advantage of it, and it is very disturbing to us and we are doing everything that we can. I certainly appreciate your concern, and I know that you have been a very strong supporter of veterans programs were the years.

My father was a member of The American Legion, and that was the proudest organization that he belonged to I want to congratu-

late you on the work that you have done and your colleague, Mr. Boner, for the hard work that he helps us with here.

I would yield to my colleague, Mr. Hall, for 3 minutes.

Ma Hall, Mr. Greene, thank you.

I want to ask you a question separate and apart from your testimony. I am asking you this because I hope I will get some reaction from those who will follow up later. Before going to Congress I practiced law for nearly 30 years in east Texas. I found that veterans were the only group of people who did not have recourse to the courts. The social security people could appeal an adverse ruling and go to the U.S. district court, and every other facet of the American people had access to the court system.

I know that some of my colleagues on the committee, some who are here today, and my friend Mack Fleming might not agree with, my position, but I have seen some cases in the past and also since being a Member of Congress and a member of this committee, where I thought that a worthy individual had a worthy cause, but for some reason or another in the administrative proceedings in

the Veterans' Administration an award was not made.

What is your position and what is your thinking about the possibility of legislation that would allow a veteran to appeal from an adverse ruling of an administrative officer into a Federal district court for a de novo review?

Mr. GREENE. Mr. Hall, I assume you are alluding to something

that has been talked about many years, judicial review.

Mr. Hall. Yes, sir.

Mr. GREENE I am not an attorney, and as a lay person I am not a service person. I am an administrator. I have mixed emotions, but if I had to answer the question forthrightly, my answer would probably be I would be in favor. I know some of my colleagues wheare service officers don't share that view.

Mr. HALL. I know you could get legitimate arguments on both sides of the question. I thought maybe I just might drop it in at this point and hopefully we can get some more discussion on it

before we finish up these proceedings.

Thank you very much. Mr. HEFNER. Mr. Boner?

Mr. BONER. No questions, Mr. Chairman.

Mr. LEATH. Thank you, Mr. Greene.

I have no questions.

Mr. Greene. I have followed closely the House Veterans' Affairs Committee since its inception, and I have found, regardless of how long they had served or their political affiliation, this is the least partisan, except when it comes to veterans, and one of the most cooperative and effective committees, and we are proud of you.

Mr. Hefner. Thank you, Mr. Greene. It is a very nonpartisan committee. We work very hard, and most all of the veterans organizations—well, the veterans organizations are basically nonpartisan, which is a good relationship, for our prime concern on the committee is benefits for veterans, period. We have had disagreement on amendments and this sort of thing, but on all legislation that we report out for the benefit and for the good of veterans is unanimous when it comes out of the Veterans Affairs Committee. Generally, it is the same with The American Legion, the DAV and the VFW.

The prime concern of national veterans' organizations should be for the welfare and the benefit of veterans. That should be the foremost thing in their efforts, and when we get away from that, we have committed a grave error. I want to congratulate you and the veterans of your State who belong to The American Legion, for the support you provide for veterans programs

Our next witness—we have to do a little bit of changing here with the indulgence of everyone. The gentleman has to leave, but we certainly want to try to accommodate everybody we can because we want to try to finish the hearing before we take a break.

we want to try to finish the hearing before we take a break.

Mr. William Dusty Roden, we are happy to ve you with us here today, sir.

STATEMENT OF WILLIAM H. RODEN, COMMISSIONER, DEPARTMENT OF VETERANS AFFAIRS, STATE OF TENNESSEE

Mr. Roden. Mr. Chairman and members of this subcommittee, it is a distinct pleasure for me, as the commissioner of veterans' affairs for the State of Tennessee, to welcome you to Tennessee and

to Nashville, even though you have received other welcomes. We sincerely trust that your stay in the Volunteer State will be rewarding. On behalf of Governor Alexander, I welcome you and offer the assistance of his administration and the Department of Veteran Affairs in carrying out your mission here.

Veteran Affairs in carrying out your mission here.

I would like to recognize that there are some six members of our departmental staff who are here, and they will be available for questioning if the subcommittee so desires.

Assistant Commissioner Voilie McCollum, the director of claims services; David Gaither; and two claims specialists, Mrs. Dotty Dalton and Mr. Jim Mulcaby, and two field representatives, Mr. Buddy Henry and Mr. Lee Orman.

The Tennessee Department of Veterans Affairs was created in 1945 to be a service agency of State government specifically charged with collecting data and information regarding facilities and services available to veterans, their families and dependents; to cooperate with all information and service agencies throughout the State in informing the veterans, their families and dependents regarding the existence or availability of all educational training and retraining facilities, health, medical, rehabilitation and housing service, employment and re-employment services, provisions of Federal, State, and local laws affording rights, privileges, and benefits to said persons and all other matters of similar, related and appropriate nature.

It is also the duty of the department to assist veterans and their families and dependents in the presentation, proof and establishment of all claims, privileges, rights and other benefits which they may have under Federal, State, and local laws and to cooperate with all national, State; local governments, and private agencies securing services or any benefits to veterans, their families and dependents:

The department operates 10 field offices geographically located across the State so as to be reasonably accessible to all institutions of training in the State and to all veterans who are residents of the State.

During fiscal year 1980 it was our pleasure to assist almost 160,000 individuals through counseling either in person or by telephone and another 45,000 through correspondence.

While we attempt to assist in any subject brought to us by a claimant, our service in the area of educational benefits has been minimal due mainly to the lack of requests for assistance. In fact, our assistance consists primarily of providing information and supplying the appropriate forms and documents required to obtain benefits.

We have found that the educational program administered by the Veterans' Administration is handled very well in Tennessee, taking into consideration the normal flow of complaints and delays arising during any peak enrollment period such as we are experiencing at this time. Practically all institutions in Tennessee register and begin classes in late August and early September each year. However, we do understand that there has been fair success in the delivery of advance paychecks with the main problem being the lack of funds with which to make payment. This has been remedied with the release of funds on September 18. One institu-

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tion reported that out of 85 students who had applied for advance pay, only 25 had received their checks at registration time. Several institutions reported no problem in this area.

All institutions contacted reported a good relationship with the VA regional office in Nashville. Problems called to the attention of VA were brought to satisfactory conclusions, except in very rare

instances.

We realize that there is considerable concern in Tennessee, as well as across the Nation, with the number and the amount of overpayments in the program. We understand from what has been said here this morning and from your correspondence that Tennessee has an overpayment account approaching \$1.8 million, due in large part to the lack of responsibility on the part of the payee and in no small part due to the time lag in the Veterans' Administration for processing stop pays to the payment center. It is a matter of concern to all of us that procedures for preventing overpayments are not in place at this stage of the program. However, I might remark what we have heard here this morning indicates every effort is being made to provide such.

We find considerable concern in the area of satisfactory progress. The educational institutions of this State feel that they are more capable of determining the degree of progress attained by a student than anyone or any source outside the institution. They feel that the regulations and guidelines attending the law are more restrictive than necessary and should be revised in order for the educational institution to provide for maximum development of the stu-

dent veteran.

There is in Tennessee an unofficial association known as the Tennessee Education Association for Veterans comprised of deans, counselors, and veteran representatives on campuses which meets regularly with officials of the VA to discuss problems and complexities, rules and regulations in the administration of the education

programs.

We understand that this organization is well received in VA and that the general working relationship is good. However, the association is interested in the portion of the law relating to the change of programs. This association advised members of our staff that in an associate degree program, a student is required to declare a major immediately upon enrolling and he must pursue this major from the beginning, whereas it was a year institution the selection of a major may be deferred until the second or third year.

If a student in a 2-year college desires to change his major, for example, from engineering to registered nursing to account the two changes—he is caught up in the change-of-program process, but the student in the 4-year institution can change as often as he wishes in the first 2 years without being charged with a change-of-program so long as the loss of credits is not so substantial as to extend the time necessary to obtain a baccalaureate degree. The association believes that the 2-year student is entitled to the same consideration with regard to altering courses as is the 4-year student.

The last point, Mr. Chairman, we would like to mention is in connection with the 10-year delimiting date for the Vietnam era veterans. There has been much said and done about the return of

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the Vietnam veterans and their readjustment to civilian life. The most recent topic concerns the storefront activities established to reach and counsel those Vietnam veterans who otherwise would

not seek assistance from the bureaucracy.

It is the feeling of educational institutions and veterant alike that those vetrans who are unable to adjust immediately following separation from the service certainly are unable to take advantage of the training opportunities made available to them by their Government. It is the feeling, also, that more time is necessary in these particular cases and that the delimiting date should be extended to 12 years in order that these individuals may seek out and plan for that which is offered for their personal development

Mr. Chairman, this completes our presentation. Again, we want to thank you for this opportunity to be heard, and again to offer the assistance of the department of veterans' affairs in any manner possible. We feel certain that others who will appear before you will have definite and detailed information and ideas which will corroborate, perhaps, some of that which we have presented to you.

Thank you very much.

Mr. HEFNER. Thank you, Mr. Roden.

I have no questions as such, and we certainly share your view on this and agree with you on a great portion of your statement.

In the area of satisfactory progress, I feel sure that the institutions of Tennessee certainly would be capable of doing this. But the thing that we are concerned about is, as I feel sure you are, we do have some instances where we in the past have tried to the loopholes where we have had institutions that were basically interested in getting the moneys for the schools rather than the progress of the student: There were no requirements for time or attendance, and even in my own home State we had a scandal for some of the so-called business schools and this sort of thing where it almost. reached scandalous proportions. We have no doubt we maybe made some errors as we sometimes do when the Congress attempts to set rules and regulations.

But as I said earlies, when we pass laws and create benefits for people, we have to make it somewhat universal to take care of some of the abuses. Sometimes it does penalize people who are much more efficient. Your institutions in Tennessee would know

what is satisfactory progress.

I will yield 3 minutes to my colleague, Mr. Boner, for whatever

questions he might have.

Mr. Boner. No questions other than a statement to say I think ty Roden and I and our staffs have worked very closely togeth-F. I believe you will recall Dusty and Representative U. A. Moore. We have in Tennessee a joint committee of members of the House and Senate of veterans' affairs. They came and testified before our Veterans' Affairs Subcommittee on Medical Facilities and Benefits, I believe, and he and I have a very close working relationship. He probably is an example of how nonpartisan people can be when they have the same concern, and that being of our veterans, and he does an outstanding job with them.

Dusty, I appreciate the relationship we have and the assistance that your office and your staff have given to my office as we both

try to work to help the veteran in this State.

Mr. RODEN. That relationship is mutual.

Mr. HEFNER. Mr. Hall?

Mr. HALL. I thank you for your testimony.

With reference to the area of concern that you mentioned, the area of satisfactory progress, I believe that this bill that passed yesterday removes the provision linking satisfactory progress with course completion time which probably will take care of one of the suggestions that you have here.

One thing I differ with you on is extending the delimiting time from 10 to 12 years. Is there some reason for extending it from 10

⊶to 12 years?

Mr. RODEN. Mr. Hall, that particular number of years was a result of an inquiry and a statement that I made to members of our staff in stating I felt that there ought to be a consideration given to these people, the same as those of us who use the World War II or the Korean GI bill. And as I recall in my own case, using World War II, I had until July 1, 1956, in which to utilize that, having come out of the service late in 1945.

Mr. Hall. All right. Thank you.

Mr. HEFNER. Mr. Leath?

Mr. LEATH. I have no questions, Mr. Chairman.

Mr. HEFNER. Thank you, Mr. Roden.

I am sorry that we didn't get you out sooner. I hope you make your appointment.

Our next witness is Mr. Fred Tucker, Marine Corps League. Mr. Tucker

STATEMENT OF FRED TUCKER, COMMANDANT, MARINE CORPS LEAGUE

Mr. Tucker. Mr. Chairman, distinguished members of the subcommittee, I would like to join the other organizations and other veterans groups in welcoming you to Tennessee and express my appreciation for the opportunity to appear in front of this commit-

Gentlemen, I have been privileged as a Vietnam vet to take advantage of the GI bill and earn a master's degree subsequent from my retirement from the Marine Corps on July 1, 1977. I have also been privileged to serve as a certification officer for veterans and dependents enrolled in the evening program at a local college from August 1978 through June 1980.

The GI bill, vocational rehabilitation and dependents' education are all excellent programs and administered rather well, overall. My compliments to Mr. Bielak and his crew over at VA. They are

doing a great job.

However, as with any large ac-

However, as with any large-scale, Government-funded program, certain individuals will figure out a way to take advantage of it for their own financial gain.

As an example, shortly after registering for fall semester 1977 at Western Kentucky University in Bowling Green, Ky., I was told by another veteran that I was losing money. This individual then proceeded to explain how I could enroll in a local proprietary business college, maintain satisfactory progress with little, if any, real effort, and split my VA benefits with the college.

While a certifying officer, based on experience gained, I instituted, perhaps in violation of existing VA regulations, my own policy for certifying vets. I withheld certification on a vet until heattended his first class. In this particular situation it did not pose any hardship on the veteran attempting to pursue a college degree. It also greatly reduced the requirement for submitting VA form 1999B, the form to stop VA benefits at the grassroots level. In this particular situation it posed no hardship on the vet pursuing an education.

One of the better ways to beat the system is for a vet to apply for the basic educational opportunity grant, the State grant, and apply for advance payment of VA benefits. Pocketing the VA money, the BEOG can then be used as substantiation for qualifying for public housing, food stamps and, back in 1978, special consideration for

special rates on public transportation.

When this is done, VA's hands are tied for a period of time unless the school's certifying officer maintains a constant vigilance on attendance rolls and notifies VA to terminate the benefits of the vet that doesn't attend class. Gentlemen, all'certifying officers in our institutions are not retired military who resent seeing fraudu-

lent use of taxpayer's money.

Now that I have outlined a few of the problems, I wish to take the liberty of submitting a few personal recommendations on how the system may be improved. What I have heard here this morning, everyone is diligently attempting to do so. However, gentlemen, I would remind you that it is difficult to legislate honesty in an individual. The individual that sets out as his goal to take advantage of a VA educational benefit program is not the individual that is going to respond to a letter from VA reminding him he is in an overpaid status.

This individual, based on my own personal experience, is an individual whose lifestyle is somewhat different from that of ours. He or she may have moved up to three times during a quarter. When they register for college, the address they give, the telephone number they give may be good for a week. Some of these individuals will have one address where they receive good mail. By good mail, I mean checks coming in They will have another address where they will receive bad mail or bills. This may come as a surprise to some members of the audience but not to you gentle-

men on the subcommittee.

Some of the recommendations I would have personally to improve the system is that the VA should scrutinize proprietary institutions with a fine tooth comb prior to certifying them and recertify them semiannually. Many proprietary institutions are doing a good job. Some are set up primarily to take advantage of the Federal and State education programs available today, not limited to veterans benefits.

Another suggestion I would have for improving the system, gentlemen, requires the educational institution to furnish the individual veteran with a statement that the institution is/is not accredited by the Regional Association of Colleges and Universities. This statement should have a receiving endorsement by the vet and a copy be submitted to VA along with the application for VA benefits. The reason I mention this, I have had numerous veterans

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approach me when transferring from a proprietary college who expressed amazement when they learned that the credits they had

carned would not be transferable.

There is a fine line in defining the term accreditation or a credit. Many of these institutions are accredited by an independent educational group, and if that student who earns credits at one of those institutions happens to get a transfer to another school that is credited by that independent group of institutions, he or she may transfer those credits.

If he or she transfers to an institution of higher learning that is . accredited by the Regional Accreditation Association, gentlemen, the majority of the time those credits are absolutely useless. They

cannot be transferred.

Another suggestion, require educational institutions to have their certifying officers attend a briefing by VA before they can certify a veteran for VA benefits. In most any institution, administrative workload is rather heavy. For some of these individuals certifying a veteran for VA benefits is one of a myriad of administrative responsibilities these individuals have. Unless they are fully aware, unless they are made fully aware of their responsibility, and again this is serving as a backup for this individual veteran who is attempting to take advantage of the system, I repeat, if he sets out to attempt to take advantage of it, I repeat he will not notify the Veterans' Administration of nonattendance of class.

This would be a check and balance in the system that I believe gentlemen, would help reduce the amount of funds paid out to individuals who do not rate them under the Veterans' Administra-, tion program where the requirement is clear for the institution to

notify the VA when that individual is not attending class.

As for the policies of some institutions that do not take attendance roles, I am sure they have their own reasons for it, but,

gentlemen, it is a heck of a way to run an airline.

One other point here, I was kind of waiting to see if Commissioner Roden would mention this one, and it may be directly or indirectly related to what this committee does. I have had the privilege of working rather closely with Commissioner Roden on some of the activities within the Tennessee Department of Veterans Affairs and, gentlemen, one thing that has come to light under the existing system that places restraints on this State agency that is set up to assist veterans, presently the Privacy Act places restraints on the Tennessee Department of Veterans Affairs in being able to identify and locate veterans in the State of Tennessee. They have a mission to collect information and disseminate information, but, gentlemen, if they cannot identify and locate these individuals, it makes it extremely difficult to a system.

That concludes my statement.

Mr. HEFNER. Thank you, Mr. Tucker, for an excellent statement. Relative to your last remarks, I think we have taken care of some of that in the legislation we passed yesterday, and good mail, bad mail. I get all mine at the same place.

I want to thank you for an excellent statement and your concern about the abuses. We are certainly concerned about them. Over the life of these hearings, since I have been conducting these hearings, we feel like we have made some strides, maybe not enough, but, as



I mentioned earlier, up until just a short time ago if a veteran was in default of a loan, it did not restrict him from getting a loan to buy a home. Some of the exposes on television interviewed doctors, dentists and others making \$70, \$80, \$100,000 a year who owed the Government substantial amounts of money. No efforts were being made really to collect this money, and many of these individuals felt no qualms at all about owing it. They felt like, well, we have gotten away with, it. It is only the Government, not a legitimate loan. I do think we are making some strides, and we are going to continue to do the best we can to take care of some of these fraudulent practices.

I yield to Mr. Boner.
Mr. Boner. A good friend of mine, along with Fred, Mr. Chuck Lamb was here with you. He had to leave before you testified today. I appreciate Chuck Lamb, and I recently had lunch with the Assistant Commandant and had a chance to first-hand talk about some of the problems that the Marine, and the Marine veterans in particular, were dealing with and we very much appreciate that opportunity.

Mr. HEFNER. Mr. Hall?

Mr. Hall. Mr. Tucker, do all of the certifying schools—let me rephrase that. Do all of the schools have certifying officers individ-

ually, or in some other position at a school?

Mr. Tucker. As for the schools other than the ones I was affiliated with, I would like to redirect that question to Mr. Bielak, or one of his representatives who would be in a better position to answer that, sir.

Mr. HALL. All right, fine.

Mr. Bielak. Yes, all schools would have a designated certifying official. That is correct.

Mr. Hall. All right.

Mr. Bielak. They may also have other responsibilities. In some instances, a designated certifying official certifying VA enrollments or changes of enrollments may be a small part of his responsibility.

Mr. Hall. While you are both here, I will get into this question about withholding certification on a vet until he has attended his first class, as you indicated you did, because you said that reduced the requirement for submitting this VA form 1999B which stops the benefits.

What percentage of the veterans would you withhold certification on under the circumstances that you are talking about here

that would return and be bona fide students?

Mr. Tucker. Sir, the student that appeared there at the institution to pursue an education, it did not create any hardship on him whatsoever because a lot of these students were on the basic educational opportunity grant. If they were veterans, they were permitted to sign a promissory note with the school for their tuition pending their receipt of the VA benefits. In other words, they were continuing to enroll and start class by signing the promissory note, that they intended to pay upon receipt of their benefits, so it did not impede the students in starting class.

This in effect weeded out the individual who came in there to apply for VA benefits without any intention of attending class. It

did not deter, impede, or create any hardships on the individual to further his education.

Mr. HALL. Without identifying the school, is this school in which you were the certifying officer the only one that worked it on that basis, so far as you know?

Mr. Tucker. Not to my knowledge, sir. When I was attending class myself-at Western Kentucky University, the individual veteran student was permitted to start class with the provision that he sign a promissory note for the amount of tuition pending receipt of his VA benefits.

In other words, it was at the location and this could be found in hany institutions where the hardship is not placed on the veteran who does not get his advance VA payment.

For the majority of veterans, they would come in and apply for advance VA payment after the date in which advance payment could be processed anyway.

Mr. HALL. Mr. Bielak, do you feel if the certification did not take place until the veteran had attended the first class, that that would

Mr. Bielak. I think that we now have that situation. That situation now exists except in an advance payment case where we send out payment to the school to give the veteran after he has com-

pleted his registration, and hopefully entered class.

Mr. HALL Hopefully.

Mr. Birlak OK. The other situation is that we will not accept an enrollment document from the school until the registration and again, hopefully, the veteran has entered class, has occurred. We call this a confirmed enrollment.

Mr. Hall. At that time the veteran has or has not already

received some money from the Government?

Mr. Bielak. No.

. Mr. Hall. He does not receive any money until you have received some instrument from the school certifying that that veteran has attended classes?

Mr. BIELAK. That is essentially right.

Yes, we in fact must have either advance pay which provides a check to the school and they do not release that check to the school until the veteran has registered and entered training.

The other side of that situation is a confirmed enrollment where the veteran has entered training, and then the school sends a confirmed enrollment document to us, and then we prepare an award to that veteran.

Mr. Hall. Are you saying what you do now is different from the way in which Mr. Tucker says he did it when he was a certifying

Mr. BIELAK. When was that, Mr. Tucker?

Mr. Tucker. From August 19, 1978, through June, 1980, sir. Mr. Bielak. No, we really should have been doing that same thing during that period of time.

Mr. Hall. Thank you very much!

Mr. HEFNER. Mr. Leath?

Mr. Leath. Mr. Tucker, I want to congratulate you on what I think was one of the most straightforward, candid, honest statements that I have heard since I have been a Member of Congress



on any committee that I sit on. I think this is what we need more of, and I hope that the staff would take note of the way you have presented your testimony here today. It was in the great tradition of the Corps that you served in, and we could have the opportunity perhaps some time in Washington for you to be there because you

have done an outstanding job.

I agree with you not to keep records on students attending is a heck of a way to run anything, and the question pops to my mind, and here again, Mr. Bielak, or someone with the VA might be able to give some insight to this, but where a school keeps no records—and I find that difficult to understand why they would not—how do the certifying officers know that the tudent is not attending class? In other words, it is inconceivable to me a guy could show up one time and get certified and may not show up for another 2 or 3 months before anyone knew he wasn't coming.

Do you have any insight as to how an institution that does not keep attendance records would be required, or require its faculty personnel to pass that information on to the certifying officer at

the quickest possible date?

Mr. Tucker. Sir, to answer your question, in my own personal opinion, for a certifying officer to put his signature on a certification form in an institution that does not require attendance roles, it would require one of two things: Either divine inspiration or a SWG, which is a silly wild guess.

Mr. LEATH. Mr. Bielak, do you have any comments?

Mr. Bielak. In each school, based on the feedback that gets to me, there are many different systems for doing this, and perhaps we could get an answer for that when we have some of the school officials here.

Most of them have a built-in or followup or flash system to require a certification from the instructor that that particular veteran is still in school and pursuing his assigned program, or at least course of training.

Mr. LEATH. If the instructor keeps no records, how is he going to

be able to say that?

Mr. Bielak. He does not have attendance records, but there are a variety of things that we use in terms of what we consider pursuit. Has he turned in a paper? Has he attended class? And there are others that the instructor is able, in our judgment, to use to determine whether the veteran is in valid pursuit of his course of training.

Schools, generally speaking, do have some system, some routine followup system that requires a regular certification. I would have to think that they require a regular certification that the veteran

is in training and pursuing a program of education.

Mr. Leath. I would certainly for one agree with you that that is something we need to look into in greater depth. We would be very remiss if we assumed that every institution, proprietary or otherwise, would be figuring the best interest of the taxpayer. We would be very remiss, again, if you assume that every veteran had no desire whatsoever to rip off the VA in these things.

I want to thank you again for your outstanding testimony. And as the chairman said, we have probably, for the first time ever, perhaps, we have begun to make progress in these areas, and thanks to the leadership of Chairman Hefner. I feel like that is something that we certainly need to get into in greater detail in the future.

Mr. HEFNER. Thank you, Mr. Tucker.

Our next witness is Mr. John Furgess, past State commander, Department of Tennessee, Veterans of Foreign Wars. We are happy to have you with us, sir.

STATEMENT OF JOHN FURGESS, PAST STATE COMMANDER, department of tennessee, veterans of foreign wars

Mr. Funcess. Mr. Chairman, and men every of the subcommittee, ladies and gentlemen, I am John Furgees of Mashville, a past State commander of the Department of Temperature, Veterans of Foreign Wars and a Vietnam veteran.

I would like to thank my Congressman, the Honorable Bill Boner, for the invitation to appear before this important subcom-

mittee hearing and to thank the members of the subcommittee for their diligent work and research on behalf of veterans of this

I bring greetings from T. C. Selman, of Freeport, Tex., who we think is the first Vietnam veteran to serve as commander-in-chief

of the Veterans of Foreign Wars of the United States.

I am also sure Chairman Hefner, of North Carolina, is aware of the very excellent work being done in his home State, on behalf of veterans, by Billy Ray Carneron, of Sanford, N.C.; who we think will be elected the first Vietnam veteran as national commanderin-chief of the VFW.

I totally agree with the thrust of this hearing—to seek means to prevent fraud and abuse in the education benefit program of the Veterans' Administration. Knowing firsthand of the value of these benefits, receiving education assistance in graduate work at George Washington University while on active duty, and on-the-job training assistance after leaving the military service in 1970, the Congress and the VA must jointly remedy the inherent weaknesses in the program.

I am glad Mr. Hall cleared up the fact that we are talking about \$1.7 or \$1.8 million in Tennessee in the last year in order to

salvage the benefits for succeeding generations of veterans.

A veteran who knowingly and willingly accepts benefits under fraudulent conditions does violence to his fellow veterans, most of whom are in dire need of these very benefits. And an agency of Government that permits these acts of fraud and outright theft to continue, does violence to the taxpayers of this country—the source of funding for most veterans' care in the first place.

Our country takes better care of its military veterans than any other country in history. That care comes directly from the commitment of preceding generations—we must not let that commitment erode-generations of Americans and generations of Congressmen.

Abuses of the system of educational assistance are in the clear minority, when compared with many thousands of appreciative, and thankful, and eligible veterans who receive these entitlements. But it is the abusers who gain the notoriety and who generally put a black mark in the public's eye as regards the administration of the program by the VA—and readly gain the notoriety they should.

Again, I salute this subcommittee's efforts—these people are crooks—how else can you say it—and ought to be searched out and called to account for their abuses. They are veterans in name only, and do not care one iota for the thousands upon thousands of needy and eligible veterans of America. The VFW, and this Vietnam veteran, rebuke their actions.

Your research, Mr. Chairman, may very well tell another story, as you travel throughout our country. It may reveal the desperate and searching condition of that veteran who has found an easy way to beat the system. Actions of desperate men and women often lead to crime. These are what might be called open collar crimes—so-called students receiving and cashing VA checks under false pretenses, and truly these are the toughest to police.

If desperation is their condition, I heartily encourage these young veterans to seek out a VA counselor for guidance and assistance. The system of justice tempers crime with mercy. The system can tolerate mistakes and misjudgments of good men and women, but has little solace for criminal intents of cunning men and women.

If this subcommittee feels, the Veterans of Foreign Wars can assist in carrying this message to its members—some 2 million of whom about one-third, or specifically 30 percent, are Vietnam veterans—then I am sure a joint task force of concerned citizens, veterans organizations, and agencies of Government can work together to remedy this situation and care for those "who shall have borne the battle," and who may not now know where to turn for help in these troubled, and sometimes confusing times.

Thank you, Mr. Chairman, and members of the subcommittee.

Before that, I would like to submit also there points as part of
my statement, one of which, I think, Mr. Hall cleared up. I will
scratch that.

The question was whether there were \$1.8 million of overpayments in Tennessee in 1 year or since this post-Vietnam education system was adopted in 1977, and the question was I year.

Second, I wonder if students can really notify the VA of a change in their educational status. I got the point from the presentation that the first responsibility lies with the student.

The VA, as I understand it, can only accept the school's certification that a student has terminated, or reduced a class load. Here again, are we still confused? Is the public still confused? Are the veterans still confused?

Who has the first responsibility for taking that first step—theveteran, the school, the VA?

Third, and finally, I have heard two terms almost literally bantered about that cause me great concern, and that is the term "Vietnam veteran" and the term "Vietnam era veteran."

I just wish there was some way this subcommittee, and indeed the entire House full committee, could break out some of these figures of abuse specifically and find out how much of these abuses are perpetrated by Vietnam era veterans; that is, the veterans who did not serve I day in Vietnam, Southeast Asia, or were the perpe-



trators, in fact, Vietnam veterans who served 365 days or more in a combat zone.

The Vietnam era veteran could very well have served in Korea or Germany and never have been fired upon in anger, and I guarantee you, based on my 1-year's experience in Vietnam with the U.S. Army, I saw more "Fred Tuckers" in the combat zone than I saw people represented in television and in Hollywood as representative of the Vietnam veteran. You gentlemen can go a long way to helping clear up that problem now for the good of your constituents that happen to be Vietnam veterans as opposed to Vietnam era veterans. I ask that you would take some consideration of trying to break out these figures.

Also, the black veteran needs to be mentioned. The black veterans that I saw in Vietnam did their job remarkably, as did the Caucasian and Spanish, and so forth. The term "black veteran" has not been mentioned this morning. Maybe it will be mentioned later. In my own experience in Tennessee, we direly need to reach out for more active participation of black Vietnam veterans, thousands who served in Vietnam, who are not active in the organization, in the DAV, the VFW. Possibly with organized support, they would be made better aware of their benefits and entitlements as

veterans.

Mr. Chairman, are there questions for me?

HEFNER. First of all, I would like to agree very strongly with you that the abusers, not only in veterans' benefits, but the abusers are ones who give all programs a bad name and jeopardize all programs. The abusers in the food stamp, welfare, veterans' programs, whatever, home loan programs, the abusers are the ones who jeopardize entire programs, and there are many needy people that suffer simply because you have the small minority in all these programs that are the abusers. Those are the people we are trying to reach.

One of the reasons that we have not specifically mentioned the black veteran here this morning is because our committee tries to legislate benefits for veterans, period. Veterans are veterans in our sight, and they are just that. They are veterans who offered their services and the sacrifice for this great country. I will still go back to my former statement. We went to New Jersey, to California, to Atlanta, Ga., because we had high instances complaints about high unemployment, and we had the programs that the State labor departments had put together to try to reach these veterans that were so-called falling through cracks, not taking part in any of the programs that were available to them.

We would like to know why and how to reach these veterans, but we just refuse to go and fragment veterans programs to try and set up so-called pilot programs that in our opinion have no merit. We are very desperately trying to find out why the veterans are not taking part in the programs that are available to them, whether they be Vietnam or whatever. I guess that is the reason you have not heard the reference to the black veteran, because on our committee, veterans are veterans to us, and we try to legislate programs that will be beneficial to all veterans, and what they qualify for,

they are certainly welcome to.



I appreciate your concern, and it is people like you that keep us on our toes and are responsible for the good things that get done as far as veterans are concerned. I appreciate your presence here and your concern and your statement.

I yield to my colleague, Mr. Boner.

Mr. Boner. I have no questions of my good friend, John Furgess, but to say he is a very loyal veteran and has communicated with me on many occasions. In particular, he took the effort to call to make sure that we provided the necessary pay plan for the medical positions in the Veterans' Administration.

I certainly appreciate him and what he has done and his leadership across the State for the VFW. I appreciate you being here and

your candid remarks and your suggestions to us.

Mr. HEFNER. Mr. Hall?

Mr. HALL. Mr. Fürgess, I also would like to compliment you on your statement and also your remark with reference to T. C. Selman, whom you know is ill in Houston.

Mr. Furgess. He has had open-heart surgery in Houston.

Mr. Hall. Very fine gentleman. I agree with what you say about the designation about Vietnam and Vietnam era. There is a great distinction.

These people who were granted amnesty, they were the Vietnam era; but I don't consider them very highly in any respect, and I may be like Mr. Tucker. I may be violating some rules, but when I get letters from people who were granted amnesty, making some complaint about the VA system, when I find out their background, I just tell them to go back to Canada and let Canada help them out with their problems, and that is the way I have handled it up to this point.

Until some higher authority tells me to quit, that is still going to be my stock answer to that bunch that were granted amnesty...

Mr. Furgess. Mr. Hall, concerning the judicial review——

Mr. Hall. I am glad you brought it up.,

Mr. Furgess. The reason the Veterans of Foreign Wars have traditionally opposed judicial review down through the years on a national level is the firm feeling that the VA system of appeals is strong and fair, and that the courts then would merely bog down this question of appeals and make it very, very expensive for the veteran involved. I think for those two reasons it is probably why the VFW has opposed this change in the law at this time. I understand; however, that at our most recent convention held in Chicago this past August that a resolution was approved to support legislation for a limited review of VA decisions denying veteran claims. I am sure this resolution will be presented to your committee at the appropriate time.

Mr. Hefner. Mr. Leath?

Mr. LEATH. Thank you, Mr. Chairman.

Mr. Furgess, I want to congratulate you also for what I consider to be a very outstanding statement and would just reiterate one more time that as the chairman has said, one of the great problems we have in our country today is the fact that we have so many programs for so many people that we do have a tremendous amount of abuse, and anyone who fails to recognize that either does not know the situation or is not quite telling the truth.

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I appreciate your candidness in recognizing this, and I believe very strongly this abuse hurts those who actually do need the assistance. I tend to think that collectively throughout the Government, it runs into many billions of dollars, and in the short time that I have been in Congress, one of the things that I have observed is that although every standing committee of the House and Senate has oversight jurisdiction, oversight committees, it is their responsibility to see that programs that they authorize, legislate and appropriate are, in fact, reaching those whom they intended to reach in doing that job.

reach in doing that job.

I find a laxness within the legislative body of doing this, and that is one reason I am delighted to be on this committee, which, as I have said, has been recognized as one of the outstanding committees in the Congress. I believe that if we can get all the committees of the Congress to begin to take oversight responsibility as we are seeing here today, where we get down to the grassroots and people that are going to tell you the truth about these problems, and we, from a legislative standpoint, begin to try to correct that, we will all be in better shape, those that need the benefits and other worthy welfare recipients. So thank you so much for your testimony.

Mr. HEFNER. Thank you, Mr. Furgess.

Our next witness is Mr. George R. Hunter, director of veterans education, Tennessee Department of Education.

STATEMENT OF GEORGE R. HUNTER, DIRECTOR, VETERANS EDUCATION, STATE OF TENNESSEE DEPARTMENT OF EDUCATION

'Mr. HUNTER. I have two of my staff members with me today that I would like to introduce, Mr. Bob Purnis, and Mr. Lawrence Bartlett. My statement is brief, and I will try to give some time for questions at the close.

I consider it a privilege and indeed an honor to be requested to appear and testify to this congressional subcommittee representing the U.S. House of Representatives Committee on Veterans' Affairs.

To you Congressmen, Bill Hefner, North Carolina, Sam Hall and Marvin Leath, Texas, I wish your brief visit to the Fifth Congressional District of Tennessee to be pleasant as well as beneficial to you as representatives of your home districts and your work as Congressmen.

I must say to you that most people visiting or on temporary work assignments to our beautiful and dynamic State usually stay or at least return at a later time to make their home here.

To you, Congressman Bill Boner, it has always been my pleasure to know you as an exemplary and outstanding scholar and athlete as well as a legislator and Congressman with a keen interest in education on all levels. Thank you for again coming home to hear from your people.

I wish also to express my appreciation and gratitude to all my colleagues present here who, through their efforts, have cared for the needs of veterans in Tennessee by assuring that transition from wartime military service to civilian life of tens of thousands of Tennessee veterans has been in the best interests of the veterans. Dusty Roden, Tennessee Commissioner of Veterans' Affairs;

Bob Bielak, director of the Veterans' Administration regional office in Nashville, Tenn., and the leadership of veterans' organizations are commended for their work with veterans, which is always in

the best and highest tradition.

The efforts of the House Committee on Veterans' Affairs has reflected a deep concern for those who have borne the brunt of battles to preserve our freedoms in this great country. Public laws enacted and contained in title 38, United States Code, reflect a great concern for the veteran, his family, war widows and war orphans. I personally feel assured that your efforts will remain as dedicated until all veterans are duly compensated through the various means and resources available to you.

Gentlemen, the authority for the agency which I direct is taken from section 1771 of title 38, United States Code, which allows Governors of the several States to designate an approving agency to assure quality training for veterans. The function of the veterars education section of the Tennessee Department of Education—generally referred to as the State approving agency—is to approve, revise approvals, disapprove and withdraw approvals of courses of training provided to veterans and other eligible persons under laws

administered by the Veterans' Administration.

Additionally, monitoring of approved courses is an ongoing process. Courses of training are on all levels: College and university; vocational and technical school; secondary school and apprentice-

ship, and other on-the-job training.

At present in Tennessee, 105 institutions of higher-learning offer approved degree-granting programs in which veterans and other eligible persons are enrolled; 130 non-degree-granting schools offer in excess of 800 approved courses; and 510 business and industrial establishments offer apprenticeship or other on-the-job training programs. This is a matter of record, and two of the members of this subcommittee are not present but, with your indulgence, I will speak briefly to the funding of the State approving agencies.

State approving agency functions have historically and traditionally been supported by funds on a contractual basis from the Veterans' Administration. This March 1980, State approving agencies were advised that funds for the fiscal year 1980-81 would be reduced from \$17.8 million as in the original Veterans' Administration budget proposal to \$9.0 million in the revised budget proposal.

tion budget proposal to \$9.0 million in the revised budget proposal. Gentlemen, we support strongly the effort by the executive branch of the Federal Government and the Office of Management and Budget to balance the budget; we support strongly the reduction of the Federal budget by \$16.2 billion. However, we as strongly object to the reduction of funds for approving agency functions by near 50-percent and feel that a near 50 percent reduction of funding is a disproportionate share of the reduction and should be remedied.

State approving agencies have been informed by the Veterans' Administration that apprenticeship and other on-the-job training approval functions will be assumed by Veterans' Administration officials on October 1, in the event funds are not restored sufficiently to allow State approving agencies to continue with appro-

vals.

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Your assistance, gentlemen, is requested and needed in this matter. It is my understanding that appropriations committees of both Houses of Congress at this time are considering equitable restoration of funds for this very important task.

I sincerely hope that this item I mentioned does not go unnoticed by this subcommittee here, and anything that can be done in Washington on the Federal level by the Appropriations Committee

will be greatly appreciated.

As to overpayments to veterans, it is fair to state that in Tennessee much has been done subsequent to midyear 1975 to diminish appreciably overpayments of educational allowances to veterans. The establishment of laws and regulations concerning standards of progress of veterans have accomplished much; the 50-percent substantiation of employment of graduates in vocational courses has been helpful; detailed compliance surveys by Veterans' Administration officials, along with continued and refined supervisory efforts by State approving agency staff, have produced excellent results in

Further, and more important than those efforts previously mentioned, has been the continued full cooperation of institutional officials and administrators across the State of Tennessee. For the sake of emphasis, I personally feel that no State can match the, attention to details of veterans' progress and reporting timely to the Veterans' Administration as that of school officials in Tennes-

see who manage record depositories.

Much overpayment in the past has been due to advance payments. Much has been due to withdrawal of veterans from courses in emergency situations. Much has been due to use of data-processing equipment which must be programmed manually, and, of course, much has been due to normal time required in notifying Veterans' Administration by school officials. If my computation is correct, some \$106, as an average, and I may stand corrected on this, was overpaid to the average veteran in training in Tennessee last year. Our goal must be to prevent overpayments. All phases of the payment process must be upgraded and better managed in order to reach that goal.

Thank you, Congressman Boner and Chairman Hefner, and other members of this subcommittee, for affording me the time to make these remarks. In the event time permits, I will gladly

answer some questions.

Mr. Herner. Thank you for your excellent statement. I would like to say there is better than \$8.8 million for State approving agencies that has been put back into the appropriations bill for the Veterans' Administration for fiscal year 1981 by the nate, which was not in the House version. The \$8.8 million was not requested by the administration. I am hoping that Mr. Boland, who is chairman of the Appropriations Subcommittee, will be able to see that this money stays there, which would be a great help to

Mr. HUNTER. We would appreciate that so much.

Mr. HEFNER. I know we all share the concerns about the overpayments. You have heard a description of the bill, H.R. 5288, that we passed yesterday morning, and I am hoping that this is going to be of some assistance to you. If you have any other suggestions that



you would like to make, or recommendations, and want to submit them for the record, we will take that into consideration, also. I want to thank you for your excellent statement.
At this time, I yield to my colleague.
Does the gentleman have any further questions?

Mr. Boner. I would like to say, George, I certainly appreciate the relationship we have had and appreciate you taking the time to come. I know that you have a very busy schedule and your comments here are appropriate.

As Chairman Hefner said to you, there is an effort to put the \$8.8 million back into the program. It is in conference committee

now. I am hopeful it will be put back in.

Mr. HEFNER. Thank you, sir.
Our next witness is Sister Mary Reginald, registrar and director of financial aid—and I hope I get this hame right—Aquinas Junior College, Nashville, Tenn. We are certainly happy to have you with us **to**day.

STATEMENT OF SISTER MARY REGINALD, REGISTRAR AND DI-RECTOR OF FINANCIAL AID, AQUINAS JUNIOR COLLEGE, NASHVILLE, TENN.

Sister REGINALD. Thank you, honorable Members of Congress

and Veterans' Administration representatives.

Based on the belief that there is nothing small in the service of God and one's fellowman, we at Aquinas Junior College believe that the vocational assistance which the Congress has afforded veterans and their dependents is a service of utmost importance to mankind. Although our numbers may be small, we feel our quality

is great.
We commend the VA for encouraging veterans and children of veterans to seek educational opportunities that will allow them to be formed by value-judgments and to be educated to take an active part in the construction of a community through which the build-

ing of society is promoted.

We feel the personnel in our Nashville office is doing a terrific job. Nevertheless, we are aware of the many problems that exist and obligations that have been raised concerning the improper use of VA funds. This issue is really part of a much wider problem which faces all institutions in our society today; namely, insufficient staffing and a lack of money.

It is clear that every institution has an obligation to review its administration of programs, rules, and regulations governing those programs and its process used in recordkeeping and reporting. Any institution which neglects this duty hinders the programs it at tempts to provide to meet the needs of our contemporary world.

The \$2 billion or more that is expected to be paid by the Veterans' Administration for veterans and their dependents for education and training is money that must be taken seriously. It is very

easy to give away someone else's money.

Many of the problems we experience today begin with the words "give me." The money problem in our rapidly changing society is a serious one for almost everyone. Let us not restrict our educational activities to wealthier social classes, thus giving an impression of social and economic discrimination in education.

It is obvious that the overpayments presently totaling over \$400 million is distressing to the committee. Perhaps it would be well for us to ponder an issue at the grass roots level that may contribute to this abuse; namely, that of advance payment.

'According to the aims of the Veterans' Administration, advance payment of educational assistance allowance is intended to help students meet school-related and other expenses which are concen-

trated at the beginning of a term.

Since the enrollment certification is received in the VA at least 30 and not more than 120 days in advance of enrollment, this can pose some real administrative problems at the grass roots level. For example, a student is accepted by the institution and applies for advance payment. The VA check is forwarded to the school by the time of formal registration. The veteran goes to the business office to pick up his check. The personnel in the business office may not be informed as to whether the student is actually enrolled, but because a VA check has been sent to the institution, it is presumed that he is registered. The student who receives the money but never attends classes at the institution, who signs up at the institution and maybe may attend one or two classes and then drops out, and this is after he has received his check. Most distressing to the VA must be the problem of collecting these overpayments.

Are advance payments really feasible? Being a small college, we do not experience the significant number of problems that must

arise out of this regulation.

Perhaps it would be well for the subcommittee to explore more equitable ways of dispensing Government funds for these pay-

ments.

We do commend our regional VA office for their telephone confirmation of enrollments in the case of advance payments. On the other hand, we propose to recommend that the Committee on Veterans' Affairs take a close look at the issue of advance payments. This regulation seems to represent a high money risk for the Veterans' Administration. Could this be a major contributing factor to the missing \$400 million?

To favor radical changes in VA regulations that one might conclude will solve all money problems would be a dangerous illusion. Every educational enterprise involves the risk of failures. True

results often have to be calculated on a long-term basis.

Loyalty to the aims of the Veterans' Administration is the basic motive which must inspire any needed reorganization, rule, or regulation changes. The cooperation required for the realization of this goal is a duty in conscience for all who administer VA funds, recipients of veterans' funds, and all in administrative and judicial roles.

We at Aquinas recognize and praise the outstanding cooperation we have experienced in working with our local Veterans' Administration. We also extend our warmest and heartfelt encouragement to all of you who work so hard to provide educational opportunities to veterans and their dependents.

Thank you.

Mr. HEFNER. Thank you, Sister, for your very good statement. We certainly appreciate your taking the trace to come and appear

before this committee. I will yield at this time for a question from my colleague, Mr. Boner.

Mr. BONER. Sister, one question I would like to ask:

I am aware of the track record that Aquinas Junior College has, which is very good in the payments it receives, and the very minimal amount of misrepresentation that takes place. What is it that your institution does that you think is different that gives you such a high efficiency level? What do you do that you could tell us that we could tell the other institutions to do?

Sister REGINALD. One thing we are very specific about is attendance at classes. We do require, and the students know this who come to. Aquinas, that attendance is very important to us, as well

as for their own educational benefit.

The professors at the institution are also given a list of persons who are veterans, and they are to keep tabs on those students, as well as other students, but especially those; they are to notify our

office if those students are not in attendance. Now, this is not just for VA. We do it across-the-board for everyone. It is just to make them aware of who these VA students are, and our need to notify the VA, you know, in case of nonattendance, or if they should drop out of a course.

Mr. Hefner. Do you have a periodic check, or as soon as you are notified that this student has missed x number of times, or you have reason to believe that they are out, do you inform the VA immediately?

What kind of system do you use for that?

Sister REGINALD. First of all, once the list goes to the individual professors, then I assume the responsibility after the third class period, usually before that, but definitely after the third period, that that particular class meets, whether it be a night class or a day class, I assume the responsibility of contacting professors who have veteran students to make sure those students are in attend-

Once we do this, then we feel like we do it again mid-term, if not sooner. It is our clear understanding on the part of everyone on the faculty that this is the necessary thing, as far as your administrative role is concerned within the school; so we do see that as something very important and once they notify us, we notify the VA. We usually contact them by phone, and then we forward the necessary forms after that.

Mr. Boner. No further questions.

Mr. HEFNER. Mr. Hall?

Mr. HALL. You have one item in your statement that I would like to ask you about, if I may. First, what is the enrollment of your college?

Sister REGINALD. 287 stadents.

Mr. HALL. You talk about the advanced payments and whether or not they are really feasible. You state that—I am looking at the bottom of page 2-for example, a student is accepted by the institution and applies for advance payment, I am assuming we are dealing with your school.

Sister REGINALD. That is right.

Mr. HALL. When that student is accepted by you, what is the next thing that you do?

Sister REGINALD. First of all, the student is accepted by the dean of admissions. We have a preregistration period; usually only a few days prior to our term.

Prior to our own term beginning, for instance, a student may preregister in a summer session that they would like to attend in the fall. We do not assume that as any type of registration, as such. We have registration for the fall term in August.

A student who is an eligible veteran at that time fills out, or I fill out for that student, a certification form which he has to have in the office—it is my understanding—in order for him to get an advance payment. We have only had a few cases—in fact, only two.

to my knowledge, and both of them did not work out.

Mr. Hall. OK. You say that since the enrollment certification is received in the VA at least 30 and not more than 120 days in

advance of enrollment, well, are you stating that they are certified before they enroll in your school?

Sister REGINALD. They enroll. They are certified, but whether they attend class or not after they have already received the check, the only way we know they don't attend class is by our records.

Mr. Hall. Well, would they receive the check prior to that 120

days or prior to their enrollment?

Sister REGINALD. In the two cases that we had, that I have dealt with, both received the check prior to the day that they even entered classes.

Mr. Hall. I assume when the student is accepted by the institution, and I am again assuming that this is the procedure used in all of the schools, that when a student is accepted by the institution, then the institution notifies the Veterans' Administration; which could be at a time many weeks prior to enrollment. Is that correct?

Sister Reginald. I can only speak from my own experience at our institution.

Mr. Hall. Would that be a correct statement?

Sister REGINALD. OK. I will give you an example. We would have formal registration. Let's say, a veteran comes into my offices and he says he wants to enroll for the fall, and he wants to enroll for advance payment, and he has already talked to the academic dear; he will be taking 14 credit hours, and he is given a list of the subject material that he will be taking for those credit hours.

Mr. Hall. All right. Is that when that student is accepted by

your school?

Sister REGINALD. That is when he is accepted by the school. Mr. HALL. At that point, do you contact the Veterans' Administration that he has been accepted.

Sister REGINALD. He has been accepted, but his enrollment date

is the beginning date of our school term.

Mr. HALL. But after you notify the Veterans' Administration, I suppose they will issue a check which will be sent to your school to be delivered to this veteran at a time before the veteran has really

Sister REGINALD. Correct.

Mr. HALL. Now, that veteran, from the time that he is accepted and from the time that he enrolls, could change his mind and go other places, could he not?

Sister REGINALD. He could.

Mr. Hall. That advance payment has already been made. Sister REGINALD. That is correct, but he can also change his mind after he attends one class and has already received the check.

Mr. Hall. All right. Thank you very much.

Mr. Hefner. Mr. Leath?

Mr. LEATH. I want to thank you for a tremendously good statement, and I think your record, which the committee was aware of before we came, is one that we wish every institution in this country could have. I think you have very perceptively gone right to the heart of what may be the problem that we have, as far as these prepayments are concerned. It certainly lends a great deal of credibility to the fact that we need to look into this system a great deal further. I would thank you for your service, not only to those students but also to the taxpayers of this country.

Sister REGINALD. Thank you.

Mr. Boner. One comment since you were inquiring about my past activities. Aquinas Junior College is one of the leading junior colleges in this community, middle Tennessee.

Mr. HEFNER. Without further question, we would like to thank

you for being with us.

Our last witness, and we certainly appreciate all the witnesses' indulgence with us and some of the lengthy questions from some of my colleagues, but there are very probing questions and questions I think needed to be answered. I think this has been one of our best

Our final witness is Mr. Julius Hill, director of veterans' affairs, Tennessee State University, Nashville, Tenn. We are happy to have

you before the committee.

JULIUS-HILL, DIRECTOR OF VETERANS' AFFAIRS. TENNESSEE STATE UNIVERSITY

Mr. HILL. Thank you, sir.

To this distinguished Subcommittee on Education, Training, and Employment, I greatly appreciate this opportunity to present my views as director of veterans' affairs at Tennessee State University on the various veterans educational programs.

If I might start with a positive note, this past week I was in Washington, D.C., attending a minority veterans program convention; and after talking to a number of program administrators and their relationships with the Veterans' Administration, I would like to say we are very fortunate to have the Nashville VA, and the

outstanding job that it is doing.

Oftentimes, we as citizens forget that the Veterans' Administration is composed of many offices and people. Anytime there are a number of people, there are quite naturally going to be mistakes. But from my past experiences with this veterans' agency, I have found them to be very cooperative in resolving problems which might arise in relation to veterans. As I mentioned, there have and will be mistakes, but, on the whole, I see this agency facing its mission of serving veterans with a sincere heart.

The educational programs we are to discuss today are, in my opinion, serving a worthwhile purpose, not only for the recipients but the country as a whole. No one can argue that the benefits of education are not far-reaching.

Aside from the programs enabling many veterans and dependents an opportunity toward an educational pursuit, and the many personal and humanitarian rewards that come with successful com-

pletion of these pursuits, there is a rainbow phenomenon which we often overlook. These educational programs are as a rainbow, in that they fulfill a commitment that our great country has made

with our many deserving veterans.

There are some areas of concern that I believe would benefit from your review in raising the level of effectiveness of the educational programs of veterans. My first area of concern would be with the computerized target system. There seems to be a lot of downtime in regards to this system, and I mean when veterans or program administrators call into the regional office to get information on benefits, the computer is down, and they are unable to get this information. This causes us problems in terms of veterans who really want to know what is happening in terms of his records and things of this nature.

Before I move away from that, if we look in terms of where our country is going in terms of computerized information systems, it is necessary that we have a system which can provide needed infor-

mation, but it must provide it in a reliable timeframe.

Another area of concern is the post-Vietnam era veterans educational assistance frogram chapter 32. We have not had a great many veterans en olling in our institution under this program; however, for the few who did enroll under this program, there was a great delay in the program of their honority.

a great delay in the payments of their benefits.

In talking with dersons in the Veterans' Administration, I was informed the chapter 32 program is processed manually, thus creating the longevity between application and payment. I have seen many veterans disappointed because of this time factor, and rightfully so. If the post-Vietnam era veteran educational assistance program is to work, there will have to be more expediency put into the payment of veterans.

Timing has been the underlying reasons for my concern on the two above areas and the next as welf. It is often necessary for veterans to be counseled in the VA Vocational Rehabilitation and Counseling Offices before they can receive benefits for educational pursuits. For those veterans who make appointments with the VA counseling office at least 30 days prior to the start of an enrollment

period, the visit can be beneficial. But for those veterans-those that will need counseling who decide to continue their educational pursuit less than 30 days prior to an enrollment period, the wait they experience may cause a hardship which could inhibit a successful and active educational

pursuit.

I believe mechanisms must be initiated to facilitate those veterans needing counseling. If more counselors are needed or if there is a need for outside contracts with university counseling services,

these needs should be met.

I mentioned time in this previous discussion on this in that when we talk about overpayments and liability, we know that there are always going to be some bad apples in any bunch, but a lot of the time situations arise which tend to make people go into a wrong direction in terms of those checks.

. I have witnessed some students who have enrolled for education al benefits and, because of the lateness of their checks, it has really caused them hardships in terms of them meeting their family

responsibilities. In one case in particular, a veteran student had signed up and it was maybe 2 months before he got a check. In the meantime, he had to pay his rent and he got a job to help supple-

ment his family.

Well while he was working, he fell behind in his classes, so then when his checks started, he quit school. He reported it to our office, but at the same time, in terms of making that report to the VA, the 30-day term caused an overpayment, so he is kind of caught between a rock and a hard place in terms of meeting his family obligations and, at the same, time doing what is right. I make no bones about the overpayment in terms of the seriousness of it and what it is doing to this country, but we need to look at all avenues in terms of the problems that could, be involved in the issue.

In closing, I would like to speak to the issue of VA overpayments. There is a direct correlation between VA overpayments and the unemployment rate of veterans. Veterans, especially minority veterans, have faced the problem of unemployment since their return from active duty. Until renewed emphasis is directed towards finding these veterans suitable employment, the problem of

overpayments will, by and large, be with us.

The members of this distinguished subcommittee have a tremendous task before you, but through your untiring efforts will come the fulfillment of this country's commitment to our veteran population.

Mr. Chairman, that concludes my testimony. Thank you again Mr. HEFNER. Thank you, Mr. Hill. We appreciate you being with us here today, and we share your concerns about the high unemplayment figures. We share your frustrations. It is a very difficult job for us to try to find the solutions, and we hope we are making some headway in finding some of the solutions and curing some of the problems it has.

We certainly want to make the programs more effective, and for those who qualify, we want to find out why there are not more people applying for these benefits, why there are not more willing to go. We certainly don't want to be unfair and penalize anybody or be unfair to any veteran; so it is a very difficult task.

We are going to continue to work, and, through testimony like that we have had here today, hopefully we can come to some consensus and get us on a road to a sound program that is going to be better for everybody, for the colleges, the veterans, and for the

administrators, and will make everybody's job easier.
I will yield to my colleague from Texas, Mr. Hall.

Mr. HALL. Mr. Hill, I, too, would like to thank you for your very fine presentation, and it brings to my mind the fact that you are affiliated with a very large university as compared to the very small college that we heard from immediately prior to your testimony, and we heard the testimony with reference to two or three veterans being involved in that junior college program.

How many veterans do you have involved at Tennessee State?

Mr. Hill. Approximately 745.

Mr. HALL. You heard me ask the lady about the time of enrollment and the check there. What is your understanding as to how. this could be handled in the payment of that first check that would

still take care of the needs of the veteran, and also protect the interest of the Veterans' Administration?

Mr. Hill. I believe we are talking about the advance payment. I like the concept of the advance payment in that it does provide the necessary monies for the veteran student to get off to a smooth start in his educational pursuit.

One thing that could help in terms of the distribution of those advance payments would be if those checks could be issued during registration.

Mr. HALL. During registration? *

Mr. Hill. Yes; as much as possible. At my institution, oftentimes we will get a veteran who might have indeed a hardship that would require him to get it before, but we try to hold it until the registration date, so at least we will see some registration material showing he is enrolling in school.

Mr. Hall. Do you keep an attendance record at Tennessee State? Mr. Hill. That is left to the dillection of the instructor. In terms of veterans, we are on a computerized system, also, and each veteran has a "V" placed beside his name.

Mr. HALL. What method do you use to determine whether or not

a veteran has attended classes?

Mr. Hill. We rely on the instructors who are actually in the classroom. That is where we get our support in terms of attendance

Mr. Hall. Do you have a very large turnover record at your university with reference to students who may enroll, receive this advance payment, but never come back for their classwork?

Mr. Hill. I don't see a big turnover. I know for sure we had one last semester. A student came in, got his advance payment check, and we have not seen him since.

Mr. HALL. I see. Thank you very much.

Mr. Hefner. Mr. Boner?

Mr. Boner. Mr. Hill, what do you think, what recommendation would you make, what recommendations can Tennessee State make to improve the ability of diminishing the overpayments that we have, outstanding indebtedness, where people either drop out or continue.

What recommendation could you have at Tennessee State to

improve their ability to collect?

Mr. Hill. In terms of my institution, itself, the only thing I could suggest would probably be to report it at a much faster pace. You know, we try to report it as fast as possible, but that causes problems still with the mailing and sending it to the VA and the VA getting in the process. We try to comply with VA regulations concerning any change in the student status. That is about it.

Mr. Boner. OK. Mr. Hill. I would like to add, though, in terms of class attendance, I think that that, too, is a good suggestion. I also would like to refer back to 1976 when there was a re-enforcement of VA rules and regulations, and in looking at the grades from students prior to 1976 and looking at them now from 1976 on, there is a marked increase in terms of grade point average, prior to 1976, when the certification was rather lax, and through the period from 1976

until now, where there is more emphasis placed on veterans in terms of what they are doing and what programs they are in.

Mr. Boner, I have nothing else.

Mr. HEPNER. Mr. Leath?
Mr. LEATH. Mr. Hill, I want to thank you for your outstanding testimony and thank you for Ed "Too Tall" Jones. I hope you are grooming a few more like that to send to Houston and Dallas.

Mr. Hill. All right.

Mr. Herner. If there are no further questions, that concludes our hearing. For those witnesses who were here earlier, we want to thank your for your participation and your excellent statements. Hopefully, these hearings will be constructive and help us in our work and help, as I said earlier, the VA and the colleges and veterans over to do a better job. Your comments will help us to legislate better and more soundly for the benefit of veterans so that the taxpayers money can be used more wisely and for the benefit of more americans. Thank you all for being here.

Congression Boner, I want to thank you for the way your staff has responded and made this a very pleasant stay for us here in the Music City Capital of the World. It is a great pleasure to be here in Nashville today.

Mr. Boner. I think one of the real benefits to having a public hearing and having our subcommittee come down is to let the people in Washington and those of us who vote on the issues understand at the grassroots level what some of the problems are and what we think some of the solutions are. I am convinced that hearings like this, as we have conducted others across this Nation, will be beneficial.

I am also convinced that I don't know wherever you could go across this Nation that you will find a group of people, both Government employees for the Veterans' Administration, as well as those veterans and the associations, who are any more concerned, and who care any more and wish to do any more than our veterans, and those who work with the veterans in the Fifth District of Tennessee. It is an honor to be the spokesman for the veterans across this State.

We are most appreciative of the fact this committee has seen fit to meet here. About a year ago Max Cleland came to Nashville, and we showed him how we perform a very efficient service for the veterans in the Fifth District of Tennessee. I want this committee to feel free to come back at any time, because we are convinced that Nashville has a lot to offer a lot of people, and we want all three of you to come back as long as you don't have any plans to run for Congress from here.

. Mr. HEFNER. Without further comments, the subcommittee stands adjourned.

[Whereupon, at 1:10 p.m., the subcommittee adjourned, to reconvene subject to the call of the Chair.]

[The following information was submitted subsequent to the hearing.]



SIXTY-SECOND ANNUAL NATIONAL CONVENTION OF THE AMERICAN LEGION BOSTON, MASSACHUSETTS, AUGUST 19, 20, 21, 1980

RESOLUTION: No. 301 (Ohio)

COMMITTEE: Veterans Affairs and Rehabilitation

SÚBJECT:

To assure that increases in educational and training assistance allowances under Chapters 31, 34, 35, and 36 of title 38, USC, are consistent with increases in the cost-of-living

WHEREAS, increases in vocational rehabilitation subsistence allowances, educational and training assistance allowances, and special assistance payable to eligible veterans and persons under Chapters 31, 34, 35, and 36 of title 38, United States Code, have not kept pace with the cost-of-living increases over the past several years; and

WHEREAS, the Consumer Price Index continues to increase at a substantial annual rate thus making it difficult for veterans and other persons under the educational programs to continue or complete such programs; and

WHEREAS, without continued increases in these allowances to keep pace with the cost-of-living, it can be expected that a large majority of those persons now engaged in education or training will have to forego or modify their plans to pursue programs of education or training under the foregoing provisions of title 38, United States Code: and

WHEREAS. The American Legion is very concerned about the continuing economic and readjustment problems, and the unemployment of the Vietnam Era veteran, and realizes that the aim and purposes of educational and training programs is to provide such veterans with the career development needed to enter the employment field; now, therefore, Be it

RESOLVED, by The American Legion in National Convention assembled in Boston, Massachusetts; August 19, 20, 21, 1986, that The American Legion continue to exert every effort possible to assure that those veterans and other persons engaged in education and training programs under Chapters 31, 34, 35, and 36 of title 38, United States Code, shall be provided an adequate and realistic increase in monthly payments to keep pace with cost-of-living increases.

APPROVED WITH AMENDMENT



BOSTON, MASSACHUSETTS, AUGUST 19, 20, 21, 1980

RESOLUTION: No. 439 (Minnesota)

GOMMITTEE: Veterans Affairs and Rehabilitation

SUBJECT: Support legislation pertaining to the Vietnam veteran consistent with those provided to all previous returning war veterans

- WHEREAS, the Vietnam veteran has returned to this country under many hardships both in social acceptance and employment and, in many cases, the ry hard and trying rehabilitation period; and

WHEREAS, the Vietnam veteran, in most cases, fought in a war that was thought by many to be unnecessary and unjustified; they performed their responsibilities proudly and with honor, representing their country as well as any returning veteran and are proud of their service to their country; and

WHEREAS, the Vietnam veteran is the future of The American Legion; now, therefore, be it -

RESOLVED, by The American Legion in National Convention assembled in Boston, Massachusetts, August 19, 20, 21, 1980, that The American Legion go on record to support benefits and legislation pertaining to the Vietnam veteran consistent with those given to all previous returning war veterans in keeping with The American Legion policies and principles.

APPROVED



SIXTY-SECOND ANNUAL NATIONAL CONVENTION

THE AME AN LEGION AUGUST 19-21, 1980 BOSTON, MASSACHUSETTS

RESOLUTION NO. : 430

COMMITTEE

ECONOMICS .

SUBJECT

SEEKS FUNDING FOR INCREASED EMPLOYMENT SERVICES FOR DISABLED AND OLDER VETERANS

WHEREAS. The American Legion has always been deeply concerned with the specialized needs of the disabled and older veteran, as evidenced by long standing employer awards and other efforts; and

WHEREAS, The advancing age of World War II and Korean veterans is creating serious employment problems for these veterans, especially during the current recession and lay-offs, and disabled veterans nearly always encounter employment difficulties; and

WHEREAS, The responsibility for providing specialized services to meet the employment problems of disabled veterans and older veterans has been given to the U.S. Department of Labor, its Veterans Employment Services, and the State employment agencies, now therefore be it

RESOLVED, By The American Legion in National Convention assembled in Boston, Massachusetts, August 19, 20, 21, 1980, that The American Legion urge the U.S. Department of Labor, its Employment and Training Administration, the Veterans Employment Service, and the State employment agencies to increase and intensify and make more effective employment services to disabled and older veterans; and be it further

RESOLVED, That The 'merican Legion requests Congress to provide adequate funds so that the designated Federal and State agencies can fully comply with their responsibilities to serve the specialized employment needs of disabled and older veterans.



SIXTY-SECOND ANNUAL NATIONAL CONVENTION OF

THE AMERICAN LEGION AUGUST 19-21, 1980 BOSTON, MASSACHUSETTS

RESOLUTION NO.: 130

COMMITTEE : ECONOMICS

SUBJECT : IDENTIFICATION OF VETERANS AS SIGNIFICANT SEGMENT IN COMPREHENSIVE EMPLOYMENT AND

TRAINING ACT

WHEREAS, it has been the policy of the Government of the United States, since our government's inception, that veterans' employment needs shall receive first priority; and

WHEREAS. Those current employment needs may very well be served through the Comprehensive Employment and Training Act (CETA), but current CETA law and regulations do not adequately address those employment deeds which are critical to yeterans, especially disable. Vietnam era, minority, and older veterans; now therefore be it

RESOLVED, By The American Legion in National Convention assembled in Boston, Massachusetts, August 19, 20, 21, 1980, that The American Legion seek legislation to add to the priorities now identified as significant segments in CETA regulations a priority, on a par at least to those significant segments now so designated, to veterans specifically, so that the regulations shall provide that all persons or agencies having funding responsibilities for grants or programs in CETA shall be instructed that such a priority for veterans is the policy of the United States government, and such priority for veterans in CETA programs must be implemented fully and immediately.



SIXTY-SECOND ANNUAL NATIONAL CONVENTION

OF

THE AMERICAN LEGION AUGUST 19-21, 1980 BOSTON, MASSACHUSETTS

RESOLUTION NO.: 690

COMMITTEE : ECONOMICS

STRUCT

SEEK TO ESTABLISH THE REGIONAL VETERANS EMPLOYMENT REPRESENTATIVE POSITION BY

LEGISLATION

WHEREAS, The Congress of the United States has enacted legislation.
Providing for a Veterans Employment Service within the Department of Labor:

WHEREAS, Chapfer 41, title 38, U.S. Code, provides the Veterana Employment Services shall be responsible for job commelting, training, and placement services for veterans to be a mistered by a Deputy Assistant. Secretary of Labor for Veterans Employment; and

WHEREAS, Regional Veterans Employment Representatives have been appointed, although not authorized by law, to supervise the State Directors of the Veterans Employment Service and to represent them at the Regional level in seating the veterans; and

WHEREAS, The Regional Veterans Employment Representatives provide a most necessary service in carrying out the mandates of Congress to serve the veteran; now therefore be it

RESOLVED, By The American Legion in National Convention assembled in Boston, Massachusetts, August 19, 20, 21, 1980, that The American, Legion seek legislation to amend Chapter 41, title 38, U.S. Code, to establish the Regional Veterans Employment Representative position by law.



SIXTY-SECOND ANNUAL NATIONAL CONVENTION OF

THE AMERICAN LEGION AUGUST 19-21, 1980 BOSTON, MASSACHUSETTS

RESOLUTION NO.: 635

COMMITTEE V: ECONOMICS

SUBJECT

TARGETED JOBS TAX CREDIT PROGRAM

WHEREAS. The Revenue Act of 1978 authorized the Targeted Disease Tax Gredit program, scheduled to expire at the end of 1981, which provides tax credits for private employers hiring certain targeted group members, including certain veterans; and

WHEREAS. To be eligible for employment under the Targeted Jobs Tax Gredit grogram, a veteran must be either a disabled veteran who has enrolled in or completed a program of vogational rehabilitation, or an economically disadvantaged Vietnam era veteran under the age of 35; and

WHEREAS. Present eligibility criteria are unnecessarily restrictive. exclude many veterans who could be effit from the program, and impose upon other veterans unnecessary preconditions which could delay their ultimate employment and rehabilitation; and

WHEREAS, Employment opportunities for eligible disabled and economically disadvantaged veterans would be enhanced if their eligibility were extended and expanded; now therefore be it

RESOLVED, By The American Legion in National Convention assembled in Boston, Massachusetts, August 19, 20, 21, 1980, that The American Legion urge Congress of the United States to enact legislation which would expand eligibility for the Targeted Jobs Tax Capit program to include all economically disadvantaged veterant regardless of war era or age; remove the precondition of enrollment in or completion of a program of vocational Tehabilitation for eligibility of disabled veterant; extend the Targeted Jobs Tax Credit program to 1985; and extend indefinitely the employer tax credit for hiring disabled veterans.



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SIXTY-SECOND ANNUAL NATIONAL CONVENTION

OF

THE AMERICAN LEGION AUGUST 19-21, 1980 BOSTON, MASSACHUSETTS

RESOLUTION NO.:

: 52

COMMITTEE

ECONOMICS

SUBJECT

SUPPORT VETERANS PREFERÊNCE IN FEDERAL

EMPLOYMENT

WHEREAS, A grateful Nation has, following each war, indicated iss thanks to those who bore the battle by providing certain rights and benefits, one of which has been a small advantage when seeking Federal employment, and in retention of that employment; and

WHEREAS. Absence from the highly competitive job market due to military service, creates an unfair and unequal burden on veterans in competing with their nonveteran peers upon completion of military service, which this preference in Federal employment is intended to partly overcome; now therefore be it

RESOLVED, By The Antician Legion in National Convention assembled in Boston. Massachusetts. August 19, 20, 21, 1980, that The American Legion strongly support veterans preference in Federal employment as provided by a grand Nation, and oppose any efforts to reduce this preference.



